Ramsey County Youth Justice Transformation

Annual Report 2022



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<u>Mission</u>

Ramsey County will operate a fair, effective, and equitable youth justice system. Ramsey County Youth Justice Transformation promotes public well-being, positive youth development, and the elimination of racial and ethnic disparities by ensuring that effective alternatives to unnecessary detention, probation, out-of-home placement and confinement of youth offenders are available and used in Ramsey County.

<u>Vision</u>

A vibrant community where all are valued and thrive.

Our vision in practice creates an environment where youth, young adults, and their families have the support they need to live successful lives and feel valued and supported in our community. We envision Ramsey County becoming a public entity that invests in creating better outcomes for residents that continue to experience significant disparities and inequities, especially our young Black community members that have encountered the youth justice system and overly represent the youth population in the justice system. To accomplish our mission and actualize our vision, adherence to the nine core strategies of Youth Justice Transformation our integral for future success.

Nine Core Strategies of Youth Justice Transformation

Collaboration: Centers on partnerships between significant youth-serving agencies, other governmental entities, community organizations, impacted families, and youth to transform the youth justice system.

Reliance On Data: Requires accurate data to diagnose the system's problems and biases and assess the impact of various transformation efforts for youth justice.

Eliminating Disparities: Develop and implement strategies to eliminate racial disparities and bias and ensure a level playing field for the youth of color regardless of REGGO (race, ethnicity, gender, geography, offense).

Objective Screening: Uses objective admissions criteria and instruments to replace subjective decision-making when placing children in custody.

Alternatives To Detention/ Placement: Establish new or enhanced non-secure alternatives to detention and out-of-home placement to increase the options available for arrested youth and youth on probation who run the risk of secure detention and/or displacement.

Probation Violations and Warrant Cases: Reviews special detention cases to reduce the number of youth in custody due to probation violations, writs, and warrants, as well as those awaiting placement.

Case Processing: Prioritizes reforms and transformation work that expedites the flow of cases through the system and reduces the time youth wait for placement.

Confinement Conditions: Concentrates on improving conditions of confinement by routinely inspecting facilities and reviewing policies and practices of facilities.

Community Engagement: A successful youth justice transformation effort requires buy-in and support from community-rooted organizations and demands the community has an integral role in the decision-making process.

Using the core strategies listed above to guide our work, Youth Justice Transformation will examine, adopt and operationalize policies, procedures, practices, and programming in the youth justice system that:

- Decrease unnecessary correctional displacement of youth and disproportionality of Black and Indigenous youth in this system by an effective Risk Assessment Inventory (RAI) at the door of detention and by ensuring effective pre-and post-dispositional alternatives are in place for youth and young adults at risk for displacement in secure detention or residential facilities.
- Whenever applicable, Youth Justice Transformation will use restorative justice principles that focus on preventing and repairing harm while empowering youth, young adults, and their families instead of resorting to punitive consequences.
- Promote and foster strategic partnerships among public safety partners within Ramsey County to facilitate cross-agency and cross-sector co-design of responses to build bridges between criminal justice partners and the community.

Since December 2021, I have had the honor and privilege to serve in the capacity of the Juvenile Detention Alternative Initiative (JDAI) Coordinator as an independent contractor. Upon accepting the assignment, I quickly noticed the areas Ramsey County did well and the numerous issues that created barriers and hindrances in producing better outcomes for our youth and families that encounter the youth justice system. The most significant problem was that the work of JDAI went through a two-year stoppage resulting in dormant decision-making, disruption of partnerships internally and externally, breakdown of governance structure, and non-existent collaboration of key stakeholders.

Furthermore, Ramsey County youth justice's vision and scope of work needed revitalization, restructuring, reliance on data, and anchoring the voices of those most impacted by the justice system-youth and young adults.

Although a quick glimpse into the data revealed the early successes of the JDAI in Ramsey County, for example, since Ramsey County implemented the strategies of JDAI in 2005, JDC admissions and subsequent data points, including average length of stay and average daily population, consistently decreased year over year. For example, in 2005, 3,374 young people were brought to the detention center doors and detained. However, from 2005 until Q3 of 2022, youth admissions into the JDC have decreased by 88% percent. In context, comparing entries from 2005 until September of this year, 3,002 fewer youths have been detained in the juvenile detention center.

Similarly, the average daily population, average length of stay, and use of out-of-home placement have experienced similar decreases, highlighting the impact of JDAI and the prior work done.

That is a success worth acknowledging, but looking deeper into the data, the disparities for Black youth continue to beg for our attention, resources, and timely solutions. As non-Black racial and ethnic groups noticed significant declines in their group representation in the youth justice system, Black youth became the overwhelming majority. Yet, regardless of the category, Black youth are the most harmed group of youth in the youth justice system; admissions, the average length of stay, average daily population, out-of-home placement, adult certification, extended childlike jurisdiction, and probation, no matter how you look at the data we continue to lose our Black youth to the justice system.

Thus, transforming the youth justice system in Ramsey County relies on our ability to eliminate the over-incarceration and punitive responses for our Black youth. Ramsey County needs to continue searching beyond detention, secure facilities, and probation to deliver better outcomes for our youth, especially those with Black and Brown skin. Through expanding opportunities for engagement, peer mentorship, programming, employment, and sowing hope, love, investment, and feelings of empowerment for our young people.

As the YJT Coordinator, I am committed to eliminating those racial disparities at every intersection of Youth Justice, establishing strategic partnerships that invest in our community, and working diligently with our Stakeholders to produce outcomes for our youth, young adults, and families. Within the last twelve months, Ramsey County Youth Justice Transformation efforts have undergone tremendous shifts beyond the superficial rebranding.

First, there was a deliberate effort to establish a Youth Advisory Council to not only center the voices of those most harmed by the system but put those young people in the driver's seat in our journey to transform the youth justice system in Ramsey County. Our Youth Advisory Council has completed a successful year of building relationships across the County, developing a comprehensive framework that addresses the lack of programming for youth, expanding workforce opportunities for system-impacted community members, and ensuring the policy and practices of Ramsey County align with the goals of Youth Justice transformation.

- We eliminated redundant committees that lacked a scope of work, leadership, and detailed committee charge.
- We intentionally focus on reducing and eliminating disparities based on REGGO (race, ethnicity, gender, geography, and offense) by establishing an Eliminating Racial Disparities (ERD) committee.
- We constructed formal documentation of the Youth Justice Transformation governance chart, roles, and responsibilities of committees, advisory boards, and Stakeholder Groups.
- We transitioned beyond the JDAI Tri-Chairs and replaced that structure with a Steering Committee to track progress,

Secondly, we recreated a new Governance structure of YJT that allows for better accountability, decision-making, and advancement of our goals, and we accomplished a few tasks that allowed for better collaboration and strategic goal setting; some specific achievements include:

> facilitate committee recommendations, simplify communication across leadership, and prepare the Stakeholder Group materials for quarterly convenings.

- Expanded the scope of JDAI to include youth on probation, Out-of-Home placement, EJJ, preventive programming, and additional supports for justice-involved youth and those that are not justice-involved.
- Intentionally centering a Youth Advisory Council to lead, advise, and support the Youth Justice Transformation initiative with 20 youth advisors.
- We facilitated four informative, collaborative, and grounding Stakeholder convenings.

Lastly, over the past 12 months, we have prioritized rebuilding relationships between our Youth Justice Stakeholders, including Saint Paul Law enforcement, Suburban area Law Enforcement officials, Ramsey County Community Corrections, Saint Paul public schools, and the Judicial branch, to name a few. Activating change in a system that has harmed many youths and families takes a collective effort, shared responsibility, and a commitment to undoing those harms. Unfortunately, the reality is that there is not one entity that can take full responsibility for the injustice we have in our community; at some point, all of these various institutions have played a role in perpetuating racism, discrimination, and harm toward our youth and their families.

Whether or not those entities did that harm intentionally or unintentionally is nonessential; we must acknowledge and accept that Ramsey County has a lot of work to build the broken trust. We must concentrate on rectifying, strengthening, and growing those relationships with our internal and external stakeholders, which have a vital role in executing and achieving system transformation. As we embark on this journey, we must remember the African Proverb, " If you want to go fast, go alone; if you want to go far, go together." True transformation happens together.

★ Elijah Norris-Holliday, YJT Planning Manager

2022 JDC Admissions Data

The following data chart provides JDC admissions data for Quarters 1, 2, and 3; we have yet to collect the data for Quarter 4 at the time of this publishing. However, the YJT coordinator will update the data chart with quarter four admission at the beginning of the new year. As noted above, the population of the JDC decreased by 88 percent from 2005 until Q3 of 2022, a reduction of 3002 young people. A significant decline; however, despite the consistent decreases in admissions disparities for Black/MultiRacial youth continues to ascend. Figure 1, highlighting 5-year trends for JDC admissions, revealed the extent of the differences in admissions by Race/Ethnicity ranging from 2017 to 2021.

A significant takeaway from the charts below is that the work of Youth Justice transformation needs to continue to lead with Racial Equity at the forefront of all policy and practice decisions. Specifically, the YJT initiative must prioritize eliminating inequities between Black/Multi-racial youth, who comprised 74 to 82 percent of the JDC population between 2017 and 2021. Figure 2 illustrates the most recent data from the last three quarters in 2022, showing that Black/Multi-Racial youth represented 80 percent of the total admissions; 299 out of 372 youth identified as Black/Multi-racial.

As the County worked toward reducing the number of young people brought into the JDC, disparities between those brought into the JDC continued., especially those kids that identify as Black/Multi-Racial. Arguably, the group of young people that benefited most from the JDAI/YJYT initiative on reducing unnecessary confinement are youth who identify as White. Ramsey County must continue to lead this work with a Racial Equity lens and seeks solutions that reduce the disproportionate detention of young Black and Brown kids. Some pilot programs and collaborations can contribute to decreasing unnecessary confinement, such as building better relationships with Community groups and law enforcement officers that interact with our kids; Law Enforcement can have more resources to refer kids to versus taking them to the JDC for detention. We are having conversations and building partnerships with Law Enforcement to determine how

to best collaborate on making community-based referrals in place of sending kids to detention when a community-based solution would be more appropriate.

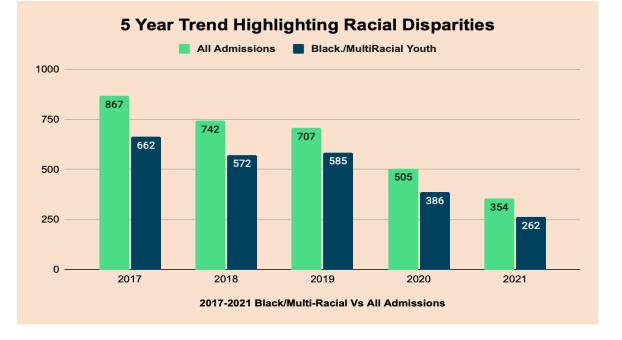


Figure 1.

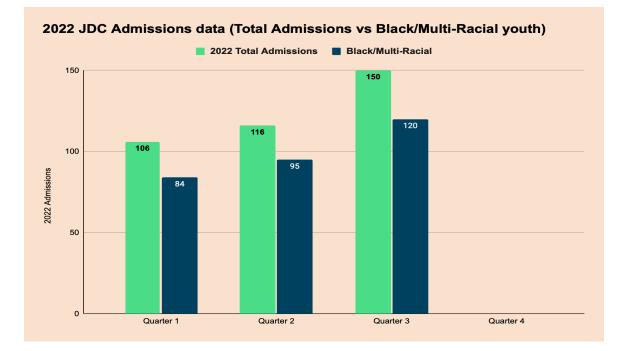


Figure 2. Data for quarter 4 will get updated on January 1st of, 2023.

2022 Community Corrections Out-of-Home Placement Data

OHP placement data and facilities used for placement

Data collected for Q1 thru Q3 reflects that 27 youths on probation were in an out-of-home placement through the Community Corrections department. Thirteen youths were placed at Red Wing correctional facility, a locked facility located about 45 miles southeast of Saint Paul. Data collected from 2021 until Oct 18, 2022, reflects that 19 youths have completed a placement at red wing resulting in their discharge from the facility; the average length of stay for all the residents at Redwing totaled 298 days or just over ten months.

Additionally, six youths were placed at West Central Regional Juvenile Service Center, a secure and locked placement site located in Moorhead, Minnesota, approximately 245 miles northwest of Saint Paul. The center provides services for juveniles with behavioral, protection, dependency, and delinquency issues through secure and non-secure placement. Also, from 2021 until Oct 18, 2022, 16 young people completed the treatment program at West Central Regional Juvenile Service Center with an average length of stay at 198 days, right above six months.

Lastly, we have eight youths placed at the various OHP's, Dakota county Juvenile Services center, Mille Lacs-Castle/Navigators, Rebound Jelani house, Journey of hope, Omegon - VOA, and Prairie Lakes Youth Services. The Out-of-Home placement facilities listed above provide a variety of services to residents, including mental health services, cognitive behavior therapy, drug and substance abuse treatment, and other services. Please note that the Rebound program and Journey of hope are the only OHP facilities in the Saint Paul community. Additionally, Journey of Hope and Rebound have had approximately ten youths complete the program over the past 22 months.

During this reporting period, we captured the most serious offenses for the youth open on felony cases at the time of placement. During the period, we had seven youths committed for aggravated robbery. In addition, seven youths committed an assault in the 2nd -4th degree, seven committed a Weapons/Firearm possession offense, three sexual criminal conduct 1st -3rd degree, and one committed a burglary in the first degree. All these offenses were the most severe felony-level offenses committed by youth at the time of placement; the number of crimes totaled 25.

Serval key elements need to be included in the data, including a more comprehensive collection of data on how many youths have been committed to an OHP placement facility over the last five years and the demographic data of those youths. However, due to the minimal number of youths in placements, disaggregating the data by potentially identifiable information can compromise data privacy for youth. Although there may be some data limitations, we will continue exploring opportunities to eliminate disparities based on race, ethnicity, gender, geography, and offense type.

Facility	Youth Count
Red Wing Correctional Facility	13
West Central Regional Juvenile Service Center	6
Dakota County Juvenile Service Center	
Mille Lacs-Castle/Navigators	
Jelani House - Rebound	
Journey of Hope	
Omegon - VOA	
Prairie Lakes Youth Services	
Totals	27

Over 80% of youth in placement are classified as high (or very high risk) on the YLS/CMI.

Risk Level	Youth Count	Percent
Risk Level	Count	Percent
Low	0	0%
Medium	3	11%
High or Very High	22	81%
Unknown	2	7%
Totals	27	100%

Nearly all youth in placement are open on felony-level offenses.

Offense Level Severity	Count	Percent
Misd. or Gross Misd.	2	7%
Felony	25	93%
Totals	27	100%

Below are the most serious offenses for the youth open on felony cases at the time of placement.

Offense Type (Felony)	Count
Agg Robbery	7
Assault $(2^{nd} - 4^{th} degree)$	7
Weapons/Firearm possession	7
Crim Sex Conduct (1 st – 3 rd degree)	3
Burglary, 1 st degree	1
Total	25

Length of Stay

The data below are placement discharges/exits that were marked as completed in CSTS (Probation database for caseloads) and grouped by the facility for the period 2021 - 2022 YTD.

Facility	Successfully Completed Placements	ALOS (Days)
Red Wing	19	298
West Central	16	189
Dakota County	5	124
Prairie Lakes	4	155
Journey of Hope	4	109
CD Treatment (various providers)	4	86
Mille Lacs	3	414
All others	6	87
Totals	61	204

Message from Youth Advisory Council Co-Directors

Ramsey County's Youth Advisory Council (YAC) has had a successful pilot year. We are proud of the time, energy, and commitment our council members have put into ensuring the structure of YAC that we see today holds to the vision of Youth Justice Transformation. Since October 2021, we have brought on three cohorts of youth and young adults who have had direct and indirect contact with Social Services or the youth justice system to help shape our work. In addition, we recruited 21 young people passionate about growing, developing, and sharing their experiences to bring positive and meaningful changes to systems and system policies that have impacted our communities. With the guidance and leadership of Director Danny Givens of Transforming Systems Together (TST), Youth Justice Transformation (YJT), and the Youth Advisory Council Co-Directors, We have begun the work of mentoring, preparing and empowering our advisors for their roles and responsibilities. In addition, we are ensuring that they have all the necessary skills, knowledge, relationships, and resources needed to confidently enter this type of work to be an asset to the multiple service systems of the county.

Our advisors actively participate in the Transforming Systems Together (TST) and Youth Justice Transformation convenings. Specifically, We have multiple advisors working across the committees of TST and advisors assigned to every committee of YJT as the new iteration of JDAI starts into the new year. Additionally, our members are discovering new interests and creating connections with other councils and committees across Ramsey county, bridging relationships with community organizations that serve youth and young adults and other youth advisory councils and organizations across the country. On top of all this fantastic work, we have finalized a YAC Fellowship program, starting January 2023, where our advisors will engage with youths (13-17) within the Juvenile Detention Center (JDC) in Ramsey county to provide mentorship and support as they directly experience the JDC and prepare to transition out. As we build out our council, our connections within the county and community will continue to grow, allowing us opportunities to expand our leadership and positively influence our society. We know that the work of YAC, TST, and YJT has just begun, and great projects in 2023 will move the needle forward within the youth justice space.

- ★ Jonathan McNicholas, Co-Director
- ★ Eadgyth Kamau, Co-Director

YAC Overview

The Youth Advisory Council aims to inform and advise Ramsey County leadership on policies, events, programs, and initiatives that impact youth and young adults throughout Ramsey County. The Youth Advisory Council seeks to transform systems throughout Ramsey County to become more inclusive, responsive, and intentional in how the county delivers services and support for youth and young adults, especially youth and young adults impacted by criminal justice and the child-welfare system. In addition, YAC strives to foster relationships across Ramsey County service teams to inform, include, and provide opportunities for engagement for youth and young adults. Over the last 12 months, the Youth Advisors have built relationships with system stakeholders to achieve better outcomes for our youth and young adults residing in Ramsey County. Specifically, the youth advisors have established their two-year workplan to address disparities within the youth justice space, focusing on the following priorities for the next three years.

- To ensure that policies and procedures balance public wellness and support youth and young adults impacted by the youth justice system.
- Develop, recommend, and support community-based juvenile detention alternative programs and diversions that center on the healing, restoration, and empowerment of impacted youth and young adults.
- Co-design strategies and methods that dismantle intergovernmental silos to improve cross-system collaboration and implement shared decision-making models that center on youth-led action.

The YAC has various goals that coincide with the three identified priorities, including expanding workforce training opportunities for youth in Ramsey County, developing a YAC fellowship program for youth impacted by the youth justice system, creating JDC alternative programming and diversions for youth that center on empowerment, restoration, and healing. Furthermore, the Youth Advisory Council offers paid work experience opportunities for youth and young adults impacted by systems in Ramsey County, allowing our youth to lead the work from their experiences.

YAC Projects on the Horizon 2023

★ YAC Fellowship Program

Purpose

The Ramsey County Youth Advisory Council Fellowship program will support youth in the Juvenile Detention Center and our youth re-entering the community. Our Fellowship program will ensure that the youth departing secure and non-secure facilities will have a transition plan that connects them with a peer mentor, wrap-around support, stipends, and other tangible resources. Specifically, our fellows will partake in individualized goal-driven projects, peer mentorship, and professional and personal development training and receive monthly stipends based on their participation in the fellowship program. YAC Fellows will undergo a 12-month program where youth can set their own short and long-term goals with help directly from members of the Youth Advisory Council serving as their mentors for the entire program using our peer mentorship model.

Fellowship Overview

Fellows will set and accomplish short-term/long term while enrolled in the Yac Fellowship program. Our mentors will guide Fellows through a goal-setting and life-mapping session that identifies the young person's personal and professional interests, skill sets, and needed resources to accomplish those goals. In addition, our program will offer youth wrap-around support and stipends while completing the fellowship program. Our primary objective is connecting the Fellows to their respective communities through community projects centered on empowerment and healing. Through this process, the Fellows will meet with their peer mentors twice a week in person to work towards goals, identify areas of support, and complete projects. In addition, fellows and mentors will have the opportunity to engage in positive activities and events in the community whenever available to expand their social development skill sets. Ultimately, we aim to provide additional pathways for justice-involved youth to develop professional and communal relationships with the Youth Advisory Council that will expand paid work and educational support possibilities. Potentially become Youth Advisory Council advisors at the end of the fellowship program. Fellows will feel better prepared for their integration back into their communities with the necessary resources to live successful lives.

★ Pay 4 Peace

<u>Purpose</u>

Over the past nine months, Elijah Norris-Holliday has worked directly in the Ramsey County Juvenile Detention Center, building relationships, offering one-on-one mentoring, and providing wrap-around support for youth that exit the detention center. Our ability to have proximity to our youth has allowed us to understand their daily struggles in the community. In addition, we have intentionally listened to the young people we work with, who constantly tell stories of how chaotic, hectic, and treacherous their environments have become. Often leaving them with two detrimental options: carry a gun and be offensive when encountering their opposition or risk the opposition taking advantage of their vulnerability—implications of both of these options results in the loss of life in two distinct ways. We either lose the youth to the criminal justice system as a result of killing someone, or we lose the life of a young person as the victim of violence. In either scenario, the community lost two young people who were not allowed the opportunity to reach their full potential due to the inability of the community to intervene in the dispute before the conflict erupted into violence.

According to the information from young people in our community, there are at least forty active cliques throughout Saint Paul across multiple neighborhoods and zip codes. Furthermore, a majority of the cliques formed as the result of a death of a loved one to gun violence, existing for the sole purpose of retaliation. Deep inside these cliques reside youth with deep trauma, anger, fear, and pain searching for an avenue to express their emotions, but often only have one way of releasing those sentiments- violence. In return, two options await our youth, death or prison. We intend to establish a model that would present a third option for our young people, payment for upholding peace in the community.

Pay 4 Peace Overview

The Pay 4 Peace initiative is a collaborative effort between Ramsey County Youth Justice Transformation and Ramsey County Healing Streets project. Our collaboration will offer youth engaging in group and gun violence a courageous place to reconcile their differences and receive peace stipends to uphold peace treaties in the community. The primary objective of the Pay 4 Peace Initiative seeks to offer (1) reconciliation sessions for youth to reconcile conflicts before a violent/or criminal activity occurs; (2) provide client-specific programming and wrap-around support for youth enrolled in the cohort; and offer (3) monthly stipends for youth who sign onto the peace agreement, attend programming, and remain peaceful in the community.





2022 Youth Advisory Council Membership

Aadriana Epps	YJT YAC
Armand McCoy	YJT YAC
Asha Bellamy	YJT YAC
Brandon Cabera	YJT YAC
DeAnthoney 'Kojak' Acon	YJT YAC
Dezarae Newstrom	YJT YAC
Diana Nguyen	YJT YAC
Eadgyth Kamau	YJT YAC Co-Director
Esteban Castillo	YJT YAC
Gabby Ripley	YJT YAC
Jonathan McNicholes	YJT YAC Co-Director
Keneisha Gilmer	YJT YAC
Marcel Thompson	YJT YAC
Maricella Xiong	YJT YAC
Nevin Erickson	YJT YAC
Olivia Hanninen	YJT YAC
Shengyeng Vang	YJT YAC
Wendy Lorenzo	YJT YAC
Xzavier Lamberson	YJT YAC

Thank you to our former youth advisors for your contributions to the YAC, and for your continued support in transforming the youth justice system we valued your time as an advisor, and now as an alum.

Tytiana Reid	YAC Alumni
Chavah Gabrielle	YAC Alumni
Janay Stephenson	YAC Alumni

Stakeholders

Thank you to all Stakeholders for your continued support, leadership, and partnership in our work. We look forward to building on the momentum that started in 2022. We are truly grateful that we have a diverse group of Stakeholders, including our Law Enforcement partners, Community Corrections, County Board, Community Based organizations, Youth/Young Adults, and several other internal and external champions of youth justice.





Name	Affiliation
Aazia Marie	Community Member
Crystal Norcross	Community Member
Jasmine Mattison	Community Member
Johnny Allen	Community Member
Laura LaBlanc	Community Member
Lori Roberson	Community Member
Vanessa Young	Community member
Dr. Tamara Mattison	Community Member
Journey of Hope (Jason McPipe)	Community member
Tonya Draughn	Community member
Khulia Pringle	Community member
Alexis Walstad	Community member
Commander Charles Anderson	Law Enforcement
Jon Loretz, Cmdr	Law Enforcement
Lt. Joe Steiner	Law Enforcement
Chief Phil Baebenroth	Law Enforcement
Ashlee Bryant	Law enforcement
Amanda Weitekamp	Public Defenders office
Sharon Thompson-Carter	Public Defenders office
John Choi	Ramsey County Attorney Office
Erica Schumacher	Ramsey County Attorney Office
Kevin Fleming	Ramsey County Attorney Office
Nicole Frethem	Ramsey County Commissioner
Toni Carter	Ramsey County Commissioner
Mary Jo McGuire	Ramsey County Commissioner
Chris Crutchfield	Ramsey County Community Corrections
Kim Stubblefield	Ramsey County Community Corrections
Tim Vasquez	Ramsey County Community Corrections

Monica Long	Ramsey County Community Corrections
Leah Bower	Ramsey County Community Corrections
Ed Hauck	Ramsey County Community Corrections
Andrea Messenger	Ramsey County Community Corrections
Judge JaPaul Harris	Ramsey County Court
Judge laura Nelson	Ramsey County Court
Don Harper	Ramsey County Court Admin
Wilbert Jackson	Ramsey County Healing Streets
Bryant Morris	Ramsey County Healing Streets
Dewayne Givens, Jr	Ramsey County Healing Streets
Lewis McCaleb	Ramsey County Healing Streets
Shannon Woodard	Ramsey County Healing Streets
Ernest Coleman	Ramsey County Healing Streets
Kathy Hedin	Ramsey County Public Health & Wellness
Scott Williams	Ramsey County Safety and Justice
Joe Gothard	Saint Paul Public Schools Superintendent
Regina Mitchell	YJT Technical Advisor
Earl Ross	YJT Technical Advisor

