

2023 Ramsey County Community Corrections Interim Comprehensive Plan Community Corrections Act

March 2023

2023 Interim Comprehensive Plan

I. Introduction

This document is the Ramsey County Community Corrections Department's 2023 Interim Comprehensive Plan. It meets the requirements of the Minnesota Department of Corrections outlined in a letter from the Director of Grants and Subsidies dated August 3, 2022.

The Interim Plan describes the progress the Department has made toward the goals in its Strategic Plan. It includes the following:

Program and Budget Update

- Director's Message
- Organization Chart
- Budget and FTEs by Program Area
- Narrative describing changes in services and programming to the approved Plan
- Annual Progress Report on Strategic Planning

The following additional required items will be submitted to the Minnesota Department of Corrections under separate cover:

- Salary Roster

I. Directors Message

Greetings!

Thank you for taking the time to read and explore the 2023 Interim Comprehensive Plan.,

Highlighted within this report are many examples of the exceptional work of our dedicated staff at Ramsey County Community Corrections, including various initiatives that we have embarked on, in collaboration with our partners in the community, the Ramsey County Health and Wellness Service Team, and justice system stakeholders in Saint Paul, Minnesota, and beyond!

As we slowly emerge from the pandemic, we are acknowledging and using the valuable lessons learned to help us as we enter the endemic phase of the coronavirus. We are using data gathered over the last several years through client surveys and focus groups to ensure the changes in service delivery introduced during the pandemic continue to meet the needs of our clients and promote engagement with our services. The addition of virtual platforms for supervision and programming to the correction's "toolbox" has increased the ability of our clients to access services and maintain community and social supports.

Moving into 2023, we are excited to continue our work as well as embark on several new initiatives to meet the needs of the individuals and families we serve. We will be requesting funds to either build a new Juvenile Detention Center, renovate current space, or utilize space our adult detention facility that is underutilized. With this we will be able to provide healthier care and custody as well as enhance services being offered to the youth and families.

We will be enhancing our Transitional Age Unit to address the needs of young men ages 18-24 years old, who research has demonstrated have distinct developmental needs and challenges as well as having high mortality rates due to homicidal violence and self-harm (suicide) and overdose.

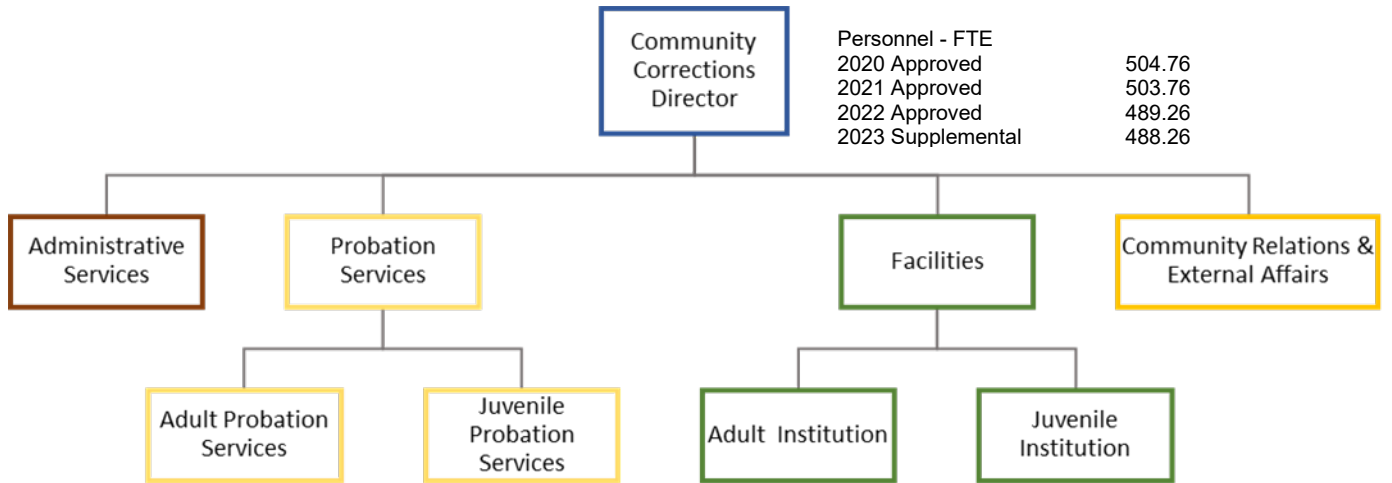
We will also be collaborating more closely with our County Health and Wellness team and community partners to deliver more coordinated services to the clients we share. These include enhanced mental health services for clients and families at our facilities, the work of practitioner teams which include Social Services and Public Health to provide individualized service supports for families and clients, and contracts with culturally specific service providers such as Ujamaa Place to provide coaching for African American young men, to name just few.

I want to thank our community partners including but not limited to the Youth Justice Transformation Committee, Transforming Systems Together, Corrections Advisory Board, and of course our community corrections staff for their willingness to bring their thoughts, ideas, and sometimes critical voice to help us ensure we can improve our services, reduce disparities, and truly transform our justice system!

Respectfully,
Monica Long, Director

II. Department Organizational Charts

2023 Organizational Chart



PERSONNEL SUMMARY BY DIVISION
Community Corrections

	FY20	FY21	FY22	FY23
Permanent FTE	Approved	Approved	Approved	Approved
<u>Operating Budget</u>				
Community Corrections Administration	37.75	39.50	46.00	46.00
Adult Probation	172.86	171.20	192.75	192.83
Correctional Facility	132.61	132.61	133.61	133.61
Juvenile Probation	55.50	55.50	46.50	46.50
Boys Totem Town	45.25	44.25	-	-
Juvenile Detention Center	51.00	51.00	63.00	63.00
Total Operating Budget	494.97	494.06	481.86	481.94

	FY20	FY21	FY22	FY23
Projects / Grants	Approved	Approved	Approved	Approved
<u>Projects / Grants</u>				
Intensive Supervision (G202002)	7.87	7.80	7.61	7.54
Reducing Recidivism (G208095)	1.00	1.00	-	-
Treatment Courts (G219004)	0.91	0.90	0.79	0.78
Total Projects / Grants	9.79	9.70	8.40	8.32

	FY22	FY23
FTE Changes	Approved	Approved
PREA Investigator	(1.00)	(1.00)
Total FTE Changes	(1.00)	(1.00)
Total FTE	489.26	489.26
Inc/(Dec) from Previous Year	(14.50)	-
Inc/(Dec) from Two Years	-	(14.50)

The 2023 approved FTE s/b 488.26.

1 FTE was transferred from Administrative Services to Human Resources as part of a consolidation of HR Personnel Transactions staff.

III. Changes in Services and Programming to the 2023 Ramsey County Community Corrections' Comprehensive Plan

Ramsey County Community Corrections continues in its efforts to transform the justice system at a local and national level. Since the 2021 Comprehensive plan was submitted the county has adopted a strategic goal of *"Putting Well-being & Community at the Center of Justice System Transformation"*. The county is committed to realigning public safety system outcomes to focus on increasing wellbeing and decreasing harm to Black and American Indian populations. Community Corrections has been intentional in partnering and collaborating with county and service team partners and stakeholders, the bench community and as well as justice involved individuals to address ongoing concerns and disparities. Community Corrections is also continuing its participation in the national Reducing Revocations Challenge to examine the drivers of probation revocations and develop recommendations to improve outcomes for our clients.

Administrative Services

The Administrative Services division includes the Transformative Services, Fiscal, the Research and Evaluation Unit, Race Equity Planners, and the Application Management Team (AMT), which provides application support for staff.

In 2023, Community Corrections moves into a newly remodeled space that accommodates more staff working a flexible work schedule of in person and remote work. The new space will support in person client contact, video client contact and opportunities for staff to connect and collaborate.

Administrative Services supports the work of Community Corrections through grant and contract development, program planning and evaluation; fiscal oversight and funding support and collaborative technology support for staff who are working with Corrections managed applications such as Court Services Tracking System (CSTS) and Facilities Admission Module (FA).

The department has continued to dedicate itself to the training, support, and coaching of all staff through our Effective Supervision Practices (ESP) supervision framework. ESP Liaisons have been introduced to all operational units to continue to promote, model, and coach probation officers in actively taking on the role of change agent through 1:1 cognitive behavioral interventions and other strategies to promote client growth/change. These efforts build in setting up for success of case planning across the department.

The division works collaboratively with the Health and Wellness Service Team (HWST) on requesting, monitoring, and encumbering Community Engagement funds. These funds are provided by Ramsey County to support department activities that increase client and community member involvement with Corrections programs such as per diems for time, support for community-based client support groups, and funding to provide food and programming provided by community-based agencies.

In September of 2022, the HWST launched the Better Together Fiscal Quality Improvement Initiative. This is the first phase of the Better Together Initiative to improve how the HWST works together to ensure effective, efficient, and accessible operations across through authentic collaboration, joint ownership and intentional focus on racial equity.

Fiscal Quality Improvement entails:

- Ensuring clearly defined staff roles and responsibilities.
- Updated or new financial policies, protocols, procedures, and workflows.
- Training on procedures, communication processes and performance measures.
- Continuous process improvement plan for compliance, alignment and improved business management for a customer-service culture that remove barriers to racial equity.

Field Services

Since March 2020, the RCCCD Adult and Juvenile Field Services has been consolidated into one division. This structure allows for improved communication and increased sharing of resources, ideas, innovations, and best practices for serving clients.

Juvenile Probation

- The Transitional Age Unit was implemented in 2021, to address the needs of clients that have historically been overrepresented in the justice system, namely, 18–24-year-old males. The unit is designed to focus on and offer community-based programming and services, collaborating with system partners that draw on the strengths of young adults, their families, and their communities. Agents work with clients to facilitate access to community-based providers who assist with a variety of needs, such as housing, education, employment, substance abuse, and mental health. Probation Officers are also working closely with Healing Streets, a program that focuses on supporting a safe place for youth who have been impacted by gun and group violence through community-centered healing. Additionally, the unit has started a contract with Ujamaa Place, whose mission is to provide “holistic transformation for young African-American men experiencing inequity at the intersection of race and poverty.” Clients referred will get assistance with long-term change community supports and individualized coaching.
- As we move from a pandemic to an endemic state, there are both opportunities and challenges in the delivery of community-based programming to youth on probation through partnership with community-based organizations. Programming is now being offered to youth who have been involved in gun violence. Group based cognitive behavioral programming is once again being offered in the community, in-person at the

Boys and Girls Club on the East Side of St. Paul. Conversely, over the past year we lost programming for in-home therapy/case management with our families and youth.

- During the last several years there has been a significant reduction number of placement facilities available for our youth. From 2014 to 2022, the number of placement facilities used by RCCCD decreased from 25 to 17. Some facilities closed due to staffing challenges and others and some because fewer youth are being placed in facilities. This has impacted placement settings including chemical health services, mental health services, secure and non-secure correctional settings.
- JDAI reform has now been renamed to the Youth Justice Transformation Initiative (YJT). The goal of the YJT is to adopt and operationalize policies, procedures, practices, and programming in the youth justice system that:
 - Decrease unnecessary correctional displacement of youth and disproportionality of Black and Indigenous youth in this system by an effective Risk Assessment Inventory (RAI) at the door of detention and by ensuring effective pre-and post-dispositional alternatives are in place for youth and young adults at risk for displacement in secure detention or residential facilities.
 - Use restorative justice principles that focus on preventing and repairing harm and restoring families and communities rather than punishment.
 - Promote and foster collaboration among public safety transformation partners within Ramsey County to foster cross-agency and cross-sector co-design of responses to build bridges between criminal justice partners and the community.
- Juvenile Probation continues to work with Annie E. Casey to develop a probation recommendation matrix to guide probation recommendations and decision making based on the young person's assessed risk and offense severity. The matrix is a data informed tool that aims to focus probation resources and interventions on the youth who need it the most and promote equity, fairness, and consistency in decision making.
- The Practitioner Team, comprised of representatives from several departments in Ramsey County, continues to work together to engage clients and their families in need of supportive services. The team develops individualized plans to address a family's needs and assist the client/family with community stabilization to reduce their risk of future incarceration and reentry into the system.
- The System of Care (SOC) meetings and programs have ended. The money through the Department of Human Services was terminated and the services couldn't continue without the grant funds.

Adult Probation

- Ramsey County Community Corrections is committed to supporting the county's *Residents First* and *Racial Equity* priorities and is constantly looking for strategies to improve supervision practices and be responsive to the unique needs of clients. In 2022, knowing that women in the criminal justice system have different challenges and needs than men, Ramsey County created a gender-responsive unit to provide targeted services to high-risk women on probation supervision. During the planning phase for this unit, we heard from women, community providers, and stakeholders that while on probation women must deal daily with limited economic resources, the pressures associated with being a single parent, limited community services or programs, the dilemma of possibly having too many agencies providing similar services, and/or fragmented treatment or community resources. The adoption of female-responsive strategies, along with female-responsive caseloads, will address these unique issues that have a significant impact on women on Ramsey County supervision.
- In Ramsey County, pretrial services are provided by Justice Point, a nonprofit organization dedicated to the promotion of evidence-informed criminal justice programs, practices, and policies. Justice Point has been the vendor for jail screening (bail evaluation), conditional release, and pre-charge diversion services since November 2020. In 2022, we experienced an increase in the number of pre-trial defendants placed on conditional release and the length of time defendants were supervised due to the backlog of criminal proceedings caused by the pandemic.
- In the first quarter of 2022, the Sentence to Service (STS) program was moved to the Community Alternatives Programs at RCCF. This move made it possible for the RCCF Nursery program to become a work assignment for STS crews. A goal for 2023 is to increase the number of STS participants and to have cognitive group programming and assessment services available to STS participants thru RS Eden.
- The Adult Intervention Model (AIM) development workgroup continues to work on developing an updated guide to client behaviors. Through intensive work with client surveys, workgroups, and community input, the Project Charter was completed in early 2022. The group reviewed current national research trends, current RCCCD probation violation data, and Robina Institute study data enhance our alternatives to incarceration discussions. The themes presented in the new model to center around client autonomy: consistent response, racial equity, risk/need/ responsiveness, joint case planning, adherence to the Effective Supervision Practices model, and an integrated cognitive approach. A mid-point project review was rolled out to the Court Corrections Committee, City & County Attorney, RCCCD probation staff as well as the Reducing Revocation Challenge workgroups. The project will continue through 2023 with the goal of being completed near the end of the calendar year.
- Ramsey County continues its partnership with the Robina Institute at the University of Minnesota Law School, as part of the "Reducing Revocations Challenge" to better

understand why revocations occur and to increase success on probation through the identification, piloting, and testing of promising strategies. We are currently in Phase 2 of the project focusing in on the “Three Lane Approach” and further developing the vision for each lane with regular workgroups and Advisory Group oversight. The vision for each Lane is as follows: Lane 1 “Equitably Reduce Correctional Footprint”, Lane 2 “Equitably amplify social, health, and welfare services and reduce technical violations”, and Lane 3 “Equitably promote behavioral change and prevent reoffending by providing correctional interventions. The workgroup was very successful in 2022 at recruiting community members and former justice-involved individuals to accentuate the breadth of workgroup knowledge. The RCCCD staff were also honored to present on the project in the EXIT National Conference in New York City as well as two other state conferences.

- The Unsheltered Population Partnership expanded further in 2022, now with 5 probation officers and 3 assistant probation officers dedicated to addressing the needs associated with the probation clients struggling with homelessness. We have enhanced our internal partnerships with Ramsey County departments as well as external partners specializing in short- and long-term housing needs for clients. We continue to have a regular presence in the St. Paul Opportunity Center, the Union Gospel Mission, and the Maplewood Library. We are working diligently to meet clients out in the community and our staff are finding more and more resources for clients to assist with long term success.

Facilities

Since 2020, the Ramsey County Correctional Facility (RCCF) and the Juvenile Detention Center (JDC) have been consolidated under one division. Besides creating more consistency in policies and procedures, this change has also allowed for the sharing of training resources, mental health supports, and cognitive skills coordination and inspections. The combination of these efforts has created more efficient and flexible teams to serve the needs of the residents at both facilities.

Ramsey County Correctional Facility

The Community Alternative Program (CAP) team continues to increase its participation in both the non-incarcerated and incarcerated program. This year RCCF also acquired the Sentence to Service (STS) program from the Adult Division. STS is now situated in our CAP team. With the addition of STS, our nursery at the RCCF became an STS worksite. So, we continue to increase and pursue alternative methods to confinement that are available to our clients within the department.

The RCCF continues to work in partnership with the Adult Division on the AIM project. The most significant impact on RCCF is that one of the main focuses of the workgroup is to redefine the purpose of incarceration and how incarceration is utilized.

The RCCF has expanded its educational opportunities to include the option of obtaining a high school diploma through ISD 622. Students younger than 21 can now attend school through the district via online or in person programming, based on their needs. They can continue with this educational programming through ISD 622 post release regardless of where they reside.

Additionally, in July 2022, contracted with a new phone vendor (NCIC). In selecting a new vendor, the main objective was to offer resident communication services, phone calls and for the first time, remote video visiting at no charge. Remote video visiting allows people to talk face to face with a resident without that person travelling to the facility, taking time off work, etc. The facility now offers free phone calls and offsite video visits for all residents.

The Juvenile Detention Center (JDC)

The JDC continues to expand its connection to the community by partnering with the Truce Center, Project Restore MN, and Healing Streets. These programs provide mentorship and restorative based services to the youth while at the JDC and continue to support them when they return home.

In collaboration with St. Paul Public Schools, the JDC is working to expand educational opportunities to include programming during extended breaks and offering a wide variety of electives.

The JDC continues to assess its risk assessment instrument (RAI) detention screening tool through review from the RAI committee, which includes members from the department and the community.

Both facilities have expanded the mental health team to now include a licensed chemical dependency assessor. This assessor will work with both incarcerated adults and juveniles to assess their chemical dependency and mental health needs and then refer them to the appropriate services in the community. They will also coordinate the transition of the resident from the facility to the treatment site.

IV. Annual Progress Report on Strategic Planning

County Vision: A vibrant community where all are valued and thrive.

County Mission: A county of excellence working with you to enhance our quality of life.

County Goals:

Well Being Strengthen individual, family and community health, safety and well-being through effective safety-net services, innovative programming, prevention and early intervention, and environmental stewardship.

Prosperity Cultivate economic prosperity and invest in neighborhoods with concentrated financial poverty through proactive leadership and inclusive initiatives that engage all communities in decisions about our future.

Opportunity Enhance access to opportunity and mobility for all residents and businesses through connections to education, employment, and economic development throughout our region.

Accountability Model fiscal accountability, transparency and strategic investments through professional operations and financial management

DEPARTMENT OVERVIEW

Ramsey County Community Corrections fosters safe communities by helping justice involved clients change by offering opportunities, providing accountability, and ensuring equity. In short, we work toward offering HOPE for all those we serve. Our staff works with clients to help them remain crime free by reducing risk factors, addressing needs, and developing skills that support long term change and successful completion of their probation supervision requirements. We work with clients to develop supervision plans that address the behaviors that put themselves and others at risk. We help clients access needed mental and chemical health services, educational supports, and cognitive behavioral programming to reduce problematic and violent behavior. We also work with our community partners to enhance capacity for client services and offering restorative justice services such as “circles” so clients can address the harm they caused to victims and the community.

Community Corrections partners with community to build trust and to collaborate on system reform. We work with our judges and other justice system stakeholders to address decision points that contribute to system inequities and disparities. We are guided by a Strategic Plan that focuses on four major goal areas including: 1) One Client, One Plan, 2) We Reflect the Clients and Communities We Serve, 3) We Communicate and Engage and 4) More Community, Less Confinement.

Community Corrections provides:

- Probation supervision services for youth ages 10-18 as well as to young adults on extended juvenile jurisdiction through age 21.
- Secure detention for youth ages 10-17 who are charged with committing offenses, arrested on warrants or in violation of their probation for a previous offense.
- Bail evaluation and pre-trial services for adults 18 years or older.
- Pre-sentence investigations for adults 18 years or older.
- Community supervision for adults on probation or for those who have been released from Minnesota prisons.
- Short term custody and programming for adults who have received a sentence from the Court for up to one year, both pre-sentenced and sentenced.
- Community based programming for higher risk clients through individual and group cognitive-behavioral interventions.

What is the Department's impact?

Community Corrections paves the way for safe and healthy communities by following the HOPE principles:

- **H**elping people change
- **O**ffering opportunity
- **P**roviding accountability
- **E**nsuring equity

Along with our partners in the Health and Wellness Service Team, the Safety and Justice Service Team, the Second Judicial District and multiple community service providers, Community Corrections impacts and strengthens safety and **well-being** through interventions that promote personal change and accountability. We continue to reform and improve our correctional practices to provide services *in* the community to help people become successful, law abiding, productive members of the community. Examples include expanding our use of electronic home monitoring as an alternative to incarceration, delivering cognitive behavioral programming in the community, and increasing the range of community-based services to include culturally specific and restorative justice-based approaches.

In addition to well-being, Community Corrections impacts **prosperity** by focusing on *More Community, Less Confinement*, one of the department's key strategic goals. We know that out-of-home displacements can impede positive youth development and may have negative outcomes on youth and their families. We also know that incarceration can negatively impact adults and their families by disrupting housing, employment, and other prosocial connections. For youth, we continue to support and build a continuum of community-based, high-quality, evidence-based services to help keep youth in the community with their families and support structures. For adults, we are partnering with the Robina Institute at the University of Minnesota Law School on the Reducing Revocations Challenge initiative to transform community supervision and reduce failures of supervision that contribute to incarceration.

Community Corrections impacts **opportunity** by continuing to diversify and grow our workforce to better reflect the community we serve. We have purposefully modified our hiring process and practices by forming diverse hiring panels, changing the minimum qualifications for certain job classes, and reviewing parts of the testing process to ensure equity. Our Research and Evaluation Unit has been gathering and analyzing our workforce/hiring data to help the department identify and address disparities in our hiring and promotion practices.

We continue to engage in **Advancing Racial and Health Equity** as well as provide opportunities for **Inclusive, Effective, and Meaningful Community Engagement**. Our ongoing Youth Justice Transformation Initiative (formerly Juvenile Detention Alternatives Initiative) and Deep End Reform work keep us focused on using a racial lens in our decision-making processes. We are also developing more opportunities to hear and learn from the people and communities we serve. This includes gathering client feedback about the probation services we provide as well as including community members on our Corrections Advisory Board and our Reducing Revocations Challenge Advisory Committee.

How are we doing?

Measure 1 – Aligning talent attraction, retention, and promotion

	<i>Performance Measure</i>	<i>2019 Actual</i>	<i>2020 Actual</i>	<i>2021 Actual</i>	<i>2022 Estimate[^]</i>	<i>2023 Estimate</i>
1 (a)	<i>Attraction: Percentage of department staff who are racially and ethnically diverse and/or American Indian</i>	31%	33%	33%	34%	35%
1 (b)	<i>Retention: Annual permanent staff turnover rate</i>	8%	6%	6%	5%	5%
1 (c)	<i>Promotion: Percentage of formal leaders by race/ethnicity (directors, managers, supervisors)</i>			30%	31%	32%

[^]2022 actual measures are not currently available.

Hiring and retaining a diverse staff who reflect the clients we serve is a priority for our department. We are working with our equity and diversity team to recruit from all areas of the community. We are also developing an exit survey to try to learn more about why people leave their positions so we can develop action items to address those issues. Some current challenges include a strong job market with many opportunities for higher paying jobs,

bonuses, hybrid, or fully remote work options as well as recruiting staff for facility work that requires night, weekend, and holiday hours.

Measure 2 – Intergenerational prosperity for racial and economic inclusion

	<i>Performance Measure</i>	<i>2019 Actual</i>	<i>2020 Actual</i>	<i>2021 Actual</i>	<i>2022 Estimate[^]</i>	<i>2023 Estimate</i>
2	Procurement/contracting diverse spend (SBE, WBE, MBE, etc.)	2.8%	2.7%	2.1%	2.5%	3.0%

[^]2022 actual measures are not currently available.

The majority of procurement/contracting in our department is with community non-profits and government agencies which cannot be certified as small business enterprises. However, we are committed to contracting with small, woman, minority, and veteran businesses whenever possible. We will continue to promote these agencies internally and establish regular communications between them and internal partners.

Measure 3 – Residents first: Effective, efficient, and accessible operations

	<i>Performance Measure</i>	<i>2019 Actual</i>	<i>2020 Actual</i>	<i>2021 Actual</i>	<i>2022 Actual</i>	<i>2023 Estimate</i>
3	Number of youth admitted to out-of-home (dis)placement	66	56	37	54	50

One of the primary goals of our department is *More Community, Less Confinement*, which entails using the least restrictive means to hold people accountable while at the same time promoting success. We have drastically reduced the number of young people sent to out-of-home (dis)placement as the result of significant juvenile justice system reform efforts, including making probation more of a relationship-based intervention by using family engaged case planning, and supporting long-term behavior change through expanded community-based programming options. These actions have been extremely effective and have not significantly impacted public safety. Unfortunately, while we have made significant progress in reducing the number of young people in confinement, our disparities remain stark. In Ramsey County,

Black youth represent about 20% of our youth population (ages 10-17) but accounted for 61% of the out of home (dis)placement admissions.

Measure 4 – Advancing racial and health equity and shared community power

	<i>Performance Measure</i>	<i>2019 Actual</i>	<i>2020 Actual</i>	<i>2021 Actual</i>	<i>2022 Actual</i>	<i>2023 Estimate</i>
4	% of adults who violate their supervision and are sent to prison who identify as persons of color and/or American Indian	73%	75%	74%	70%	68%

While we are making significant progress in reducing the number of adults in confinement (a decrease from 398 in 2019 to 211 in 2022), our racial disparities remain stark. Adults of color and/or American Indian represent 34% of Ramsey County's adult population but account for 70% of those who violated their supervision and were returned to prison. Black men alone accounted for 53% of those returned to prison yet represent just 7% of Ramsey County adult residents. Through the Reducing Revocations Challenge, our department is seeking to improve success for people on probation and reduce disparities through implementing locally developed and tailored policy, process, and practice changes. Planning, design, and oversight of this work is being done in collaboration with Ramsey County residents - including individuals with lived criminal justice system experience.

What investments do we need to make?

Like many other industries, Corrections has experienced significant staffing challenges over the last several years. Additionally, Ramsey County has identified that compensation for some of our positions does not meet market rates. In order to adequately meet the needs of our clients we must achieve compensation parity.

The decrease in community-based programming and service options for clients has been an ongoing concern. There are several actions we can take to foster and promote smaller community-based providers:

- Streamline and improve our contracting process which has traditionally been a barrier for many small community-based providers.
- Provide infrastructure support for smaller community partners.
- Seek out and promote diverse and culturally responsive Residential Mental Health Care and Chemical dependency care and treatment. Having diverse providers who know our clients and the communities they live in will lead to better outcomes.

Supporting community economic strength and increasing community assets increases overall community empowerment.

We should also continue to identify and promote opportunities for deeper and more sustained community engagement that is not just transactional. In the last several years we had community act as co-design partners in several initiatives such as the Reducing Revocation Challenge and the AIM project. Additionally, we regularly have community participate in hiring panels for senior positions in department and participate in the RFP selection process.

The Juvenile Detention Center physical plant is outdated and not adequately configured as a therapeutic or child friendly space. The building is old and difficult to remodel. The department is working with state, county, and community partners to explore alternatives to the current space that would allow us to better employ best practices for youth detention. Whether we remodel the current space, use underutilized space in other parts of the county or build a new facility, this would represent a significant investment of resources but result in significant benefits to clients, families, and staff.

How are we planning for the future?

Ramsey County Community Corrections continues to strive towards the county's vision for a vibrant community where all are valued and thrive. We want to work with communities to build stronger safety nets as well as resilient communities to keep our people safe. Strategies that we plan to continue to employ include

- Prioritizing race and gender equity in our decision making. Inequities in the criminal justice system persist and only by being intentional about seeking them out can we work to eliminate them. We will seek community partnerships as well the voice of those with lived experience to ensure that our programs and services meet the needs our clients, are not disproportionately punitive and truly create better outcomes.
- Continuing to collect data to track major trends and use the data to inform our service delivery. Every year, Field services administers a survey to collect feedback from adult clients under supervision to learn about their experience with probation including their relationship with their probation officer and their experience getting connected with services in the community. Also, last year, an online survey was sent to the families of youth on probation to learn about their experience with their child's supervision. This survey asked parents about their relationship with their child's probation officer and their experience getting their child connected with programming in the community. Respondents could write comments and provide ideas to improve their experience with supervision.
- Ensuring the long-term sustainability for mobile and virtual work environments. The pandemic accelerated changes to our service delivery, including the deployment of new technologies and the development of new policies and practices. The implementation of remote supervision increased flexibility for clients and agents, reduced travel time and other barriers to service access, increased the percentage of completed contacts, and promoted overall safety.



2021 FACT SHEETS

Developed by the Research and Evaluation Unit

Published May 2022

For more information, contact:

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Notes: These fact sheets use data from CSTS, S³, RAI, FA, Rite Track, and OMS
Data was retrieved in February 2022

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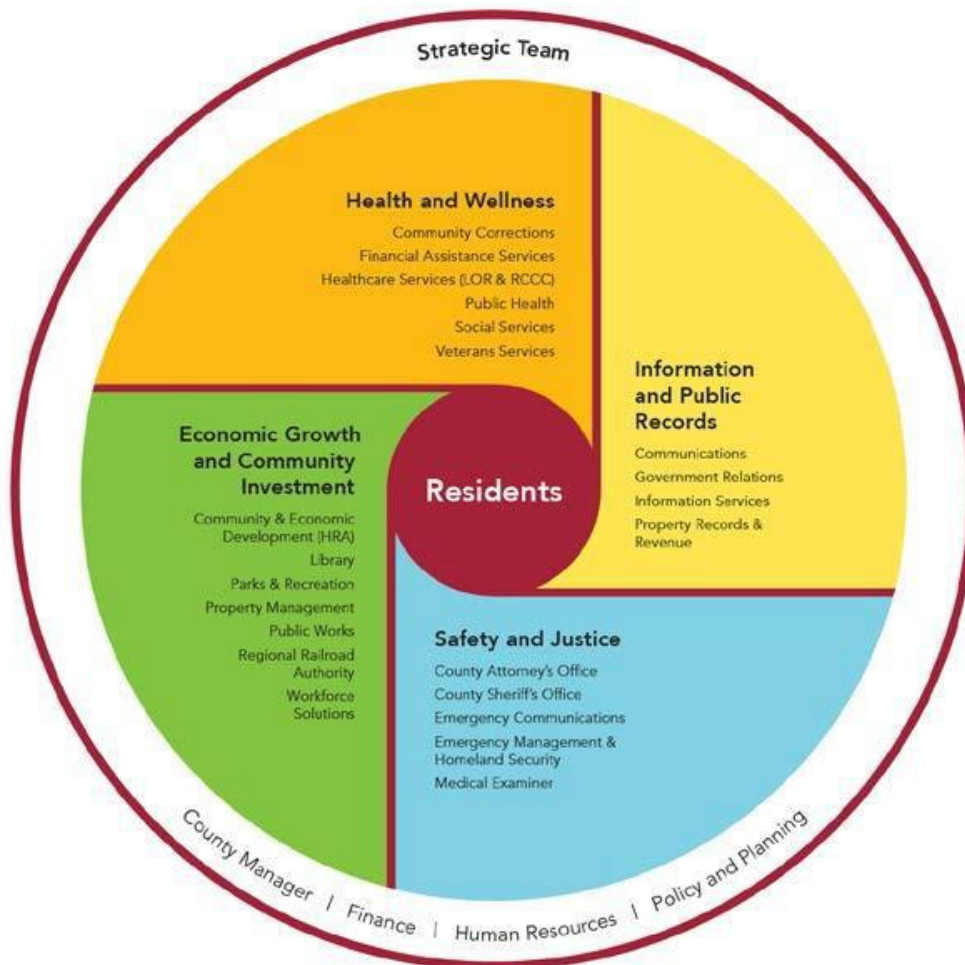
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Introduction

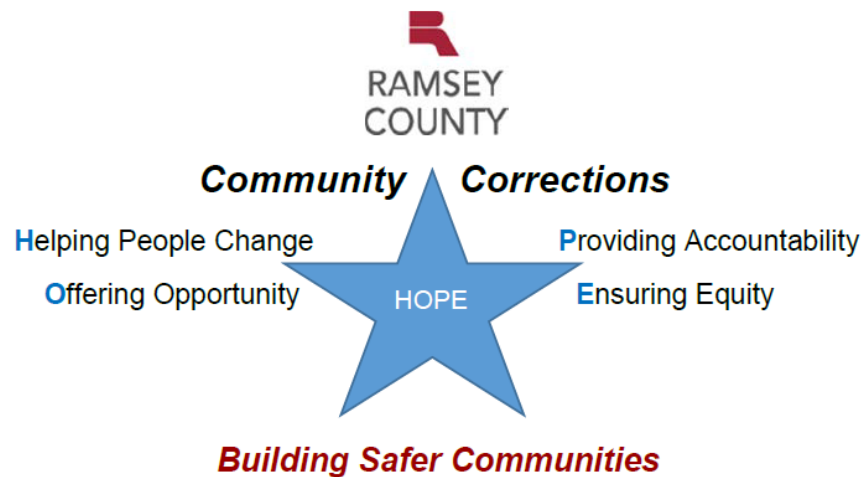
This report describes clients served and services provided by Ramsey County Community Corrections (RCCC) in 2021. While COVID-19 still poses challenges and uncertainty, RCCC continues to adapt and innovate in delivering services to best serve our clients.

Through these challenging times, RCCC continues to provide a core set of functions that support the criminal justice system. RCCC screens and assesses clients, prepares reports for court, provides community supervision, connects clients with services and resources in the community, and offers short-term custody and programming for those who are court-ordered to serve time in confinement.

In 2015, Ramsey County reorganized its departments into four integrated service teams. RCCC is a member of the Health and Wellness Service Team which is Ramsey County's largest service team. RCCC also works closely with the Safety and Justice Service Team, the Second Judicial District, and multiple community service providers.



RCCC operates under the HOPE principles. HOPE is acronym that expresses the unique combination of personal change and accountability that the department's correctional professionals strive to enact with the clients under their care. The principles of HOPE encompass the following:



In 2016, Ramsey County Community Corrections began the process of creating and implementing a department wide strategic plan. This plan lays out four major goal areas that are supportive of the Health and Wellness Service Team as well as the County Board's Strategic Plan. The four goals are:

Goal 1 – One Client, One Plan

Provide and coordinate effective client-centered services through targeted case planning.

Goal 2 – We Reflect the Clients and Communities We Serve

Recruit, hire, retain and promote a talented and diverse workforce that reflects the clients and communities we serve.

Goal 3 – We Communicate and Engage

Develop and implement clear and transparent communication and consistent processes that establish trust throughout the department.

Goal 4 – More Community, Less Confinement

Increase use of and success with community supervision strategies and reduce the use of incarceration and out-of-home placements, while maintaining public safety.

JDC Profile 2021

JUVENILE DETENTION CENTER (JDC)

Superintendent: Timothy Vasquez 651-266-5230

Assistant Superintendent: Gwen Rouleau

The Ramsey County Juvenile Detention Center (JDC) is a 44-bed facility that provides secure detention for youth. The JDC provides a safe, secure and structured setting for males and females aged 10 through 17 who are charged with committing offenses, are arrested on warrants, or are in violation of their probation on a previous offense.

Prior to being admitted to the JDC, youth are assessed to determine if they meet admission criteria. In 2008, the JDC implemented the Risk Assessment Instrument (RAI) to reduce the number of lower risk youth who were detained. Prior to 2008, JDC accepted all youth brought to the facility by law enforcement. With the RAI screening tool, youth who are determined to be lower risk are released to a parent/guardian or shelter with a Court date.

Youth are admitted to detention when there is a reason to believe they:

- will not appear for their next court hearing,
- are at risk to reoffend,
- are awaiting court or out of home placement.

On June 18, 2019, JDC took over the booking process from the Ramsey County Sheriff's Office. Previously, youth were booked at the Ramsey County Law Enforcement Center, then transported to JDC to receive a RAI in order to determine if they should be admitted to detention or released. Booking entails fingerprinting and taking photos to verify the youth's identity.

JDC has witnessed reductions in RAIs completed and detention admissions since the start of the COVID-19 pandemic in March 2020. These reductions can be attributed to several factors, including law enforcement bringing fewer youth on non-felony, non-person related offenses to the front door of detention, decreased use of warrants and court ordered admissions by the Court, and reductions in out of home placement by Juvenile Probation and the Court.

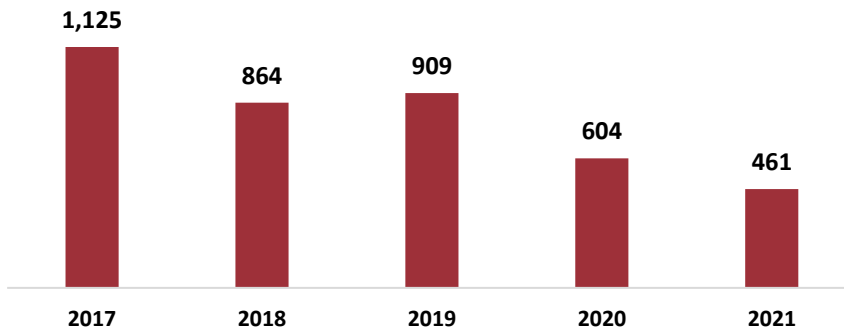
Note: On July 15, 2021, JDC converted to a new data systems (FA). Data for this report prior to July 15, 2021 was recorded in and obtained from the old database (Rite Track). In some instances, data may be calculated, counted, or tracked differently between the two systems and vary from previous years.

JDC Profile 2021

Risk Assessment Instrument

Since 2008, JDC has used the Risk Assessment Instrument (RAI) to objectively identify youth who can be appropriately served and monitored in the community, versus those who are at risk of re-offense or failure to appear in court and thus should be held in detention. There were **461** RAIs completed in 2021.¹

RAIs completed, 2017-2021



There was a 24% decrease in the number of RAIs completed in 2021 compared to 2020, and nearly a 60% decrease in RAIs completed since 2017.

A youth's recommended release decision is based on his/her RAI score (unless there is an override). RAI scores and corresponding release decisions are grouped as follows:

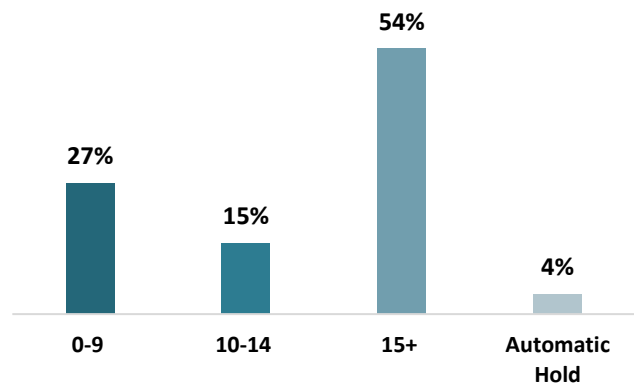
0-9: Release to parent/guardian

10-14: Release to 36-hour alternative to detention (ATD)

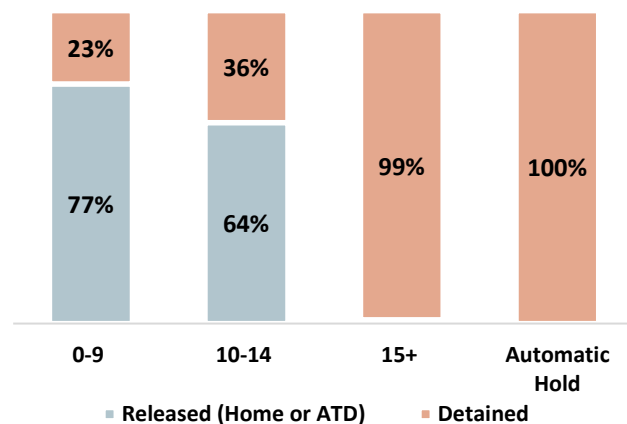
15+: Detain

Automatic Hold: Detain automatically per policy. Reasons for an automatic hold include warrant, failure of placement, certification/ EJJ, and out of state residence.²

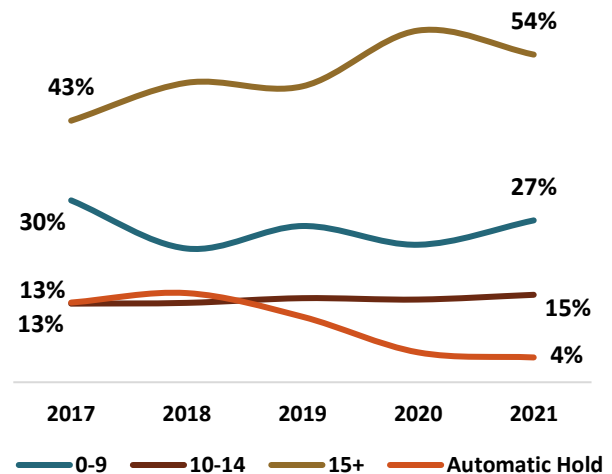
2021 RAI scores
(n= 461)



2021 RAI scores by release decision
(n= 461)



RAI scores, 2017-2021



¹ Not all youth who are admitted to detention receive a RAI. Reasons for detention admission without the completion of a RAI include court orders to detain, transfers/changes of venue, and out of county/state warrants.

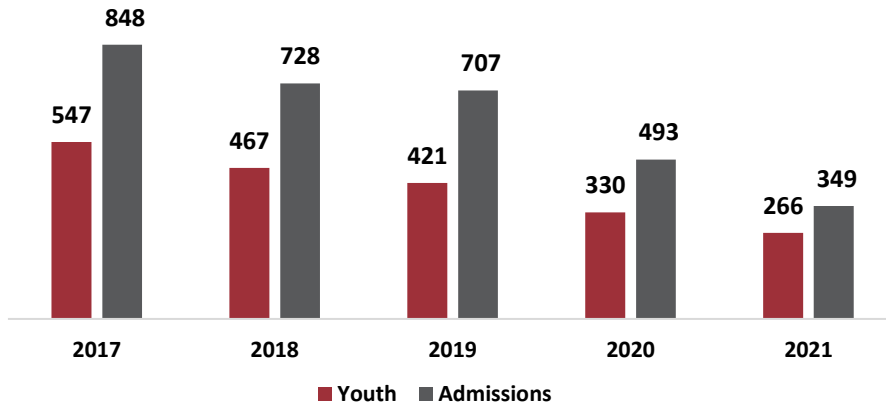
² Automatic holds are based on policy. Does not include administrative overrides to detention (e.g. no 36-hour ATD available, parent/guardian unable or unwilling to pick up the youth). Reflects only those youth who score 0-14 on the RAI.

JDC Profile 2021

Admissions

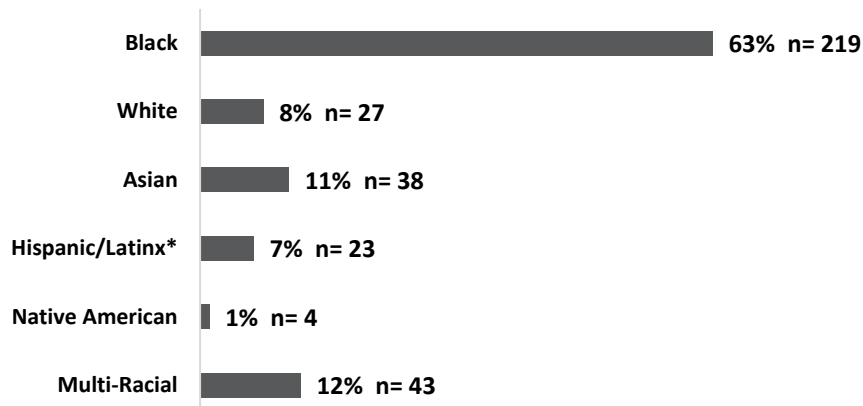
There were **349** admissions to JDC in 2021. This includes both admissions where a RAI was administered, as well as those where no RAI was completed (e.g. out of county/state warrants and court orders to detention). The charts below provide detail on admissions by race, gender, age, and reason for admission.

JDC admissions, 2017-2021



In 2021, there was a 29% decrease in detention admissions compared to 2020.

2021 admissions by race
(n= 349)

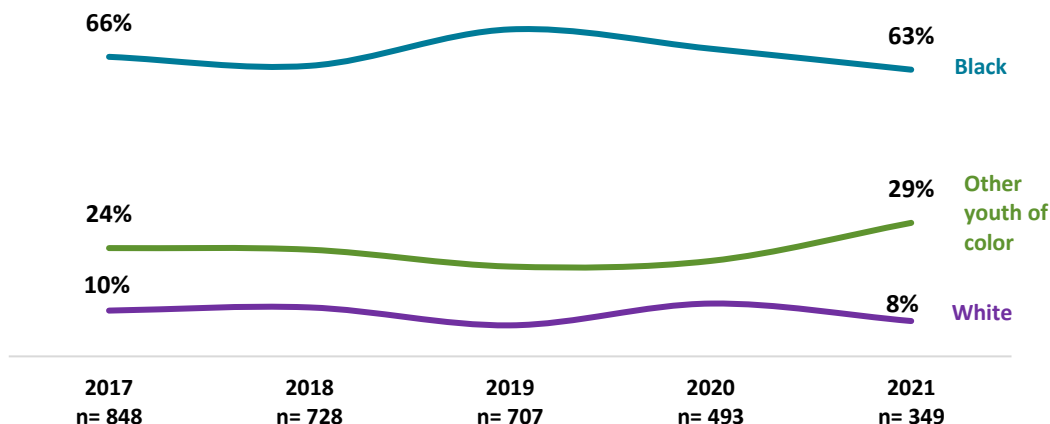


Black youth comprise approximately 18% of the Ramsey County youth population (ages 10-19) but accounted for 63% of detention admissions in 2021.

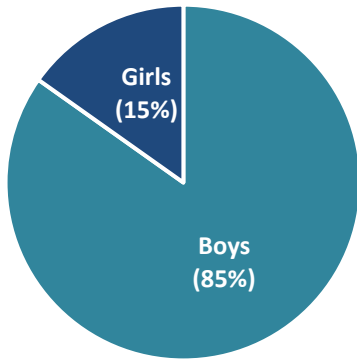
By contrast, White youth comprise about 44% of the youth population but accounted for just 8% of the admissions.

* Hispanic/Latinx has been recorded as both a race and an ethnicity within the JDC data systems. Therefore, counts by race will exceed total admissions.

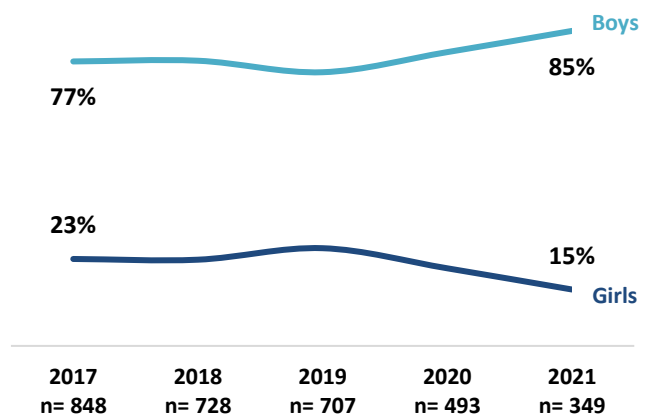
Admissions by race, 2017-2021



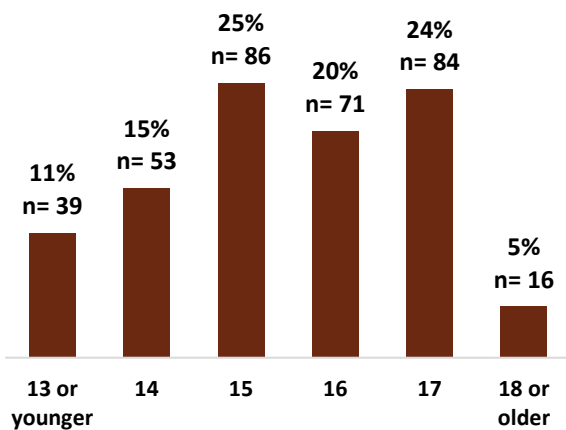
2021 admissions by gender
(n= 349)



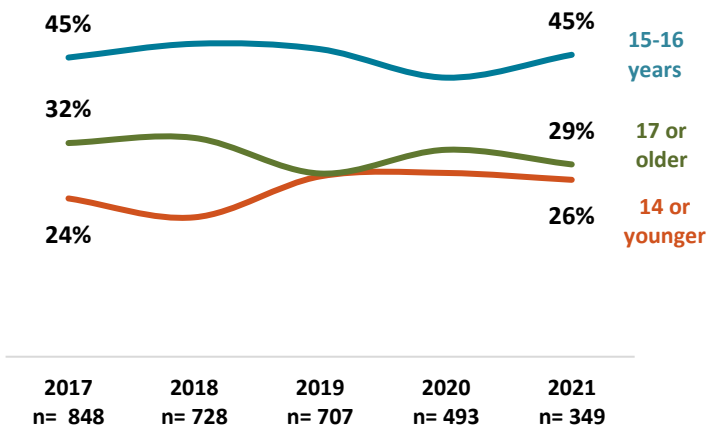
Admissions by gender, 2017-2021



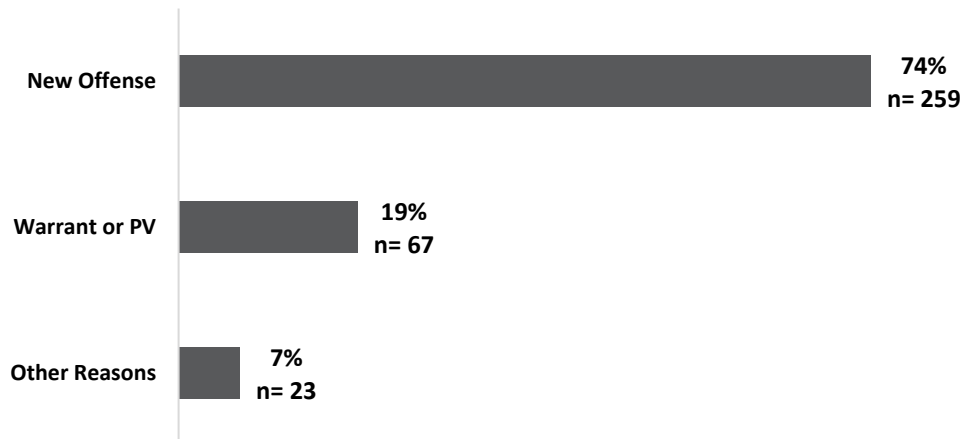
2021 Admissions by age
(n= 349)



Admissions by age, 2017-2021



2021 Admissions by reason
(n= 349)



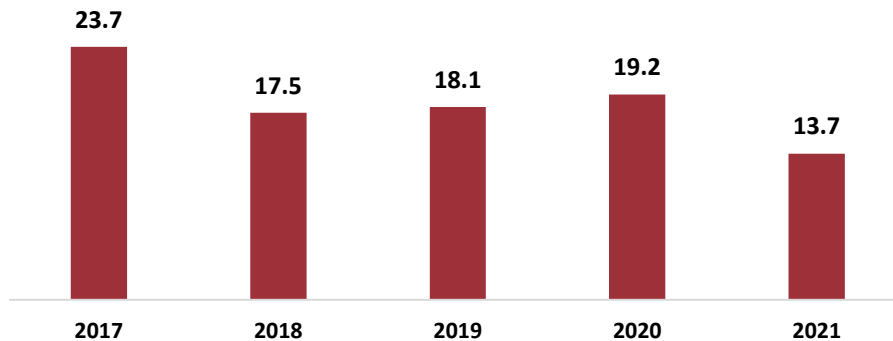
The most common reason for admission to detention in 2021 was a new offense. Of the new offense admissions, 77% were for felony level charges.

JDC Profile 2021

Average Daily Population and Average Length of Stay

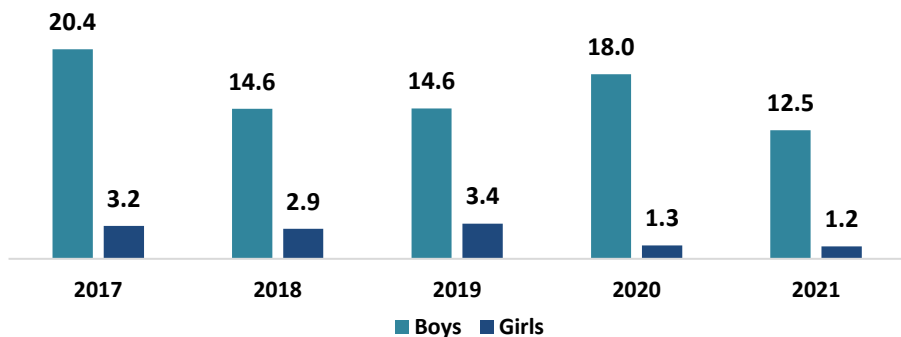
The charts below look at average daily population (ADP) and average length of stay (ALOS) at JDC over the past five years.

Average daily population (ADP), 2017-2021



In 2021, there were about 5 fewer youth at JDC compared to 2020, and 10 fewer youth compared to 2017.

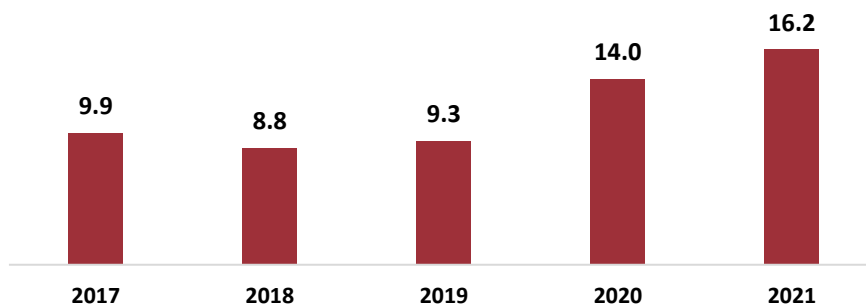
ADP by gender, 2017-2021



In 2021, the ADP for boys dropped to its lowest number in the history of the facility.

For girls, the ADP continued to remain around one resident.

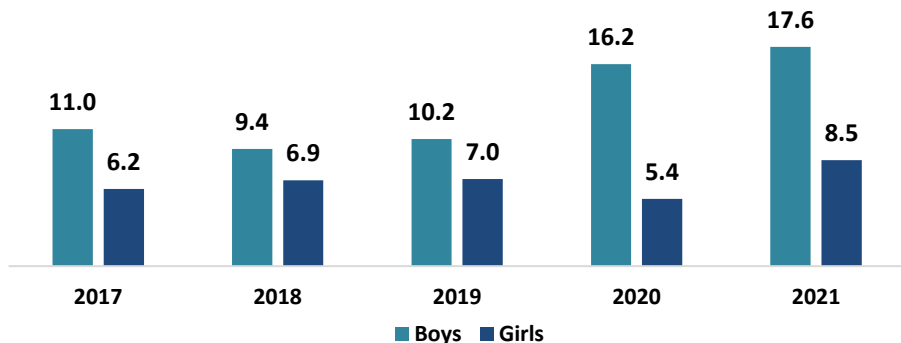
Average length of stay (ALOS), 2017-2021



While the ALOS increased by about 2 days in 2021, nearly half of the admissions to JDC had a stay of 3 days or less.

Youth who are pending certification to the adult system, awaiting a Rule 20 competency hearing, or charged with a very serious offense (e.g. murder) tend to have a significantly longer LOS.

ALOS by gender, 2017-2021



In 2021, the ALOS increased by about 1 day for boys and 3 days for girls.

Juvenile Probation Profile 2021

JUVENILE PROBATION

Deputy Director: Monica Long 651-266-2301

Assistant Director: Kim Stubblefield

Juvenile Probation provides a broad range of services to youth between the ages of 10 and 18, as well as to young adults on extended jurisdiction juvenile (EJJ) through age 21. Juvenile Probation uses a racial equity lens and positive juvenile justice framework to protect public safety and reduce the delinquency behaviors of youth on probation by promoting behavioral change and healthy youth development, and by holding young people accountable.

Taking into account the seriousness of the offense and using information gathered from the assessments and interviews, Juvenile Probation makes recommendations to court that may include community service, restitution, referrals for services, electronic home monitoring, or out-of-home placement. Juvenile Probation staff work to increase their client's ability to maintain healthy and positive relationships with family and friends, to succeed at school, to find and retain employment and/or to continue on with their education.

Juvenile Probation also partners with community organizations to augment services and respond to the diverse cultural needs of Ramsey County youth. Some of the programs and services that support youth include:

- Educational, life-skills, employment readiness, and vocational training for youth
- Cognitive-behavioral groups
- Functional Family Therapy, a treatment program for juvenile clients and their families
- High-fidelity Wraparound that "wraps" youth and their families with supports and services
- Gender specific groups that are based on restorative justice principles and practices.

In response to COVID-19, Juvenile Probation adjusted its policies and practices so it could continue to provide services to youth both safely and effectively. In 2021, many of these changes remained core components of the division's service delivery model, including:

- Implementing **virtual/remote contacts** with youth.
- **Limiting in-person contacts** with clients to community programs that are open (e.g. treatment centers, residential placements, etc.) with strict adherence to social distancing protocols.
- **Limiting the use of probation violation warrants** only for those violations that involve a new offense, absconding, or unsuccessful discharge from out-of-home placement in order to reduce the number of youth who are detained.
- **Targeting drug testing** only to those youth who are high-risk or on probation for felony level or person related offenses.
- **Offering virtual community-based programming and cognitive behavioral interventions** to youth on probation.

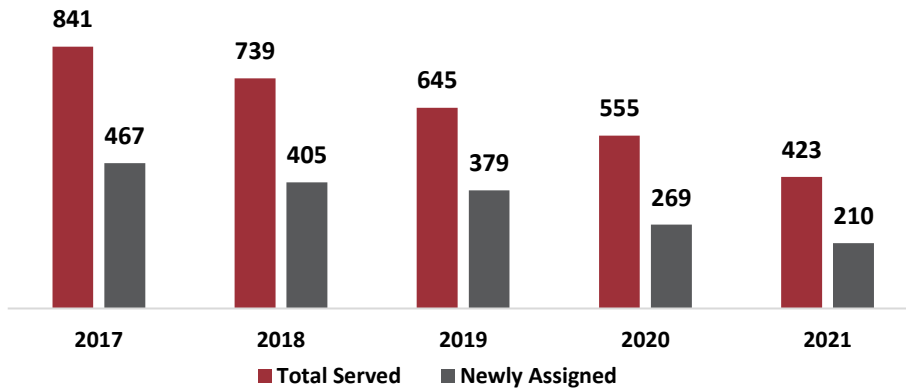
In addition, in 2021, Juvenile Probation implemented a transitional age service delivery model to serve young adult men aged 18-24 and at high risk to reoffend. These young men are supervised by two probation officers within Juvenile Probation.

Juvenile Probation Profile 2021

Youth Served

In 2021, Juvenile Probation served **423** youth. Of these youth, 210 were newly assigned.

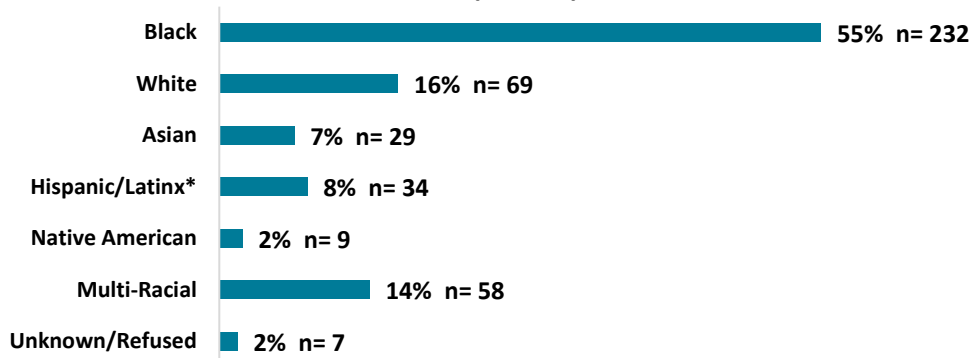
Youth served by juvenile probation, 2017-2021



Since 2017, the number of youth served by Juvenile Probation has decreased by 50%.

The next series of charts identify the demographic characteristics of youth served, broken out by race, gender, age range, zip code, and system status.

**2021 Youth served by race
(n= 423)**

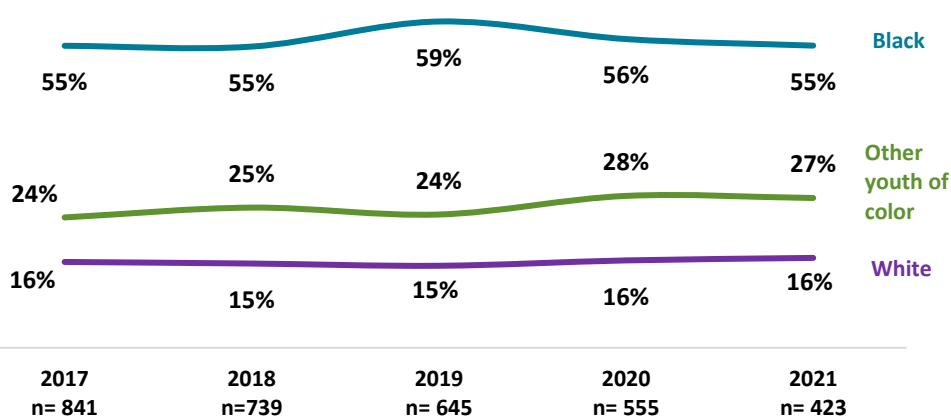


* Hispanic/Latinx has been recorded as both a race and an ethnicity within the Probation data system (CSTS). Therefore, counts by race will exceed the total number of youth served.

Black youth comprise approximately 21% of the Ramsey County youth population (ages 10-17) but accounted for 55% of the youth served by Juvenile Probation in 2021.

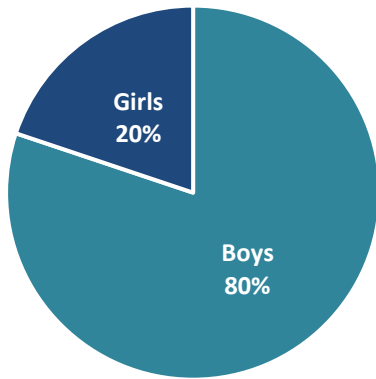
By contrast, White youth comprise about 45% of the youth population (ages 10-17) but represent just 16% of those served in 2021.

Youth served by race, 2017-2021

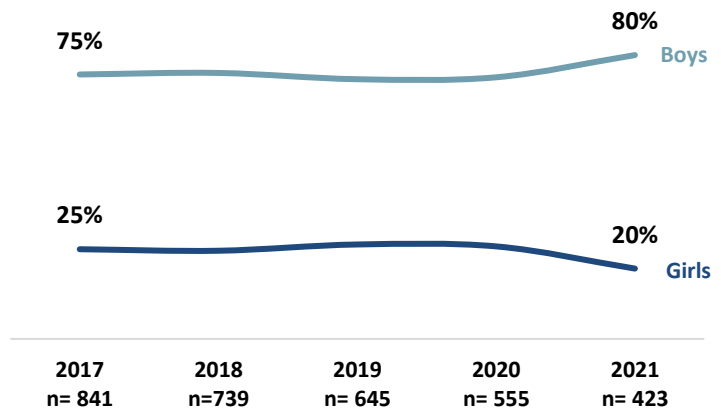


Juvenile Probation Profile 2021

**2021 Youth served by gender
(n= 423)**

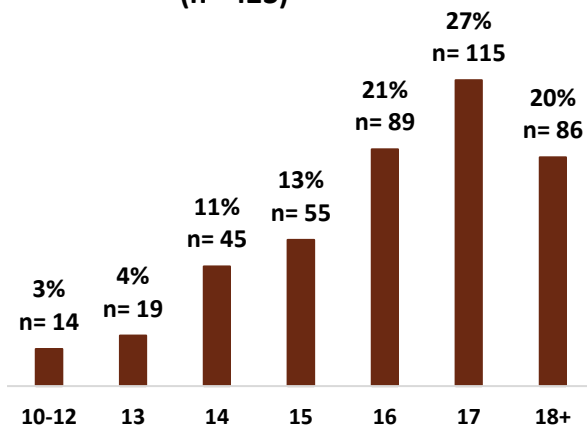


Youth served by gender, 2017-2021

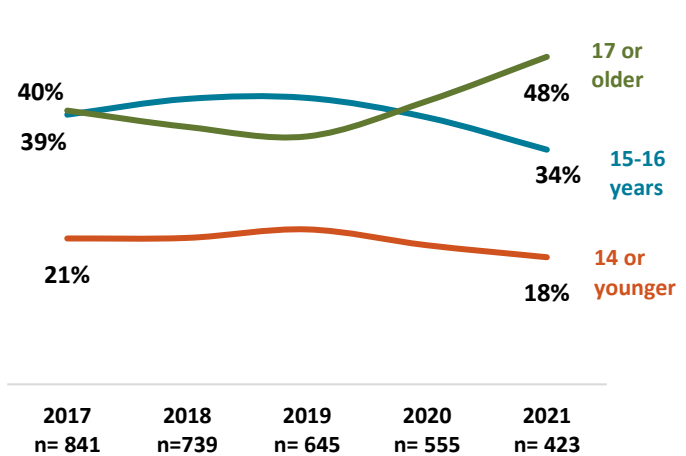


In 2021, there was a slight increase in the percentage of youth served who were boys.

**2021 Youth served by age
(n= 423)**

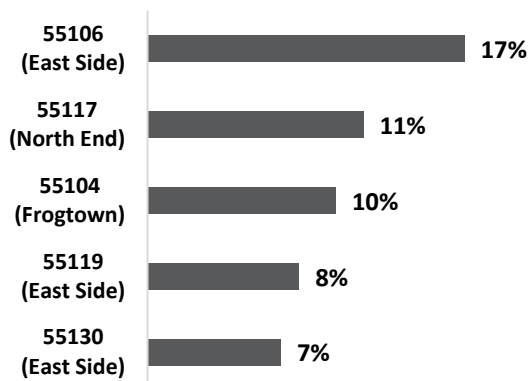


Youth served by age, 2017-2021



In 2021, there was an increase in the percentage of young people served who were 17 or older.

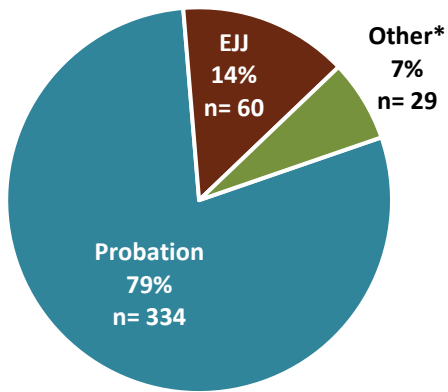
**2021 Youth served by Zip code (Top 5)
(n= 423)**



In 2021, about half of the youth served by Juvenile Probation resided in the following five zip codes. About 90% of youth served in 2021 resided in Ramsey County.

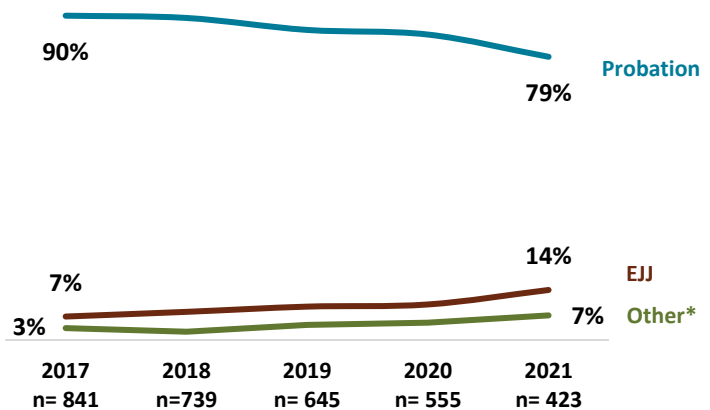
Juvenile Probation Profile 2021

2021 Youth served by status
(n= 423)



*Other includes conditional releases that did move onto probation and pending certifications that did not move onto probation or EJJ.

Youth served by status, 2017-2021



While the percentage of youth served by Juvenile Probation who are on EJJ status has increased over the past five years, the actual number of youth supervised on EJJ has remained consistent, with 55-60 youth served annually.

Risk Assessment (YLS/CMI)

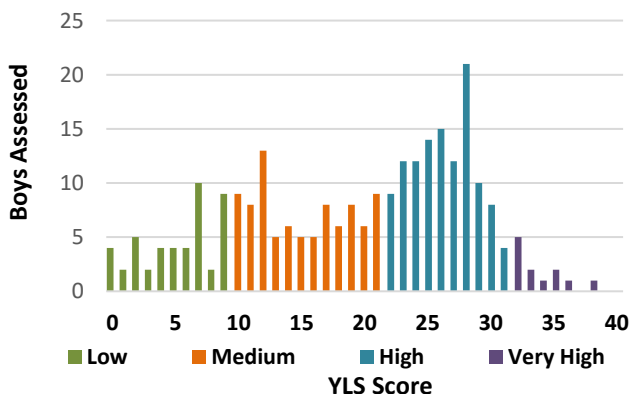
In keeping with evidence-based practices, Juvenile Probation uses the Youth Level of Service/Case Management Inventory (YLS/CMI) 2.0 – a validated risk assessment tool to (1) identify a young person's major risks, needs, strengths, and protective factors; (2) assess his/her likelihood for continued delinquent activity; and (3) inform decision making related to supervision, service referrals, case planning, and placement. A higher score indicates a greater level of risk and need.

In general, assessments are not completed for youth with low-level delinquency offenses, or youth who score low on a screening tool.

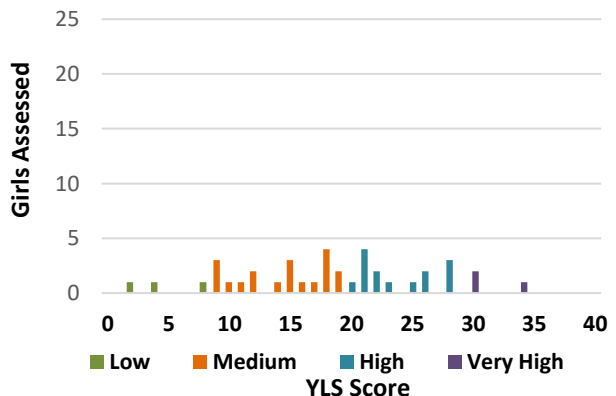
In 2021, **302** YLS/CMI assessments were completed on **217** youth.

- **Low risk** scores represent 16% of the youth assessed.
- **Medium risk** scores represent 35% of the youth assessed.
- **High risk** and **Very High risk** scores represent 48% of the youth assessed.

2021 Risk scores for boys on probation
(n= 263)



2021 Risk scores for girls on probation
(n= 39)

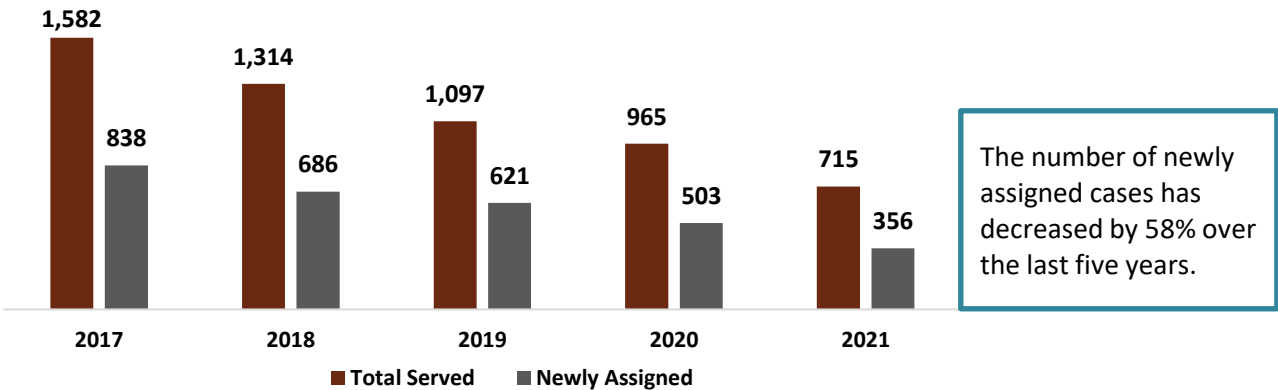


Juvenile Probation Profile 2021

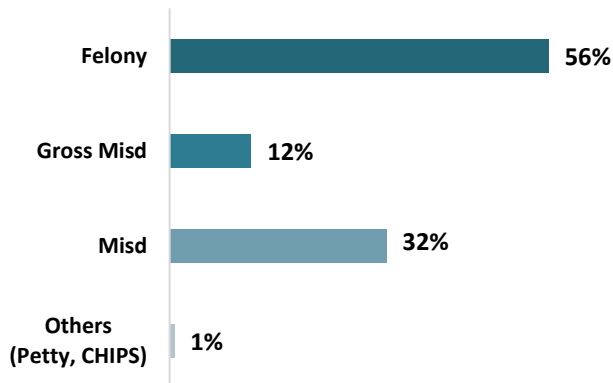
Cases and Offenses

In 2021, **715** cases were served by Juvenile Probation. Of these cases, **356** were newly assigned in 2021. Case totals reflect the following case types: probation, extended jurisdiction juvenile (EJJ), investigations, and pending certifications.¹

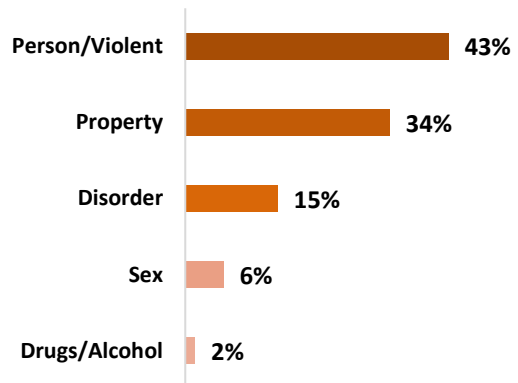
Cases served by Juvenile Probation, 2017-2021



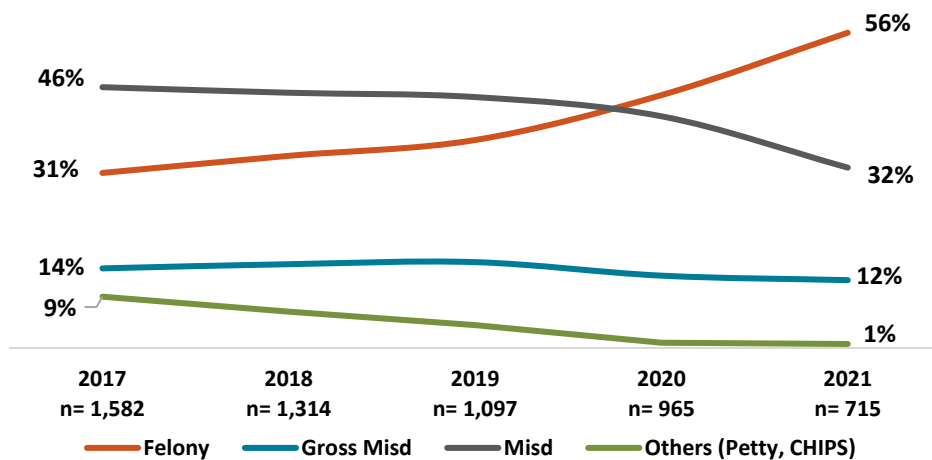
2021 Cases served by offense level (n= 715)



2021 Cases served by offense type (n= 715)



Cases served by offense level, 2017-2021



Over the past five years, there has been an increase in the percentage of felony cases served (31% of cases served in 2016 versus 56% of cases in 2021).

¹ Cases that were supervised by the Youth Engagement Program (YEP) at Social Services, as well as conditional release cases that did not move onto probation are excluded from this count.

Juvenile Probation Profile 2021

Community Based Programming

In an effort to reduce the rates of incarceration and out-of-home placements, while maintaining public safety, Juvenile Probation offers a variety of community based programming options for youth and their families. **139** youth were served by the following community programs in 2021:

30,000 Feet - Prepares youth for college and tech careers, provides support and mentorship.

Community Coaches - Individual mentors promote pro-social development and community-based activities.

Functional Family Therapy (FFT) - Family therapy sessions that build on family's strengths and resources.

Decision Points - Cognitive behavioral intervention that targets anti-social thoughts and distortions.

JK Movement - Offers lessons in healthy lifestyle, career readiness, mentorship, and physical activity.

Rebound - Aftercare services to youth re-entering the community after out-of-home placement.

HIRED - Provides pre-employment services and other support services.

Community Resolve - Community family mentors work with youth and their families, provide weekly circles.

Talitha Cumi - Helps female youth build their emotional intelligence and develop a greater sense of self-awareness, self-confidence, self-identity, and self-worth using the circle process.

Wraparound - "Wraps" youth and their families with supports and services in order to achieve their goals.

Enough - Individual support for youth who are system-involved, high-risk, or experiencing sexual exploitation/human trafficking.

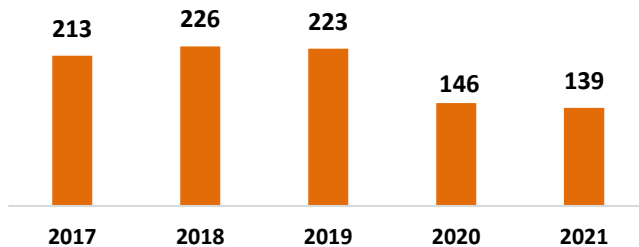
Exert - Life coaches provide one-to-one supportive services to youth.

Healing Streets - Offers a community-centered, healing-based approach to group and gun violence prevention and intervention.

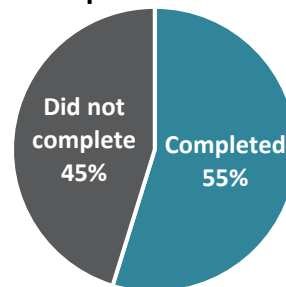
JL Griffis - Provides opportunities to perform professional automotive services and explore aviation careers.

Power in Peace - Case management services for youth who are involved or at risk for involvement in weapons related violence.

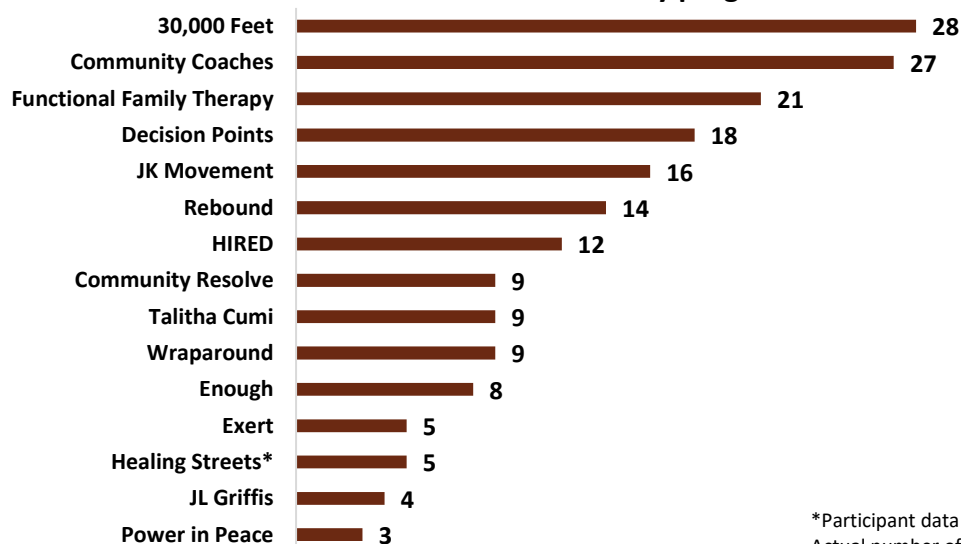
**Youth served by community programs,
2017-2021**



**2021 community program
completion rates**



2021 Youth served by program



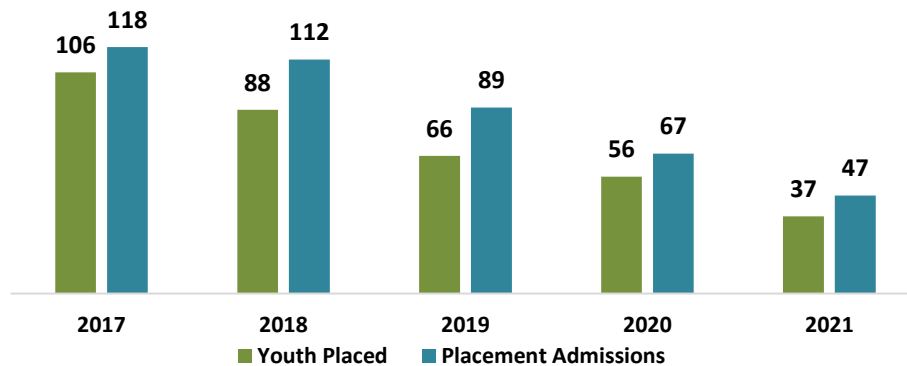
*Participant data was only partially tracked in 2021.
Actual number of youth served is underreported.

Juvenile Probation Profile 2021

Out-of-Home Placement

Out-of-home placement is a response typically prescribed for youth (1) whose behavior in the community constitutes a threat to public safety, and (2) with needs that necessitate intervention in a residential treatment or correctional setting.

Youth placed, 2017-2021

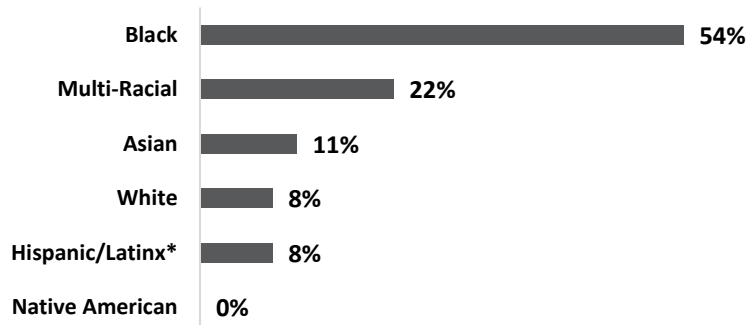


Since 2017, the number of youth placed has decreased by 65%.

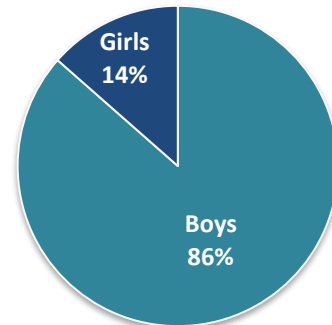
Over the past five years, the reduction in youth placed (65%) has outpaced the decrease of youth served by probation (50%).

In 2021, there were **37** youth admitted to an out-of-home placement. This includes group homes, both short and long term residential programs, sex offender treatment, and correctional/DOC facilities. The charts below show demographics, offense level, and YLS/CMI risk level for the youth who were placed.

2021 Youth placed by race
(n= 37)

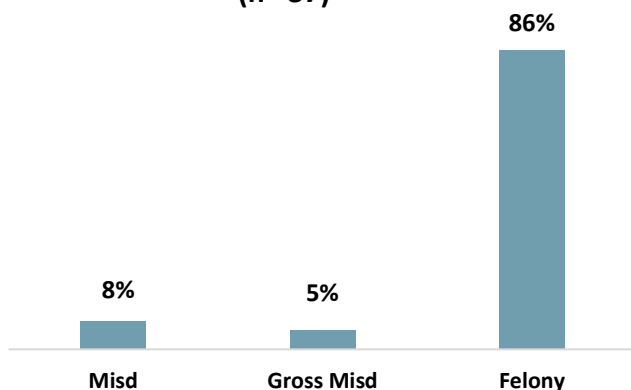


2021 Youth placed by gender
(n= 37)

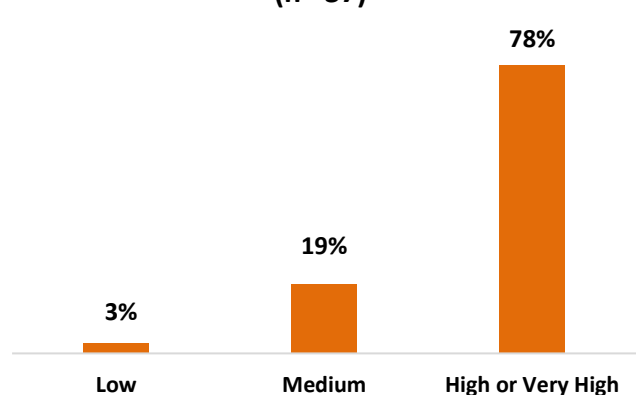


* Hispanic/Latinx has been recorded as both a race and an ethnicity within the Probation data system (CSTS). Therefore, counts by race will exceed the total number of youth placed.

2021 Youth placed by offense level
(n= 37)



2021 Youth placed by risk level
(n= 37)

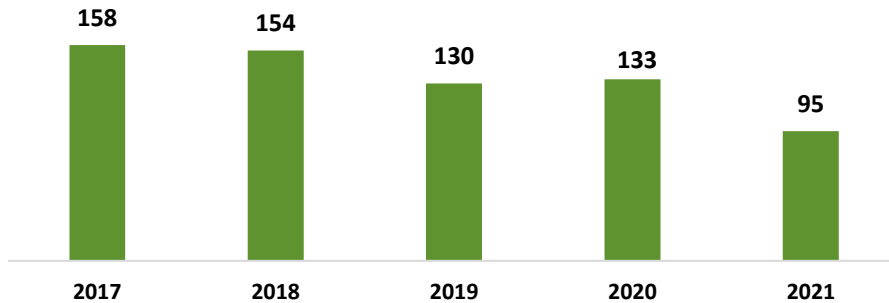


Juvenile Probation Profile 2021

Electronic Home Monitoring

Electronic Home Monitoring (EHM) is a community-based alternative sanction used for youth who are on pre-dispositional conditional release and for youth who are at risk for out-of-home placement. In 2021, **95** youth open with Juvenile Probation were ordered to EHM.

Youth ordered to EHM, 2017-2021

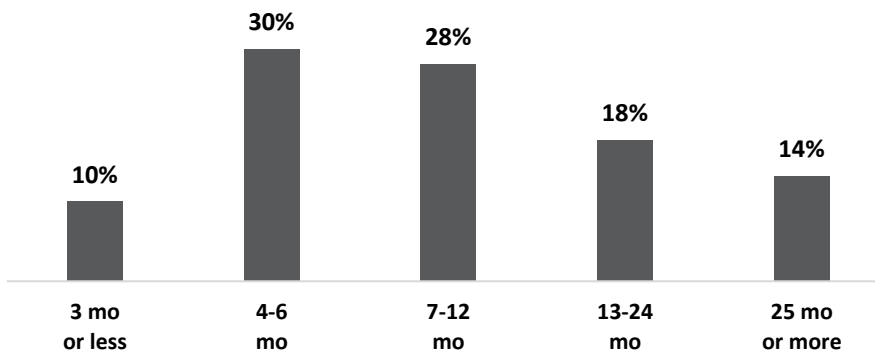


About 22% of youth served by Juvenile Probation in 2021 were ordered to EHM during the year.

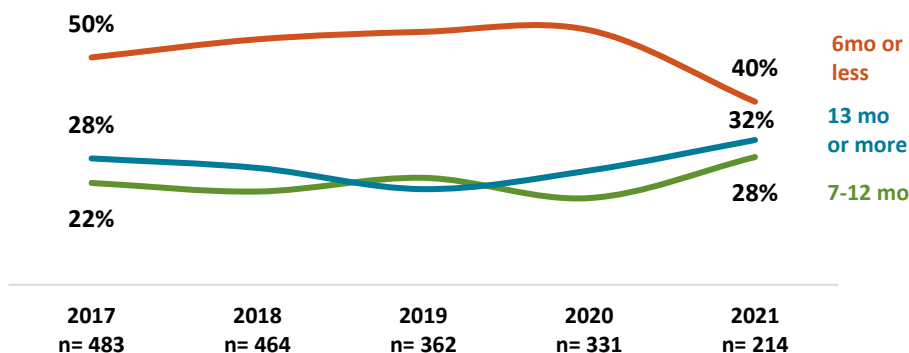
Probation Length

In 2021, there were **214** youth discharged from Juvenile Probation. The average time served on probation was about 14 months. The charts below provide additional detail about the duration youth are open on probation.

**2021 Youth discharged by length of probation
(n= 214)**



Length of probation, 2017-2021



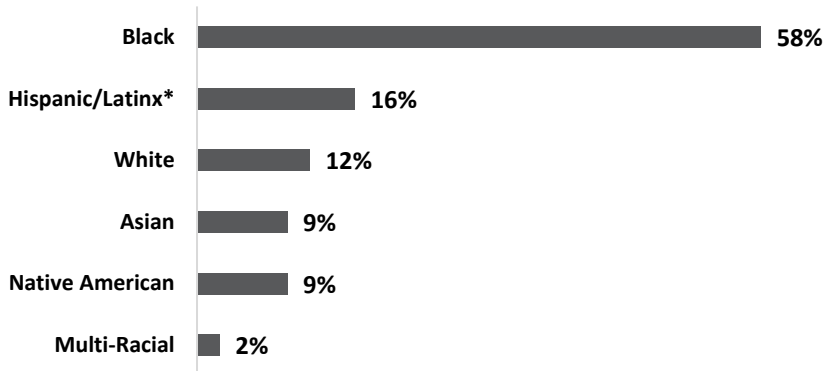
In 2021, there was an increase in the percentage of youth were open on probation for a period of longer than 6 months.

Juvenile Probation Profile 2021

Transitional Age Caseloads

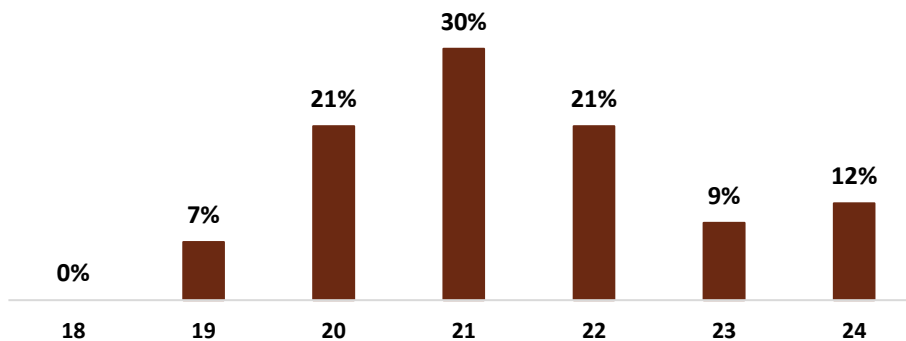
In 2021, Juvenile Probation implemented a transitional age service delivery model to serve young adult men aged 18-24 who were placed on adult probation for felony level offenses and are at high risk for recidivism and failure on probation. This service delivery model is embedded within the Juvenile Probation division, with two juvenile probation officers providing supervision and services. In 2021, **43 young adult men** were served through this model. The charts below show the young adults served by race/ethnicity and age.

**2021 Young adults served by race
(n= 43)**



* Hispanic/Latinx has been recorded as both a race and an ethnicity within the Probation data system (CSTS). Therefore, counts by race will exceed the total number of young adults served.

**2021 Young adults served by age
(n= 43)**



Adult Services Profile 2021

ADULT SERVICES

Deputy Director: Monica Long 651-266-2301

Assistant Director: Jan Scott

Assistant Director: Corey Hazelton

Adult Services supervises clients that have either been placed on probation or released from Minnesota prisons onto supervised release. The goal of the division is to balance the need to protect the community and hold clients accountable with rehabilitative services to help them live pro-social, productive, and crime-free lives. This often includes monitoring compliance with court-ordered conditions; drug testing; community work service; and referrals to treatment, programming and alternative sanctions that are attuned to the needs, risk, and individual characteristics of the client.

Adult Services partners with community organizations to augment services and respond to the diverse cultural needs of the community. Some community programs that support clients include:

- GED and vocational services
- Sentence-to Service work crews and individual community service work
- Decision Points programming
- Re-entry planning and support
- Treatment programs for adults convicted of sex and domestic abuse offenses as well as chemically dependent clients
- The UJAMAA Place and Ramsey County Supervised Release partnership grant directs specific services and support to 18-24-year-old African American males, specifically those released from prison. Services include, but are not limited to: Cognitive skills programming, employment counseling, GED preparation, and mentoring

What changed since COVID-19?

In order to minimize face-to-face interactions and reduce the spread of COVID-19, Adult Services implemented several policy and practice changes in 2020. Most of these changes continued during 2021 with a few modifications:

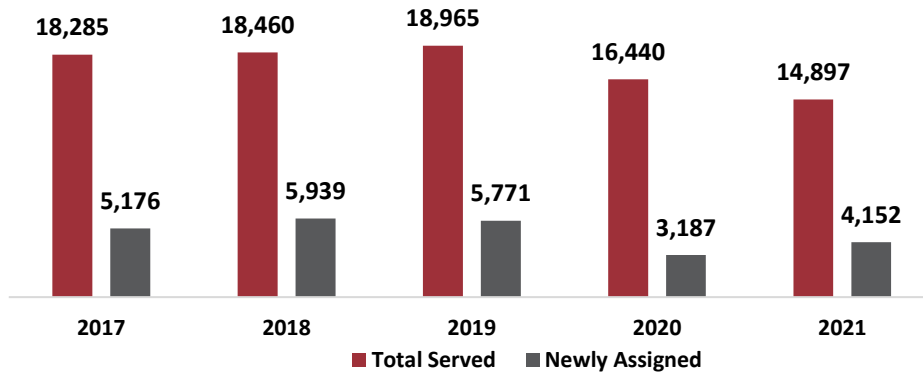
- **Elimination of supervision fees** - In 2020, Community Corrections eliminated the collection of probation supervision fees for all adult clients.
- **In-person contacts** - Office visits were suspended and visits in the community limited. Probation officers continued to conduct visits with high risk clients in the community with strict adherence to social distancing and masking protocols. Clients on supervised release or intensive supervised release who have mandated community visits were moved from a two-agent per contact model to one-agent per contact.
- **Virtual contacts** - Probation officers were instructed and authorized to use several forms of virtual communication to conduct remote appointments with clients.
- **Virtual programming** - Cognitive behavioral programming, group based and one-on-one, was provided virtually to adult clients.
- **Probation Violations (PV)** - In 2020, to reduce incarceration due to a PV, Adult Probation suspended technical violations (e.g. violations not involving a new offense or absconding from supervision). In July 2021, it resumed PVs for technical misconduct or new-person offenses with some considerations such as sanctions conferences or other alternatives to incarceration like Sentence to Service being used as a respond to misconduct whenever possible and walk-in hearings being considered as first option for PV hearings.
- **Drug Testing** - In 2020, drug testing was suspended for all clients. In January 2021, testing was reinstated for clients with documented substance use issues or who pose a significant risk to public safety.

Adult Services Profile 2021

Adults Served

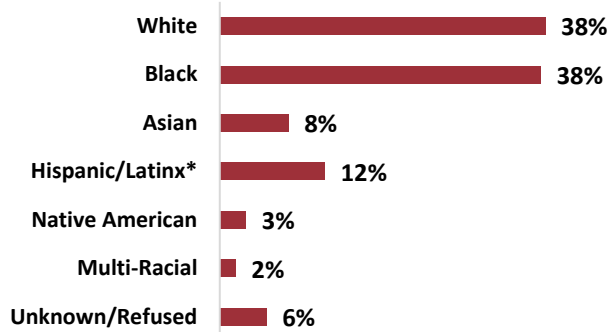
14,897 clients were served by the Adult Services Division in 2021. 4,152 clients were newly assigned to Adult Services in 2021. These totals reflect adults on supervision, investigation, transferred out, and warrant status.

Adults served, 2017-2021



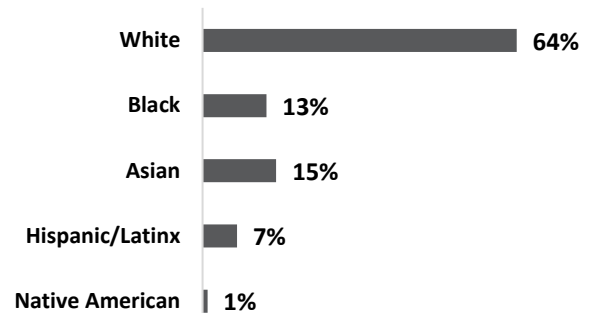
In 2021, there was a 30% increase in the number of clients assigned to Adult Services.

2021 Adults served by race
(n= 14,897)



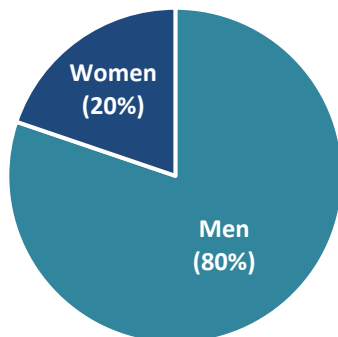
* Hispanic/Latinx is recorded as a race and as an ethnicity within the Adult Services data system. Therefore, counts by race will exceed the total number of adults served.

Ramsey County adults by race

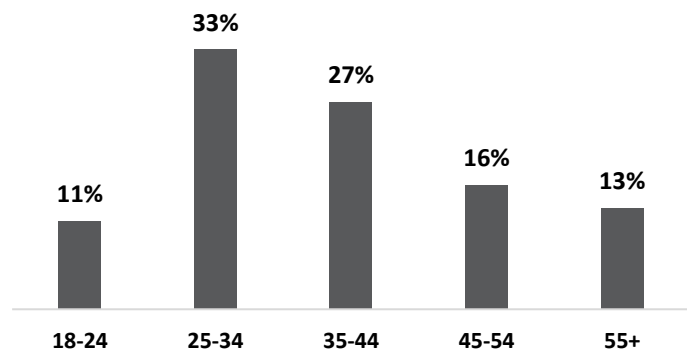


Black adults comprise approximately 13% of the county's population (18 or older) but accounted for 38% of adults served by the division in 2021.

2021 Adults served by gender
(n= 14,897)



2021 Adults served by age range
(n= 14,897)



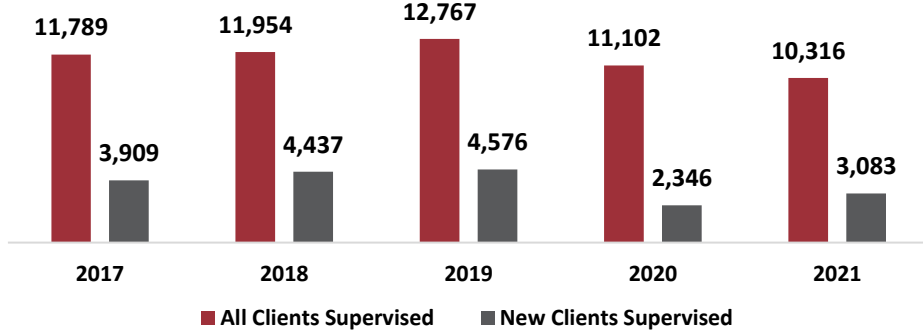
¹ Five year population estimate (2016-2020). Retrieved from www.ojdp.gov/ojstatbb/ezapop.

Adult Services Profile 2021

Adults Supervised

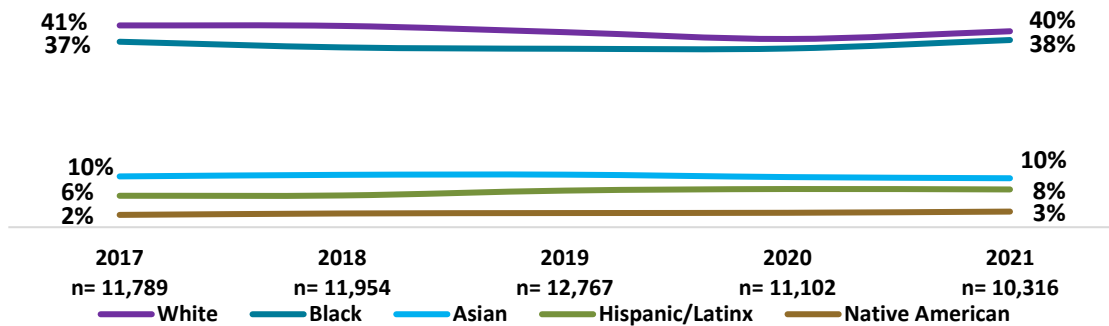
Of the 14,897 clients served in 2021, **10,316** (69%) were on active supervision (probation or supervised release) with the Adult Division.

Adults supervised, 2017-2021

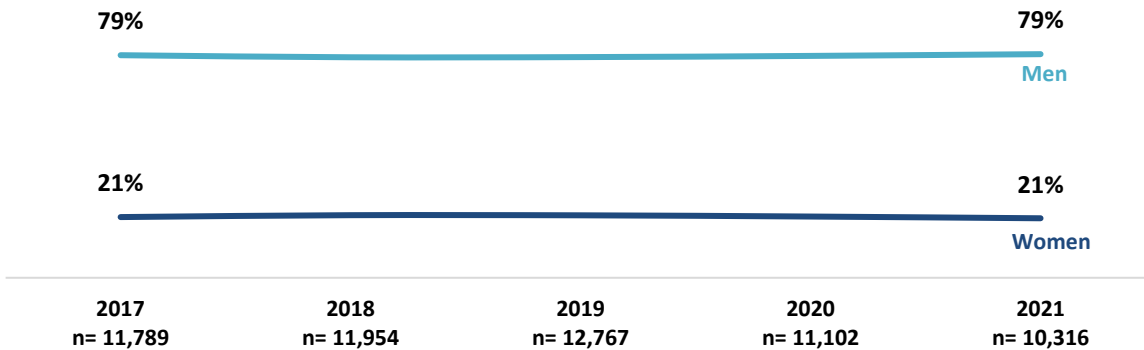


In 2021, there was a 31% increase in the number of new supervision clients compared to 2020.

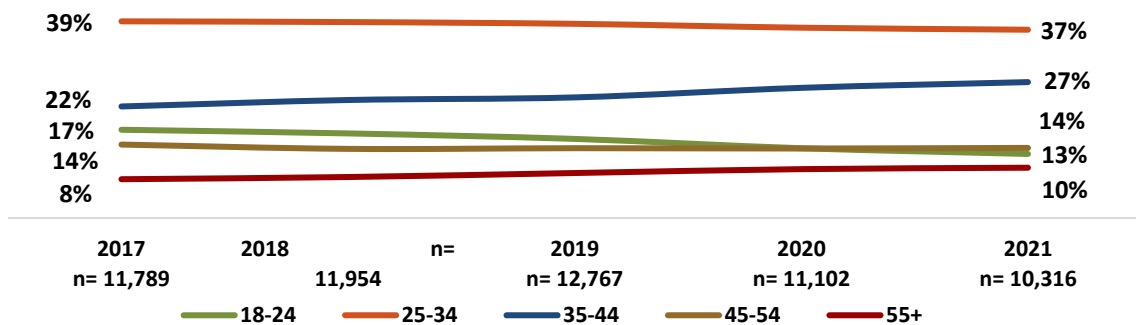
Adults supervised by race, 2017-2021



Adults supervised by gender, 2017-2021



Adults served by age range, 2017-2021



Adult Services Profile 2021

Risk Assessment (LS/CMI)

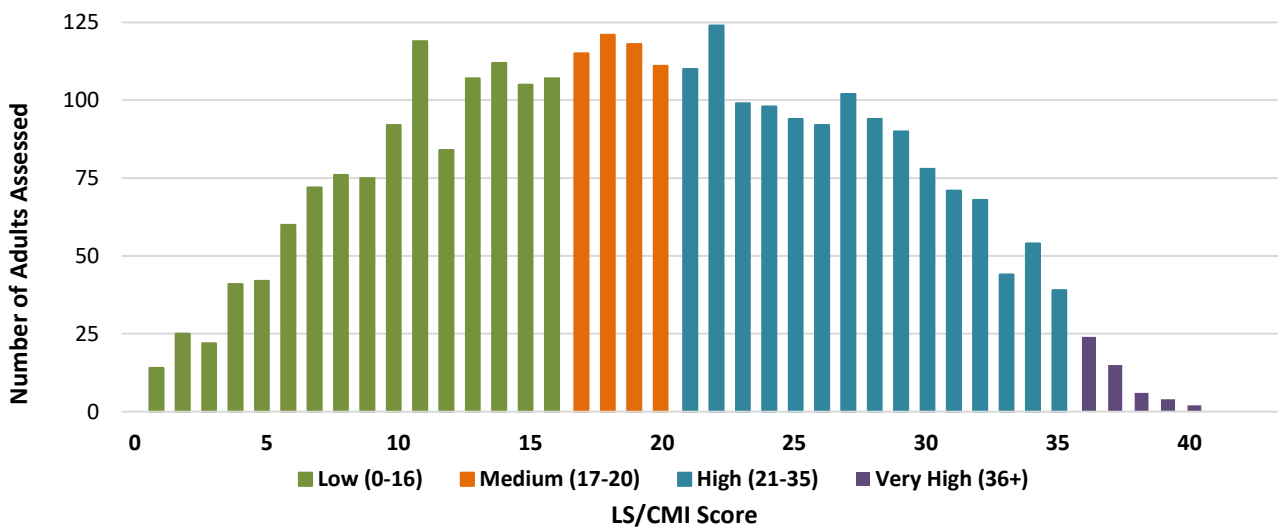
In keeping with best practice Adult Services uses the Level of Service/Case Management Inventory (LS/CMI) to determine a client's risk for re-offending, identify needs to be targeted during supervision, and measure client change.

In 2021, **2,926** LS/CMI assessments were completed for clients assigned to Adult Services. This includes both initial assessments and reassessments. Not all clients receive an LS/CMI. In general, LS/CMIs are completed on individuals that receive a full pre-sentence investigation, score high on a screening tool, or are assigned to high-risk supervision. A screening assessment is used with lower level clients.

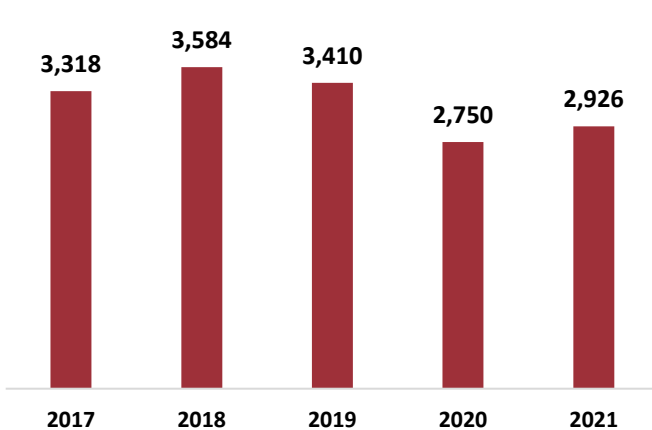
A higher score on the LS/CMI indicates a greater level of need and risk for reoffending.

- **Low risk scores (0-16)** represent 39% of adults assessed
- **Medium risk scores (17-20)** represent 16% of adults assessed
- **High risk scores (21-35)** represent 43% of adults assessed
- **Very High risk scores (36+)** represent 2% of adults assessed.

2021 LS/CMI assessments for adults served

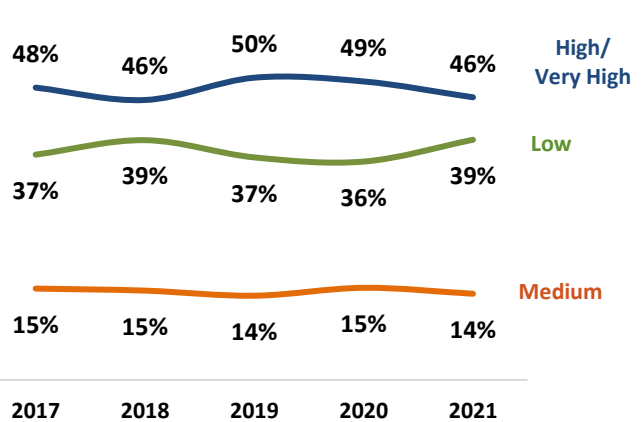


LS/CMIs completed, 2017-2021



There was a small increase in the number of assessments completed in 2021 compared to 2020.

Initial LS/CMIs by risk level, 2017-2021



Nearly half of adults are initially assessed at high or very high risk to reoffend.

Adult Services Profile 2021

Cases and Offenses

In 2021, **5,587** new cases were opened in Adult Services. Cases typically start either as an investigation or on supervision. This represents a 30% increase compared to 2020.

Investigation Cases

Of the 5,587 new cases opened in 2021, **4,437** (79%) originated as an investigation. There are four broad types of investigation cases in Adult Services: Pre-Sentence, Pre-Release, Case Transfer, and Restitution related investigations.

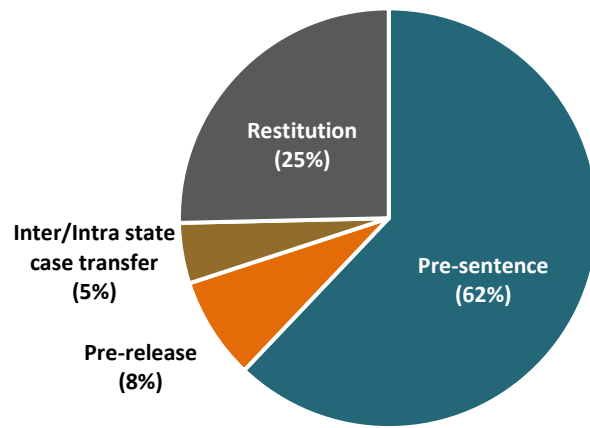
Pre-Sentence Investigation (PSI): Investigations ordered by the Court to determine the appropriate sentencing. Investigations are tailored to an individual's offense and include a variety of components such as family history, work history, chemical use history, and psychological assessments.

Pre-Release Investigation: Investigations conducted prior to the release of a client from prison to verify all aspects of supervision and terms of supervised release.

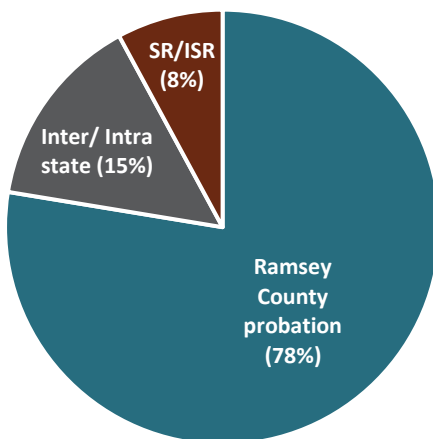
Inter/Intra State Case Transfer Investigation: Investigations related to the transfer of clients on probation or supervised release from other states or Minnesota counties to Ramsey County for supervision.

Restitution Investigation: Investigations related to post-sentence cases that have an outstanding restitution matter.

**2021 New investigation cases
(n= 4,437)**



**2021 New supervision cases
(n= 3,977)**



Supervision Cases

3,977 cases started on supervision in 2021. There are several types of supervision cases:

Ramsey County Probation: The Second Judicial Court places an adult on probation after he or she has pled or been found guilty for a crime. The Court outlines the specific conditions of probation the person must follow in order to successfully complete probation.

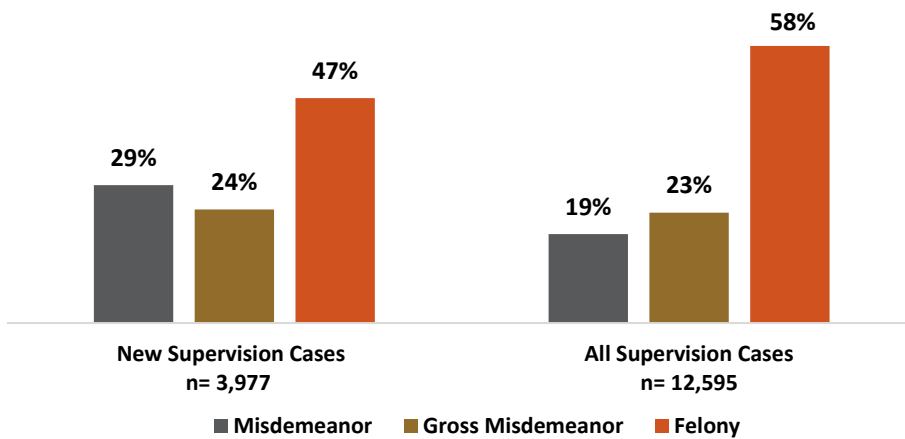
Inter/Intra State Probation: Adults that have been transferred to Ramsey County from other states or Minnesota counties for probation.

Supervised Release/Intensive Supervised Release: Adults released from Minnesota prisons are assigned to supervised release or intensive supervised release based on the type of offense and their risk for reoffending. Adults remain on SR/ISR until they reach expiration of their sentence.

Adult Services Profile 2021

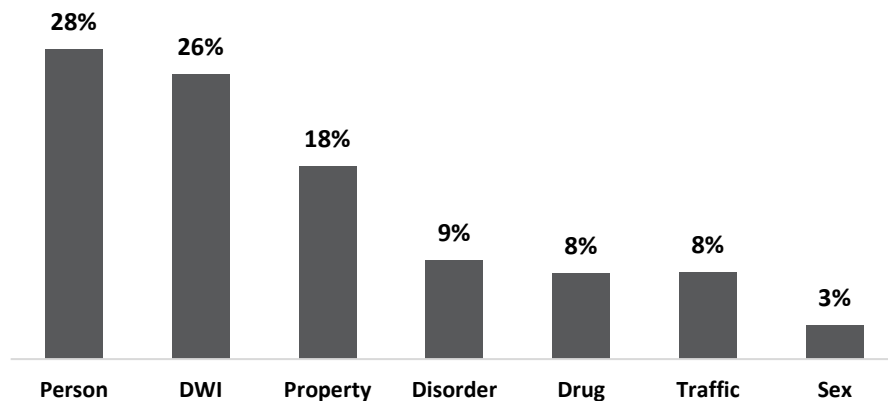
The chart below compares the level of offense of new supervision cases with all cases supervised in 2021. New supervision cases are a subset of all supervision cases.

2021 Supervision cases by offense level



The percentage of new supervision cases at a felony level decreased from 53% in 2020 to 47% in 2021.

2021 New supervision cases by offense type (n= 3,977)



Person, impaired driving, and property offenses represent 72% of all cases supervised in 2021. This is consistent with previous years.

Person includes murder, manslaughter, criminal vehicular homicide, assault, robbery, domestic abuse, order for protection and no contact order violations, interfering with a 911 call, kidnapping, stalking, terroristic threats, malicious punishment of a child, harassment, riot, and weapons offenses.

DWI includes driving while intoxicated, DWI test refusal, criminal vehicular operation, criminal vehicular operation, and underage drinking and driving offenses.

Property includes burglary, theft, arson, forgery, counterfeiting, fraud, identity theft, receiving stolen property, and criminal damage to property offenses.

Drug includes drug sale and drug possession offenses.

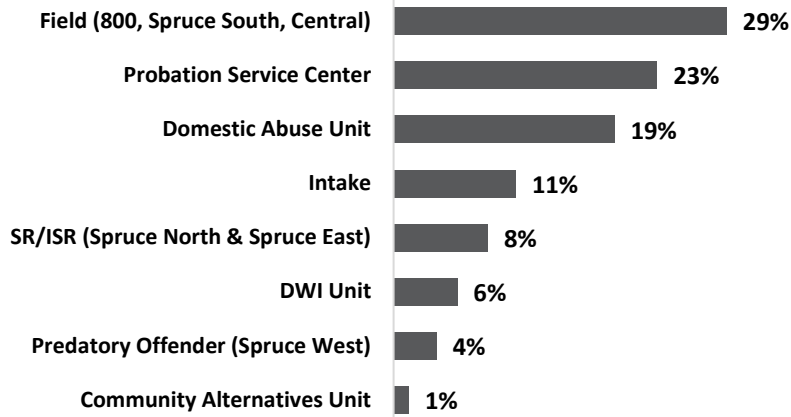
Disorder includes aiding an offender, fleeing police, giving false information to police, obstructing the legal process, disorderly conduct, and alcohol (not DWI) offenses.

Sex includes criminal sexual conduct, sex trafficking, pornography, prostitution, violation of predatory offender registration, and indecent exposure offenses.

Traffic includes careless driving, reckless driving, and driving after cancellation.

Adult Services Profile 2021

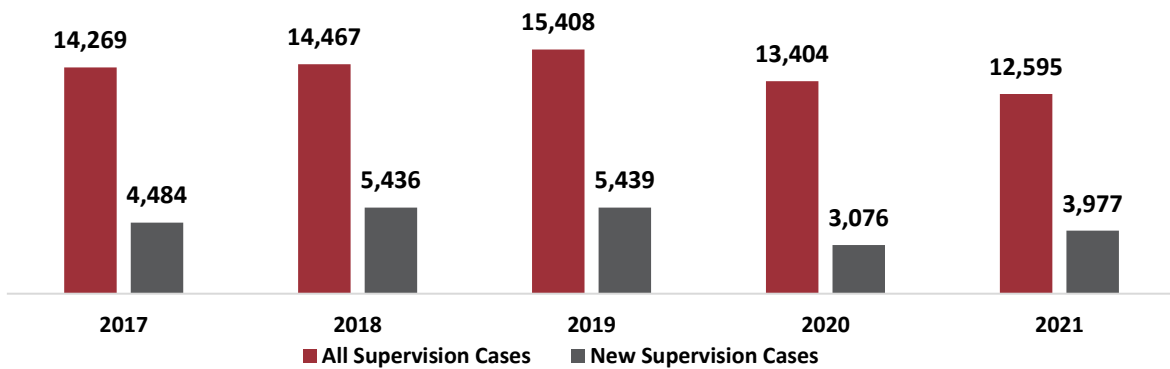
2021 New supervision cases by unit (n= 3,977)



In 2021, 23% of new supervision cases were assigned to the Probation Service Center (PSC) which services clients who need a less restrictive form of probation supervision. This is consistent with 2020. However, it represents a decrease compared to previous years (typically 33-40% of new supervision cases were assigned to PSC).

There were **12,595** cases on active supervision (probation or supervised release) in 2021; 23% of these cases were newly assigned in 2021.

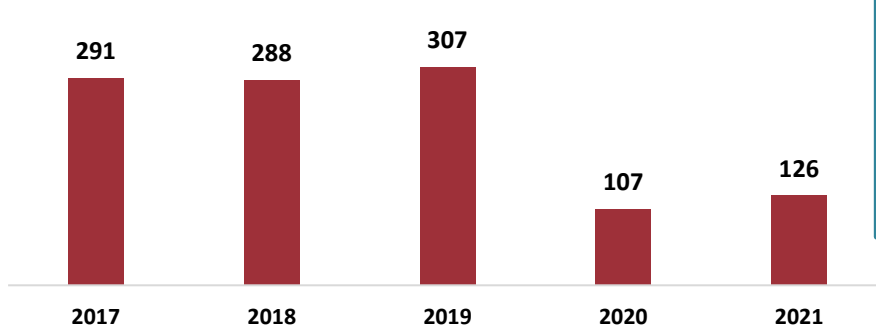
Supervision cases, 2017-2021



Sentence to Service

Sentence to Service (STS) is an alternative to incarceration for low-risk clients. STS offers an opportunity for eligible clients to repay the community for harm incurred by working on community service projects.

Adults served by STS, 2017-2021



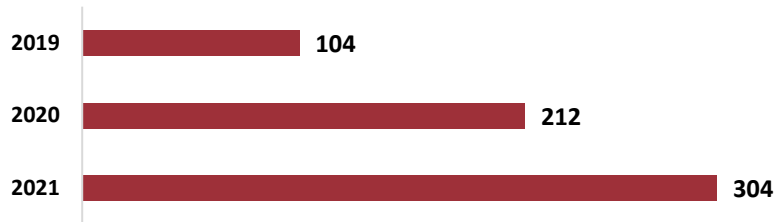
There was a small increase in the number of clients served by STS in 2021 compared to 2020. However, clients served by STS decreased by almost 60% since COVID-19.

Adult Services Profile 2021

Community Monitoring Program

In support of the Department's strategic goal of *More Community, Less Confinement*, the Community Monitoring Program (CMP) was introduced in August 2018. The program gives probation officers additional behavioral response options beyond incarceration to respond to misconduct. In March 2021, CMP was moved to RCCF, where the program currently operates.

Adults served by CMP, 2019-2021



The number of clients served by CMP increased by 43% in 2021. This increase can be attributed to efforts to reduce the number of clients being incarcerated due to a probation violation (PV).

Decision Points Programming

Prior to the pandemic, the department provided clients with cognitive behavioral programming and coaching opportunities in person. However, since COVID-19, most programming has been adapted to be delivered remotely/virtually in both group and individual based format. One of the programs that was offered to clients remotely during and after the pandemic was *Decision Points*, a nationally utilized curriculum that focuses on anger management, emotional support, problem solving, and communication skills. In collaboration with one of the curriculum's authors, Decision Points was piloted virtually in Ramsey County in May 2020.

2021 Adults served by Decision Points session type

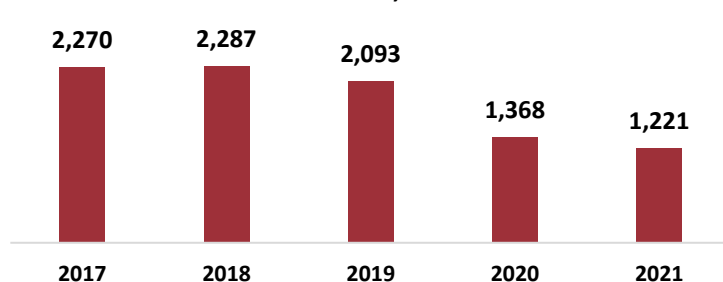


In 2021, 157 adult clients participated in remote/virtual Decision Points programming. There were 89 clients who participated in both group and individual based Decision Points sessions.

A probation violation (PV) is submitted to the 2nd Judicial District Court (Ramsey County) when a client has failed to follow or violated the terms and conditions of probation. Reasons for filing a PV could include failure to remain law abiding, absconding from supervision, or failure to enter or complete specialized programming (e.g. sex offender or domestic abuse). The determination to file a PV is based on the client's risk level and the seriousness of the current misconduct, per the behavioral criteria and guidelines specified in the Response to Offender Misconduct (ROMP).

Since 2019, the department has been working with the Robina Institute to implement the **Reducing Revocations Challenge**. The goal of this initiative is to **reduce revocation rates of adult clients on probation and increase probation success**.

Clients with a PV, 2017-2021



In 2020, in order to reduce the number of clients being incarcerated due to a PV, the Adult Division curtailed filing PVs for technical violations (e.g. violations that don't involve new crimes or absconding from supervision).

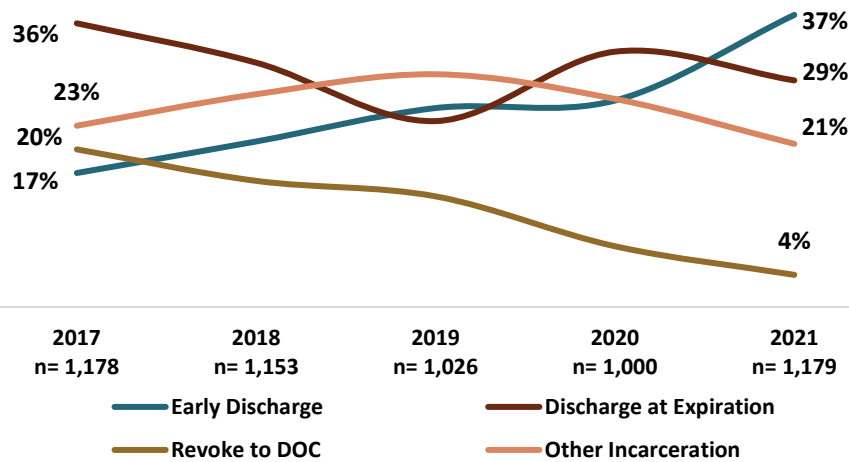
Adult Services Profile 2021

Probation Length

In 2021, there were **1,179** adults who were closed/removed from felony probation.² Clients may be closed for various reasons:

- Early Discharge - Client successfully completes probation early.
- Discharge at Expiration - Client is discharged upon completion of full probation term.
- Revoke to MN Department of Corrections (DOC) - Client has probation revoked and is committed to prison.
- Other Incarceration - Client is discharged from probation upon release from RCCF or for credit for time served in custody.
- Other reasons (not plotted on the chart) - Client removed from probation due to death or other court action.

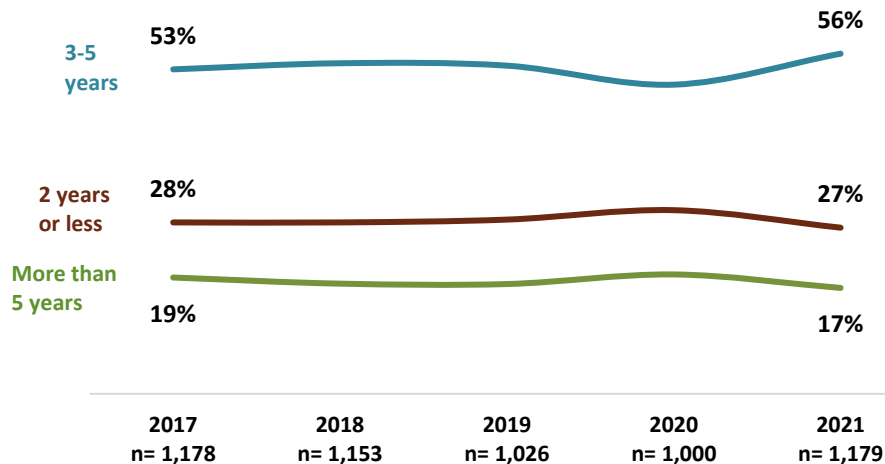
Reason for removal from felony probation, 2017-2021



Over the past five years, the percentage of clients discharged early from probation has increased while revocations to DOC have decreased.

The chart below shows the length of probation term served for adults who were closed/removed from felony probation, regardless of the reason for closure.

Probation term served for adults removed from felony probation, 2017-2021



In 2021, 56% of adults removed from probation were on felony supervision for 3 to 5 years.

² Clients sentenced to probation in Ramsey County. Excludes clients discharged from inter/intra state probation or supervised release. Excludes clients sentenced in Ramsey County but transferred out to another county or jurisdiction for probation.

RCCF Profile 2021

RAMSEY COUNTY CORRECTIONAL FACILITY

Superintendent: Allen Carlson 651-266-1441

Assistant Superintendent: Elizabeth Reetz

The Ramsey County Correctional Facility (RCCF) is a 556-bed facility, housing male and female adult residents who receive a sentence from the Second Judicial District Court for up to one year. After receiving a sentence, residents either turn themselves in at a date and time agreed upon by the Court, or they may be transported to the RCCF from the Ramsey County Law Enforcement Center (LEC) after their court hearing. RCCF also contracts with Dakota County to board its sentenced and pre-sentenced female residents.

With the help of over 120 volunteers, RCCF staff are committed to ensuring the men and women serving their sentences at the facility have support, opportunity, and investment upon their return to the community.

What was different due to COVID-19?

To reduce the transmission of COVID-19, on March 17, 2020, the Second Judicial District Court authorized RCCF to grant **early release to residents with ten or fewer days left to serve**. On March 22, 2020, the Court broadened the eligibility criteria for Electronic Home Monitoring (EHM) and **delegated authority** to RCCF to follow that criteria and release residents to electronic home monitoring (EHM) or GPS. This enabled individuals to serve their sentences under supervision in the community.

Other clients were diverted from a stay at RCCF through the Adult Services Division's **expanded use of the Community Monitoring Program*** (CMP), an alternative to incarceration. In addition, the Adult Services Division suspended probation violations for technical violations (e.g., violations not involving a new offense or absconding from supervision) which often result in a sentence to the facility.

Prior to the pandemic, the average daily population at RCCF was approximately 250 to 300 residents. **As the result of the policy and practice changes due to COVID-19, the average daily population at RCCF was 109 residents in 2020 and 85 in 2021.**

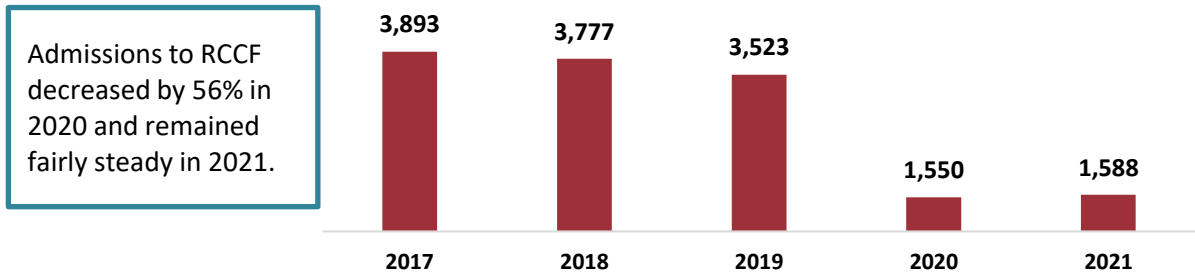
*The Community Monitoring Program was combined with EHM in June 2021 to form Community Alternative Programming (CAP).

RCCF Profile 2021

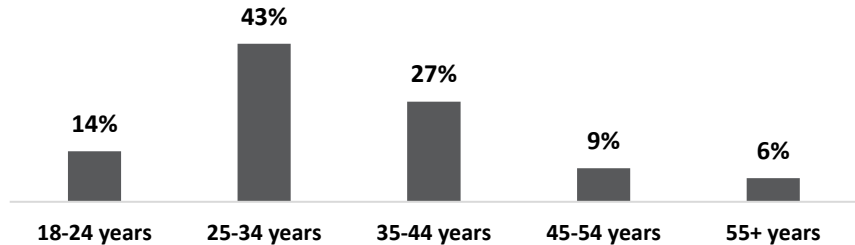
Residents and Admissions

In 2021, RCCF served **1,704** residents. This includes residents in custody prior to January 1, 2021 (**116**) and new residents admitted during 2021 (**1,588**). In addition to housing Ramsey County commits, RCCF contracts with Dakota County to board its sentenced and pre-sentenced female commits.

RCCF Admissions, 2017-2021

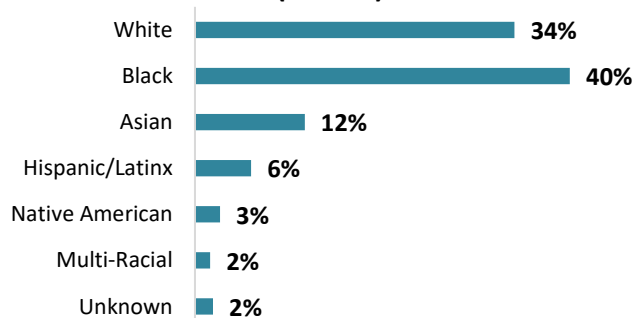


2021 Admissions by age range
(n= 1,588)

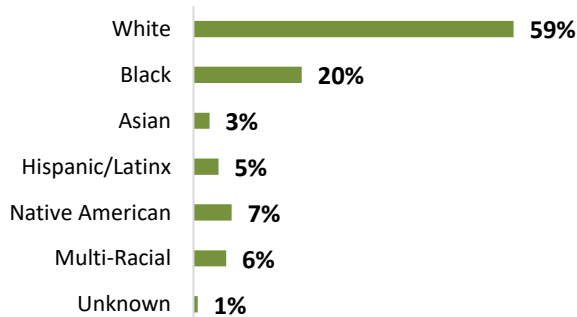


RCCF residents are disproportionately persons of color compared to the overall adult population in Ramsey County. Persons of color were 31% of the county's adult population but 54% of admissions (male and Ramsey female) in 2021.

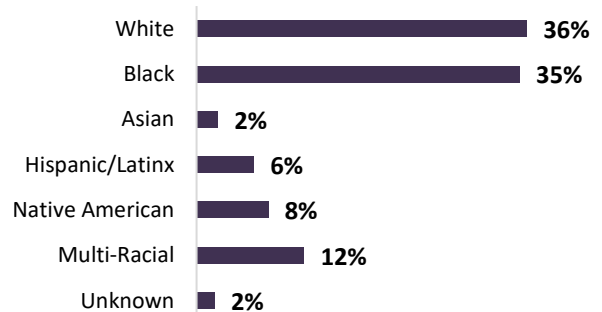
2021 Male admissions by race
(n= 674)



2021 Dakota County female admissions by race (n= 782)

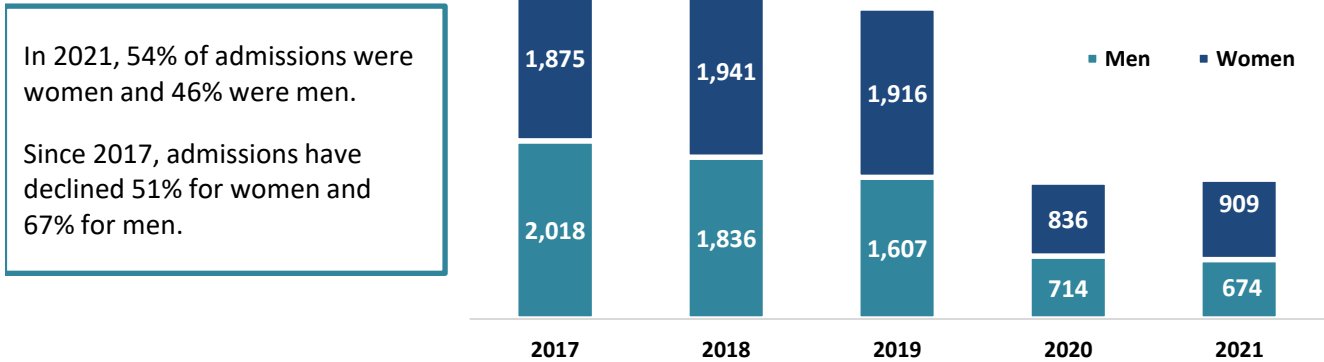


2021 Ramsey County female admissions by race (n= 127)



RCCF Profile 2021

Male and female admissions, 2017-2021

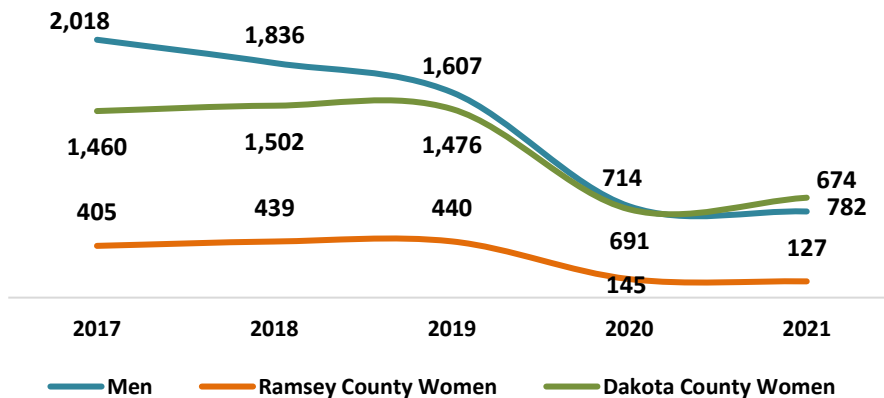


RCCF serves residents from two county jurisdictions:

Ramsey County: Men and women who have been sentenced and who are committed by the Ramsey County Second Judicial District Court.

Dakota County: Women who are either sentenced or pre-sentenced.

Male and female admissions by jurisdiction, 2017-2021

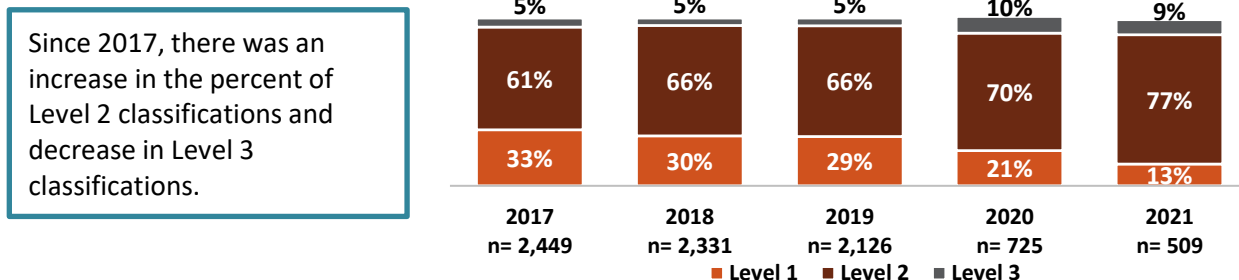


Since 2017, Dakota County women have become an increasingly higher share of admissions to RCCF (38% of admissions in 2017 versus 49% in 2021).

Within 72 hours of being booked into the facility, residents are classified based largely on their offense history and previous institutional behavior. Classification determines dorm assignment, work opportunities, and other privileges. Level 1 is the least restrictive classification, and Level 3 is the most restrictive.

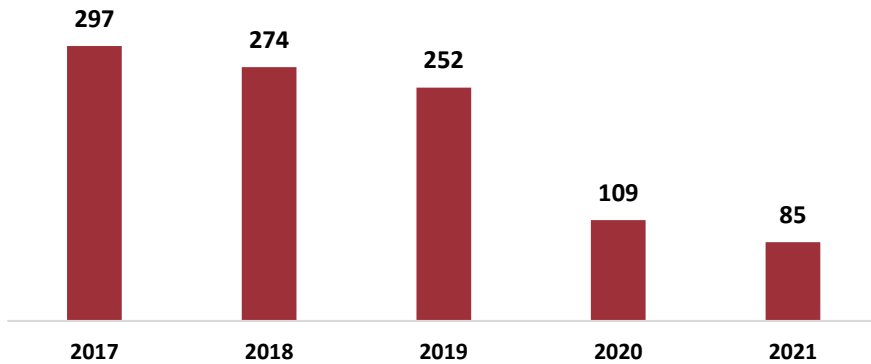
Residents do not receive a classification if: (a) they are admitted but released on the same day to electronic home monitoring or (b) their stay is less than 72 hours.

Admissions by classification, 2017-2021



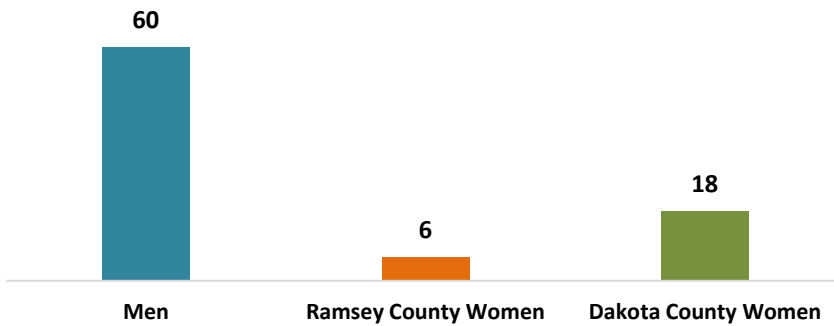
RCCF Profile 2021

Average daily population, 2017-2021



The average daily population (ADP) reflects residents being served in the facility. Due to COVID-19 related changes in policy, the ADP decreased by 57% in 2020.

2021 Average daily population by gender



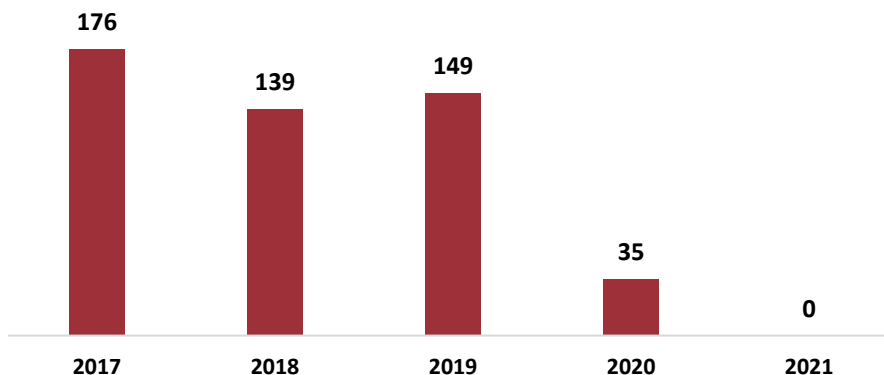
In 2021, male residents were 71% of the ADP at RCCF.

Work Release

The work release (WR) program allows eligible residents to work or attend school while serving their sentence at RCCF. Residents must have authorization from the Court, provide proof of continuous and legitimate employment/post-secondary enrollment, and meet other eligibility requirements to participate.

In 2021, **0** residents participated in WR. Due to COVID-19, on March 23, 2020, residents eligible for work release qualified for EHM instead.

Residents on work release, 2017-2021



RCCF Profile 2021

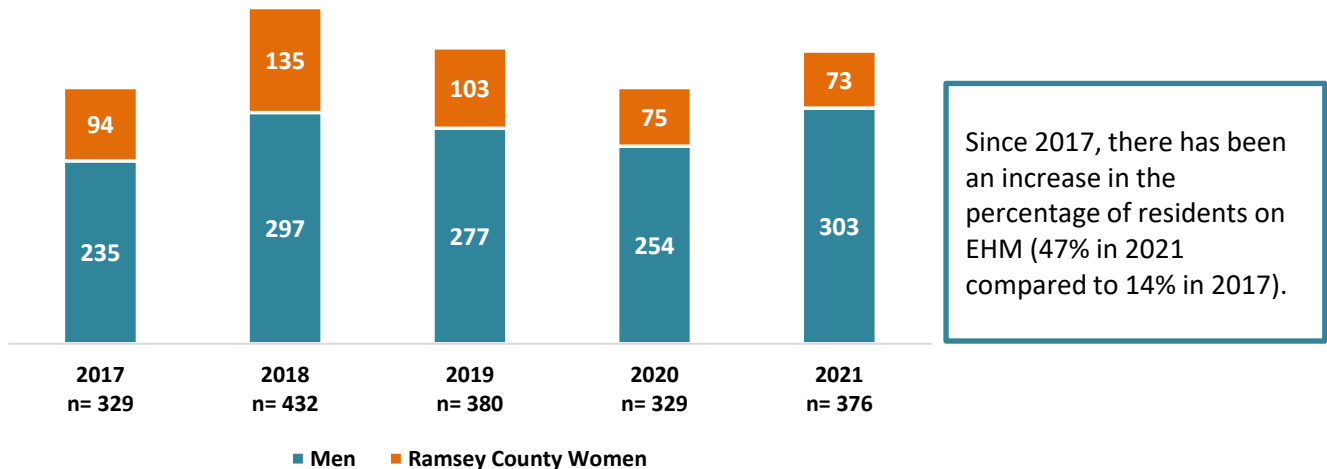
Community Alternative Programming (CAP): Electronic Home Monitoring

The electronic home monitoring (EHM) program is an alternative to incarceration. It allows eligible residents to serve their sentence at home using an electronic monitoring system. Residents must have authorization from the Court, have a sentence between 20-150 days on a non-person/violent offense, be drug-free, and meet other eligibility criteria for the RCCF EHM program. Dakota County women are eligible for EHM through their own county but not Ramsey County.

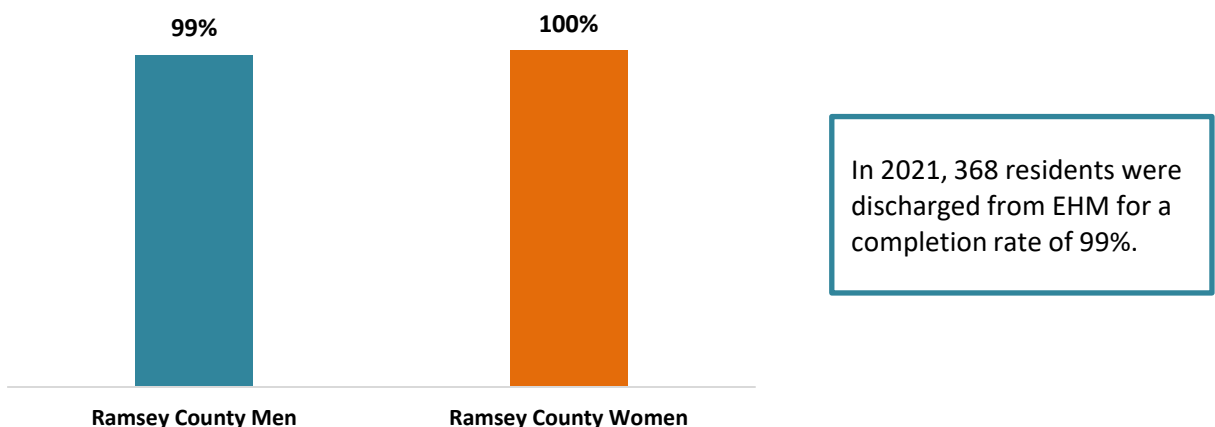
Due to COVID-19, the Second Judicial Court broadened the eligibility criteria for Electronic Home Monitoring (EHM). This change in policy allowed more clients to be eligible for EHM in 2020 compared to previous years.

In June 2021, the Community Monitoring Program was combined with EHM to form Community Alternative Programming (CAP). In 2021, **376** residents participated in CAP: EHM.

Residents on EHM, 2017-2021



2021 CAP: EHM completion rates

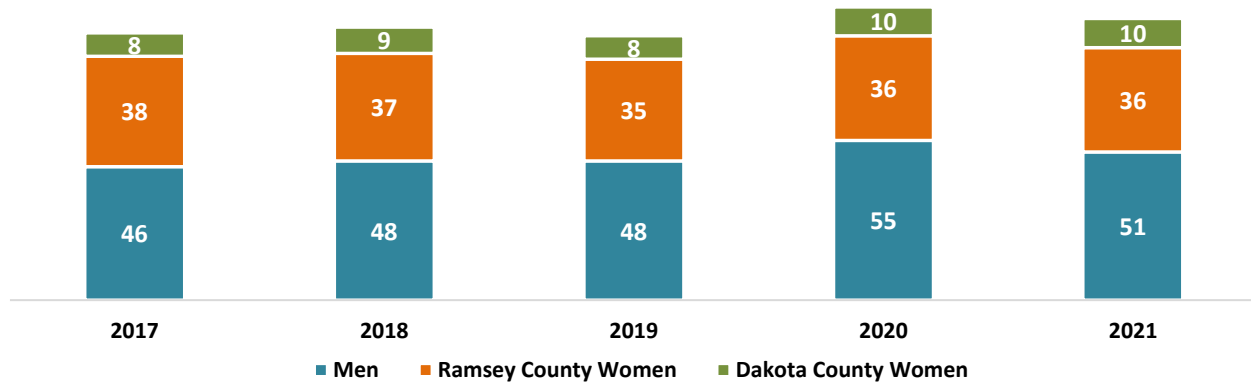


RCCF Profile 2021

Releases and Average Length of Stay

In 2021, **1,606** residents were released from RCCF. Men accounted for 42% of the releases, Ramsey County women for 8%, and Dakota County women for 49%. The majority of Dakota County women are pre-sentenced which accounts for their shorter length of stay.

Average length of stay in days by gender, 2017-2021



On average, men had longer stays than women and Ramsey County women had longer stays than Dakota County women.

2021 Length of stay in days by gender

