

# Annual Financial Report Fiscal Year 2018



**ANNUAL FINANCIAL REPORT**  
**OF THE**  
**RAMSEY COUNTY**  
**REGIONAL RAILROAD AUTHORITY**

**A Component Unit of Ramsey County, Minnesota**

**Year Ended December 31, 2018**

**Prepared by:**  
**Finance Department and Regional Railroad Authority**  
**Ramsey County, Minnesota**

# RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY

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# **RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY ORGANIZATION**

**December 31, 2018**

## **Authority Members**

Rafael Ortega	Chair
Victoria Reinhardt	Vice Chair
Blake Huffman	Secretary
Toni Carter	Treasurer
Jim McDonough	Member
Mary Jo McGuire	Member
Janice Rettman	Member

Brian Isaacson, Deputy Director of Multi-Modal Planning

## **Support & Advisory Staff**

John Choi	Ramsey County Attorney	County Attorney
Lee Mehrkens	Ramsey County Finance Department	Director, CFO
Jim Hall	Ramsey County Information Services	Director, CIO



June 13, 2019

Ramsey County Regional Railroad Authority  
Board of Commissioners  
15 West Kellogg Boulevard  
Saint Paul, MN 55102

Dear Honorable Chair and Members:

The Annual Financial Report of the Ramsey County Regional Railroad Authority (RCRRA) is submitted for the fiscal year ended December 31, 2018. This report was prepared by the Ramsey County Finance Department and the Ramsey County Regional Railroad Authority. Responsibility for both the accuracy of the presented data and completeness and fairness of the presentation, including all disclosures, rests with the management of the Regional Railroad Authority.

We believe the data are accurate in all material aspects and set forth the financial position and results of operations of the Authority, as measured in the financial statements, and all disclosures necessary to enable maximum understanding of the financial affairs of the Regional Railroad Authority.

#### ORGANIZATION AND PURPOSE

The Ramsey County Regional Railroad Authority was organized by Resolution 87-230, April 20, 1987, by the Ramsey County Board of Commissioners pursuant to Minnesota Statutes 1986, Chapter 398, now Minn. Stat. Ch. 398A.03, as a "political subdivision and local government of the State of Minnesota to exercise thereunder part of the sovereign power of the state." The Regional Railroad Authority is dedicated to a long-range vision of transit services to meet changing needs for today and for succeeding generations. The Regional Railroad Authority is composed of the seven members of the Ramsey County Board of Commissioners with its registered office in St. Paul, County of Ramsey, Minnesota. Neither the State of Minnesota, nor the County of Ramsey, nor any other political subdivision is liable for obligations of the Regional Railroad Authority.

#### SIGNIFICANT EVENTS FOR 2018

- Exhibits Development Group (EDG) moved into the last available leasable space in the building; the building is 100% leased.
- Kaskaid Hospitality began operating the new restaurant in the Head House, Union Depot Bar & Grill.
- The annual Train Day event celebrated transit and transportation with equipment on display including rail, bus, light rail, and bike. The event included vendors selling railroad-themed collectibles, clothing, videos, models and fine art.
- Holiday events included the return of the Northstar train and the Canadian Pacific Holiday Train.

Union Depot, Suite 200  
214 4th St. East  
Saint Paul, MN 55101  
Phone: (651) 266-2760  
[www.co.ramsey.mn.us](http://www.co.ramsey.mn.us)

- Free community programming included the popular tours, the Little Free Library, Games Galore, and a continuation of yoga classes three days a week.
- Work continues on regional corridor projects:
  - **Riverview Corridor**  
The Riverview Corridor Locally Preferred Alternative (LPA) is a modern streetcar that connects Union Depot in downtown Saint Paul to Minneapolis-St. Paul (MSP) International Airport and the Mall of America generally along West Seventh Street. The Riverview Modern Streetcar will interline with the Green Line at Central Station in downtown Saint Paul and continue service to the MSP Airport, Bloomington South Loop and the Mall of America via the Blue Line. Affected local governments passed resolutions of support for the LPA in 2018 and Ramsey County submitted the Riverview Corridor LPA to the Metropolitan Council for inclusion in the 2040 Transportation Policy Plan. Ramsey County Public Works is currently working with its project partners to develop scopes of work and cost estimates for the multiple contracts that will make up the Draft Environmental Impact Statement Phase for the LPA.
  - **Rush Line Bus Rapid Transit (BRT)**  
In 2017, the Rush Line Corridor Policy Advisory Committee chose bus rapid transit (BRT) in a dedicated guideway between Union Depot in downtown Saint Paul and downtown White Bear Lake generally along Robert Street, Jackson Street, Phalen Boulevard, the RCRRA right of way and Highway 61 as the LPA. Affected local governments passed resolutions of support for the LPA in 2017. In January 2018, the Environmental Analysis Phase began. This phase includes the completion of an Environmental Assessment and associated engineering and community engagement, as well as station area planning. The Environmental Analysis Phase is anticipated to be completed in 2021.
  - **Gold Line Bus Rapid Transit (BRT)**  
The Gold Line BRT will connect Union Depot to the Woodbury Theater Park and Ride in Woodbury. In 2017, the project transitioned from Washington County to the Metropolitan Council. This transition took place upon the project's entry in the Project Development phase of the Federal Transit Administration's Capital Investment Grants Program as a New Starts project. Project Development is anticipated to be completed early 2020 and will involve the preparation of an Environmental Assessment and preliminary engineering for the corridor.
  - **Red Rock Corridor**  
The Red Rock Corridor runs from Hastings to Union Depot generally along TH 61. A bus rapid transit implementation plan study was completed in 2016 with a focus on improving existing bus service prior to the long-term implementation of bus rapid transit in the corridor. In 2018, the Red Rock Corridor Commission approved changes to the Joint Powers Agreement to reflect the updated transit mode and alignment of the corridor and the change in membership on the Commission. RCRRA is a financial party to the Red Rock Corridor Commission.

- Passenger Rail

The Minnesota Department of Transportation Passenger Rail Office led the completion of Phase 1 of the Twin Cities-Milwaukee-Chicago (TCMC) Intercity Passenger Rail Study in June 2018. The Phase 1 work is a follow up to Amtrak's 2015 feasibility study to add a second round-trip passenger train between Saint Paul and Chicago along the same route taken by Amtrak's Empire Builder long-distance train. The study recommended further evaluation of two preferred service alternatives and identified railroad capacity improvements, along with conceptual engineering and cost estimates. Following the study's completion, funding for a Phase 2 Study was sought. Phase 2 will include the completion of a service development plan, environmental analysis and final design of railroad capacity improvements. The RCRRA is a significant financial, technical and policy partner in the study.

- East Metro Rail Capacity

The East Metro Rail Capacity Yard Improvement Project Study will be completed in 2019. This study is led by the RCRRA with funding provided by the State of Minnesota. The study encompasses the completion of environmental analysis and conceptual engineering for railroad capacity and fluidity between Union Depot and Dunn Yard (approximately I-494). Following the completion of the study, funding will be sought in partnership with the impact freight railroads to complete engineering and construct the improvements.

- Great River Rail Commission

The Minnesota High Speed Rail Commission voted to re-name itself in 2018 as the Great River Rail Commission to better reflect its role as an advocate for faster and more frequent passenger rail service between the Twin Cities and Chicago. The Great River Rail Commission is a joint powers board comprised of local elected officials and regional planning agencies that advocates for expanded passenger rail service within the federally designated high-speed rail corridor that connects the Twin Cities to Milwaukee and Chicago. The Commission is also supportive of legislative initiatives and bonding measures to improve freight rail safety and increase capacity. RCRRA is a member and serves as the fiscal agent for the Commission.

- During 2018, RCRRA commissioners and staff members participated in the Transportation Advisory Board, Red Rock Corridor Commission, Gateway Corridor Commission, Rush Line Corridor Task Force, Rush Line Corridor Policy Advisory Committee, Riverview Corridor Policy Advisory Committee, Great River Commission, I-35W Corridor Coalition and Rethinking I-94 committees.

## BUDGETARY CONTROL

Budgetary control is maintained at the project level by encumbrance of estimated purchase and contract amounts prior to the release of purchase orders and contract payments to vendors.

Purchase orders or contracts, which result in an overrun of line item balances, are not released until additional appropriations are made available. Encumbrances are recorded as assigned fund balance at December 31, 2018.



## INDEPENDENT AUDIT

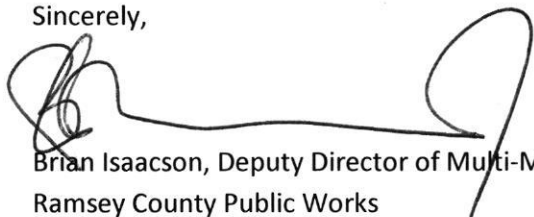
Minnesota State Law requires an audit of the books of account, financial records and transactions. This requirement has been complied with, and the independent auditor's report has been included in this report. The Office of the State Auditor will issue a management and compliance letter covering the review made as part of Ramsey County's system of internal control and compliance with applicable legal provisions of the RCRRA. The management and compliance letter will not modify or affect, in any way, this report on the financial statements.

## ACKNOWLEDGMENTS

We thank the RCRRA board members for their interest and support in planning and conducting the financial activities of the Regional Railroad Authority in a responsible manner.

We also appreciate the assistance and cooperation of Ramsey County Human Resources, Attorney's Office, County Manager's Office, and the Finance Department throughout the year.

Sincerely,



Brian Isaacson, Deputy Director of Multi-Modal Planning  
Ramsey County Public Works



Lee Mehrkens, Director, CFO  
Ramsey County Finance Department





JULIE BLAHA  
STATE AUDITOR

# STATE OF MINNESOTA

## OFFICE OF THE STATE AUDITOR

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525 PARK STREET  
SAINT PAUL, MN 55103-2139

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1-800-627-3529 (Relay Service)

### INDEPENDENT AUDITOR'S REPORT

Regional Railroad Authority Board  
Ramsey County Regional Railroad Authority  
Ramsey County, Minnesota

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the remaining fund information of the Ramsey County Regional Railroad Authority, a component unit of Ramsey County, Minnesota, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of

expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the remaining fund information of the Ramsey County Regional Railroad Authority as of December 31, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter – Change in Accounting Principle***

As discussed in Note 1.G. to the financial statements, in 2018 the Authority adopted new accounting guidance by implementing the provisions of Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which represents a change in accounting principles. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary and Other Information***

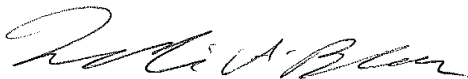
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Ramsey County Regional Railroad Authority's basic financial statements. The Introductory Section and the Supplementary Information as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplementary Information as listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory Section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 13, 2019, on our consideration of the Ramsey County Regional Railroad Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Ramsey County Regional Railroad Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Ramsey County Regional Railroad Authority's internal control over financial reporting and compliance.



JULIE BLAHA  
STATE AUDITOR



GREG HIERLINGER, CPA  
DEPUTY STATE AUDITOR

June 13, 2019



## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

### **(Unaudited)**

The management of Ramsey County Regional Railroad Authority (RCRRA) offers readers of its financial statements, this narrative overview and analysis of its financial activities for the fiscal year ended December 31, 2018. Readers are encouraged to consider this information in conjunction with additional information that has been furnished in the letter of transmittal and notes to the financial statements which can be found on pages 5-8 and 24-41 respectively, of this report.

### **Financial Highlights**

- The assets and deferred outflows of resources of the RCRRA exceeded its liabilities and deferred inflows of resources by \$228,596,078 in 2018 (net position).
- The total net position increased by \$5,738,017 from the prior year.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to RCRRA's basic financial statements. The basic financial statements comprise three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements.

**Government-wide financial statements** – The government-wide financial statements are designed to provide readers with a broad overview of the RCRRA's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all RCRRA's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the RCRRA is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

**Governmental funds** – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**Fiduciary Funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because resources of those funds are not available to support RCRRA's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statement can be found on page 23 of this report.

### **Financial Analysis of Ramsey County Regional Railroad Authority**

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the RCRRA, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$228,596,078 in 2018, increasing the restated beginning net position by 2.57% over 2017.

By far, the largest portion of the RCRRA's total assets is comprised of capital assets (82.2% in 2018 and 84.9% in 2017).

## Net Position

	<b>2018</b>	<b>2017</b>
Current and Other Assets	\$ 41,180,442	\$ 34,237,345
Capital Assets	190,518,056	193,187,963
Total Assets	<u>231,698,498</u>	<u>227,425,308</u>
Deferred Outflows of Resources		
Deferred Pension Outflows	132,832	207,135
Deferred OPEB Outflows	8,183	-
Total Deferred Outflow of Resources	<u>141,015</u>	<u>207,135</u>
Current Liabilities	1,964,808	2,314,968
Non-current Liabilities	947,076	809,561
Total Liabilities	<u>2,911,884</u>	<u>3,124,529</u>
Deferred Inflows of Resources		
Deferred Pension Inflows	173,897	141,022
Deferred OPEB Inflows	157,654	-
Prepaid Taxes	-	1,019,608
Total Deferred Inflow of Resources	<u>331,551</u>	<u>1,160,630</u>
Net Position:		
Investment in Capital Assets	190,518,056	193,187,963
Restricted for Debt Service	-	418,212
Unrestricted	38,078,022	29,741,109
Total Net Position, as reported	<u>\$228,596,078</u>	223,347,284
Change in accounting principle		(489,223)
Total Net Position, as restated		<u>\$ 222,858,061</u>

This is the first year the RCRRA implemented the new OPEB accounting and financial reporting standard authorized by the Governmental Accounting Standards Board (GASB). To comply with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, the RCRRA had to make a prior year change in accounting principle to record the net OPEB liability of (\$489,223). See Note 1.G.

## Governmental Activities

Governmental activities increased the RCRRA's restated beginning net position by \$5,738,017. This increase is due to a combination of the increase in fees, fines, charges and other, and property tax revenue.

	<b>2018</b>	<b>2017</b>
<b>Revenues:</b>		
Program Revenues:		
Fees, Fines, Charges and Other	\$ 2,672,055	\$ 2,551,741
Operating Grants and Contributions	4,511	66,399
Capital Grants and Contributions	495,847	660,642
General Revenues:		
Property Taxes	22,396,344	20,937,608
Grants and Contributions Not		
Restricted to Specific Programs	19,830	11,965
Investment Earnings	336,943	739,950
Total Revenues	<u>25,925,530</u>	<u>24,968,305</u>
<b>Expenses:</b>		
Transportation	20,187,513	14,595,658
Total Expenses	<u>20,187,513</u>	<u>14,595,658</u>
Increase in Net Position	5,738,017	10,372,647
Net Position – Beginning as Restated	222,858,061	212,974,637
Net Position – Ending	<u>\$ 228,596,078</u>	<u>\$ 223,347,284</u>

### **Capital Assets**

	<b>2018</b>	<b>2017</b>
Land	\$ 48,564,667	\$ 48,564,667
Building	160,465,221	160,465,221
Improvements Other Than Building	13,950	13,950
Machinery and Equipment	1,132,754	452,180
Accumulated Depreciation	(19,658,536)	(16,308,055)
Capital Assets, Net	<u>\$ 190,518,056</u>	<u>\$ 193,187,963</u>

Additional information on the RCRRA's capital assets can be found in note 1) E.1) on page 25 of this report.

### **Long-Term Liabilities**

The RCRRA has recorded a noncurrent liability of \$3,500 for estimated unpaid claims, \$646,289 for net pension liability, \$272,813 for net OPEB liability, and \$69,630 in compensated absences, of which \$45,156 is due within one year.

## **Financial Analysis of the Government's Funds**

As noted earlier, the RCRRA uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the RCRRA's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the RCRRA's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of 2018, the RCRRA's governmental funds reported an ending fund balance of \$39,084,295 an increase of \$8,238,897 in comparison with the prior year. Information on the assigned fund balance can be found on note 1) E.4) on page 28.

**Budget Variances** - The actual revenues, on a budgetary basis, differ from the final budget because grant revenue is received on a cost reimbursement basis and receipts received in 2018 from projects budgeted in prior years are included.

The General Fund final expenditure budget decreased to \$11,849,080 from an original expenditure budget of \$12,048,800, a decrease of \$199,720. This budget adjustment was related to expected rail related projects beginning to wind down or that were contingent on events that did not occur.

The actual expenditures, on a budgetary basis, had very few differences from the final budget and those projects that had greater differences are waiting for development planning.

## **Economic Factors Rates and Next Year's Budget**

The RCRRA approved a levy of \$24,273,554 for 2019 that will be used for the work on rail corridors and studies of other corridors, and Union Depot operations. There represents an increase of \$1,749,326 in approved levy between 2019 and 2018.

## **Request for Information**

This financial report is designed to give a general overview of the RCRRA's finances. Requests for additional information or questions concerning any information provided in this report should be addressed to Ramsey County Finance Department, Room 4000 Metro Square, 121 Seventh Place East, St. Paul, MN 55101.



**RAMSEY COUNTY, MINNESOTA**  
**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**STATEMENT OF NET POSITION - GOVERNMENTAL ACTIVITIES**  
**DECEMBER 31, 2018**

	<b>2018</b>
<b>ASSETS</b>	
Current Assets:	
Cash and Investments	\$ 40,985,922
Petty Cash and Change	100
Taxes Receivable (Net)	55,847
Accounts Receivable (Net)	22,792
Due From Other Governments	115,781
<b>Total Current Assets</b>	<b>41,180,442</b>
Non-Current Assets:	
Capital Assets:	
Non Depreciable	
Land	48,564,667
Depreciable	
Building	160,465,221
Improvements other than Building	13,950
Machinery and Equipment	1,132,754
Less: Accumulated Depreciation	(19,658,536)
<b>Total Non-Current Assets</b>	<b>190,518,056</b>
<b>Total Assets</b>	<b>231,698,498</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred Pension Outflows	132,832
Deferred OPEB Outflows	8,183
<b>Total Deferred Outflows of Resources</b>	<b>141,015</b>
<b>LIABILITIES</b>	
Current Liabilities:	
Salaries Payable	25,130
Accounts Payable	949,471
Contracts Payable	924,332
Due to Ramsey County	20,719
Vacation and Compensatory Time Payable	45,156
<b>Total Current Liabilities</b>	<b>1,964,808</b>
Non-Current Liabilities:	
Claims and Judgments Payable, Long-Term	3,500
Compensated Absences Payable	24,474
Net Pension Liability	646,289
Net OPEB Liability	272,813
<b>Total Non-Current Liabilities</b>	<b>947,076</b>
<b>Total Liabilities</b>	<b>2,911,884</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Pension Inflows	173,897
Deferred OPEB Inflows	157,654
<b>Total Deferred Inflows of Resources</b>	<b>331,551</b>
<b>NET POSITION</b>	
Investment in Capital Assets	190,518,056
Unrestricted	38,078,022
<b>Total Net Position</b>	<b>\$ 228,596,078</b>

The notes to the financial statements are an integral part of this statement.

**RAMSEY COUNTY, MINNESOTA**  
**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**STATEMENT OF ACTIVITIES - GOVERNMENTAL ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2018**

	<u>2018</u>
<b>Expenses:</b>	
Transportation:	
Materials and Services	\$ 16,837,032
Depreciation	3,350,481
Total Program Expenses	<u>20,187,513</u>
<b>Program Revenues:</b>	
Fees, Fines, Charges and Other	2,672,055
Operating Grants and Contributions	4,511
Capital Grants and Contributions	495,847
Total Program Revenues	<u>3,172,413</u>
Net Program Expenses (Revenues)	<u>17,015,100</u>
<b>General Revenues:</b>	
Property Taxes	22,396,344
Grants and Contributions Not Restricted to Specific Programs	19,830
Investment Earnings	336,943
Total General Revenues	<u>22,753,117</u>
Change in Net Position	5,738,017
Net Position - Beginning as restated (Note 1.G.)	<u>222,858,061</u>
Net Position - Ending	<u><u>\$ 228,596,078</u></u>

The notes to the financial statements are an integral part of this statement.

**RAMSEY COUNTY, MINNESOTA**  
**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**BALANCE SHEET**  
**DECEMBER 31, 2018**

	<b>GENERAL</b>	<b>DEBT SERVICE</b>	<b>CAPITAL PROJECTS</b>	<b>TOTAL GOVERNMENTAL FUNDS</b>
<b>ASSETS</b>				
Assets:				
Cash and Short Term Investments	\$ 19,615,982	\$ -	\$ 21,369,940	\$ 40,985,922
Petty Cash and Change	100	-	-	100
Receivables:				
Taxes	281,089	-	-	281,089
Accounts	69,180	-	-	69,180
Due From Other Governments	474	-	115,307	115,781
<b>TOTAL ASSETS</b>	<u>19,966,825</u>	<u>-</u>	<u>21,485,247</u>	<u>41,452,072</u>
<b>LIABILITIES</b>				
Liabilities:				
Salaries Payable	25,130	-	-	25,130
Accounts Payable	949,471	-	-	949,471
Contracts Payable	30,519	-	893,813	924,332
Due to Ramsey County	20,719	-	-	20,719
Total Liabilities	<u>1,025,839</u>	<u>-</u>	<u>893,813</u>	<u>1,919,652</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable Revenue	332,818	-	115,307	448,125
Total Deferred Inflows	<u>332,818</u>	<u>-</u>	<u>115,307</u>	<u>448,125</u>
<b>FUND BALANCE</b>				
Nonspendable				
Petty Cash	100	-	-	100
Assigned	3,834,801	-	20,476,127	24,310,928
Unassigned	14,773,267	-	-	14,773,267
Total Fund Balance	<u>18,608,168</u>	<u>-</u>	<u>20,476,127</u>	<u>39,084,295</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</b>	<u>\$ 19,966,825</u>	<u>\$ -</u>	<u>\$ 21,485,247</u>	

Amounts reported for governmental activities in the statement of net assets are different because:

Non-current assets used in governmental activities are not financial resources, and therefore, are not reported in the funds.	190,518,056
Deferred outflows resulting from pension (\$132,832) and other post employment obligations (\$8,183) are not available resources and, therefore, are not reported in governmental funds.	141,015
Some receivables, net of uncollectibles, that are not currently available are reported as deferred inflows of resources in the fund financial statements.	176,495
Long-term liabilities are not due and payable in the current period, and therefore, are not reported in the funds	(992,232)
Deferred inflows resulting from pension (\$173,897) and other post employment obligations (\$157,654) are not due and payable in the current period and, therefore, are not reported in governmental funds.	(331,551)
Total Net Position in Statement of Net Position	<u>\$ 228,596,078</u>

The notes to the financial statements are an integral part of this statement.

**RAMSEY COUNTY, MINNESOTA**  
**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**FOR THE YEAR ENDED DECEMBER 31, 2018**

	GENERAL	DEBT SERVICE	CAPITAL PROJECTS	TOTAL GOVERNMENTAL FUNDS
<b>Revenues:</b>				
Taxes:				
General Property Taxes	\$ 10,297,033	\$ -	\$ 12,095,002	\$ 22,392,035
Intergovernmental	24,341	-	548,567	572,908
Charges for Services	-	-	-	-
Investment Income	336,943	-	-	336,943
Rental Income	2,388,956	-	-	2,388,956
Miscellaneous	19,592	-	262,471	282,063
<b>Total Revenues</b>	<b>13,066,865</b>	<b>\$ -</b>	<b>12,906,040</b>	<b>25,972,905</b>
<b>Expenditures:</b>				
Current				
Transportation				
Administration				
Personal Services	501,294	-	-	501,294
Services and Charges	639,750	6,200	-	645,950
Supplies	3,870	-	-	3,870
Total Administration	1,144,914	6,200	-	1,151,114
Red Rock Corridor				
Services and Charges	3,715	-	-	3,715
Union Depot				
Services and Charges	7,175,619	-	7,771,350	14,946,969
Supplies	913,661	-	-	913,661
Capital Outlay	106,333	-	-	106,333
Northeast Corridor Operations				
Services and Charges	9,568	-	-	9,568
Riverview Corridor Pre Project Development Study				
Services and Charges	232,088	-	-	232,088
Riverview Corridor				
Services and Charges	60,043	-	-	60,043
Rush Line Corridor				
Services and Charges	98,474	-	-	98,474
Rush Line Corridor Pre Project Development				
Services and Charges	4,590	-	-	4,590
Gateway Corridor (formerly I-94 East Corridor)				
Services and Charges	141,763	-	-	141,763
Passenger Rail				
Services and Charges	65,770	-	-	65,770
<b>Total Expenditures</b>	<b>9,956,538</b>	<b>6,200</b>	<b>7,771,350</b>	<b>17,734,088</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>3,110,327</b>	<b>(6,200)</b>	<b>5,134,690</b>	<b>8,238,817</b>
<b>Other Financing Sources (Uses):</b>				
Transfers In and (Out)	412,012	(412,012)	-	-
<b>Net Change in Fund Balance</b>	<b>3,522,339</b>	<b>(418,212)</b>	<b>5,134,690</b>	<b>8,238,817</b>
<b>Fund Balance at Beginning of Year</b>	<b>15,085,829</b>	<b>418,212</b>	<b>15,341,437</b>	<b>30,845,478</b>
<b>Fund Balance at End of Year</b>	<b>\$ 18,608,168</b>	<b>\$ -</b>	<b>\$ 20,476,127</b>	<b>\$ 39,084,295</b>

The notes to the financial statements are an integral part of this statement.

**RAMSEY COUNTY, MINNESOTA  
RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2018**

	<u>2018</u>
Net change in fund balance - Exhibit D	\$ 8,238,817
Amounts reported in the Statement of Activities (Exhibit B) are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current periods.	(2,669,907)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	216,482
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	<u>(47,375)</u>
Change in Net Position in Statement of Activities	<u><u>\$ 5,738,017</u></u>

The notes to the financial statements are an integral part of this statement.



**RAMSEY COUNTY, MINNESOTA**  
**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**AGENCY FUND**  
**DECEMBER 31, 2018**

	<u><b>2018</b></u>
<b>ASSETS</b>	
Cash and Cash Equivalents	<u>\$ 105,358</u>
Total Assets	<u><u>\$ 105,358</u></u>
 <b>LIABILITIES</b>	
Custodial Payable	<u>\$ 105,358</u>
Total Liabilities	<u><u>\$ 105,358</u></u>

The notes to the financial statements are an integral part of this statement.

**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Ramsey County Regional Railroad Authority (Authority) conform to accounting principles generally accepted in the United States of America for governmental units. Following is a summary of the more significant policies:

**A. FINANCIAL REPORTING ENTITY**

In conformity with the principles set forth in Governmental Accounting Standards Board (GASB) pronouncements, the Authority is considered a component unit of Ramsey County. The Ramsey County Regional Railroad Authority was organized by Resolution 87-230, April 20, 1987, by the Board of Ramsey County Commissioners pursuant to Minn. Stat. Ch. 398A.03, as a “political subdivision and local government unit of Minnesota to exercise thereunder part of the sovereign power of the state.” The Authority is dedicated to a long range vision of transit services to meet changing needs for today and for succeeding generations. The Authority is composed of the seven members of the Ramsey County Board of Commissioners with its registered office in St. Paul, County of Ramsey, Minnesota. A joint powers agreement was signed between Ramsey County and the Authority to provide administrative services to the Authority on September 14, 1987.

The Authority participates in several joint ventures described in Note 8.

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Authority. Eliminations have been made to minimize the double counting of internal activities. In the Statement of Net Position, the Authority’s net position is reported in three parts: (1) investment in capital assets, (2) restricted, and (3) unrestricted net position.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment, are offset by program revenues. Program revenues include: (1) Fees, fines, charges and other; and (2) Operating grants and contributions; and (3) Capital grants and contributions. Direct expenses are those that are clearly identifiable with a specific function, segment, or activity. Certain indirect costs have been included as part of the program expenses reported for the various functional activities. Program revenues include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function, segment, or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

**C. BASIS OF PRESENTATION – FUND ACCOUNTING**

The accounts of the Authority are organized on the basis of Funds. The General Fund is accounted for with a set of self-balancing accounts that comprise its assets, liabilities, deferred inflows of resources fund balance, revenues, and expenditures. It is used to account for operations of the Authority. The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the Authority and is considered a major fund. The Capital Projects Fund is used to account for the capital projects of the Rail Authority and is also a major fund. The agency fund is used to account for the fiscal agent activity of the Minnesota High Speed Rail Commission.

**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

When both restricted and unrestricted resources are available for use, it is the Authority's policy to use restricted resources first, then unrestricted resources as they are needed.

**D. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION**

The Statement of Net Position and the Statement of Activities are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences, claims and judgments and principal and interest on long-term debt are recognized as expenditures to the extent they have matured. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period.

**E. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCE / EQUITY ACCOUNTS**

**1) Assets**

**Deposits and Investments:**

The Authority invests funds in Ramsey County's investment pool. The fair value of the investment is the fair value per share of the underlying portfolio. The Authority invests in this pool for the purpose of joint investment with the County in order to enhance investment earnings. There are no redemption limitations. Earnings from these investments are allocated monthly to the Authority based on average daily balances during the month.

Minn. Stat. §118A.03 and §118A.04 authorize Ramsey County to deposit its cash and to invest in certificates of deposit in financial institutions designated by the County Board. Minnesota Statutes require that all County deposits be covered by insurance, surety bond, or collateral. The County invests available cash in various securities in accordance with requirements set forth in Minnesota Statutes. All investments are stated at fair value.

**Taxes Receivable:**

Property taxes are levied by the County as of January 1 on property values assessed as of the same date. The tax is divided into two billings: the first billing (due from property owners on May 15<sup>th</sup>) and the second billing (due on October 15<sup>th</sup> or November 15<sup>th</sup>). Taxes, which remain unpaid by property owners at December 31, are considered delinquent.

The taxes receivable on the Statement of Net Position is shown net of an allowance for uncollectible taxes. The allowance for uncollectible taxes as of December 31, 2018, is \$225,242.

**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**Accounts Receivable:**

The Accounts Receivable on the statement of Net Position is shown net of an allowance for doubtful accounts. The allowance for doubtful accounts as of December 31, 2018, is \$46,388.

**Capital Assets:**

Capital assets, which include property, plant, and equipment, are reported on the Statement of Net Position. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 to more than \$100,000, depending on asset category, and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. The Authority does not depreciate land. Machinery and equipment have useful lives of two years and buildings have useful lives of 10-50 years, all are depreciated using the straight-line method.

A summary of changes in capital assets follows:

	Beginning Balance	Increase	Decrease	Ending Balance
Capital Assets, Not Being Depreciated:				
Land	\$ 48,564,667	\$ -	\$ -	\$ 48,564,667
Total Capital Assets not Being Depreciated:	\$ 48,564,667	\$ -	\$ -	\$ 48,564,667
Capital Assets, Being Depreciated:				
Building	\$ 160,465,221	\$ -	\$ -	\$ 160,465,221
Improvements Other than Building	\$ 13,950	-	-	\$ 13,950
Machinery and Equipment	452,180	680,574	-	\$ 1,132,754
Accumulated Depreciation	(16,308,055)	(3,350,481)	-	\$ (19,658,536)
Total Capital Assets Being Depreciated	\$ 144,623,296	\$ (2,669,907)	\$ -	\$ 141,953,389
Total Capital Assets Net	\$ 193,187,963	\$ (2,669,907)	\$ -	\$ 190,518,056

Depreciation expense was charged to the transportation function of the governmental activities \$ 3,350,481.

**2) Deferred Outflows/Inflows of Resources:**

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. The Authority has two items that qualify for reporting in this category: deferred pension and deferred OPEB outflows, reported in the government-wide statement of net position. These outflows arise only under the full accrual basis of accounting and consist of plan contributions paid subsequent to the measurement date, differences between expected and actual plan economic experience, changes in actuarial assumptions, the differences between projected and actual earnings on plan investments, and also plan changes in proportionate share. In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an

**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources until that time. The Authority has three types of items. The first, unavailable revenue, arises only under the modified accrual basis of accounting, and is reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available. The other inflows include pension and OPEB inflows, are related to obligations and arise only under the full accrual basis of accounting and consists of differences between expected and actual plan economic experience, changes in actuarial assumptions, the differences between projected and actual earnings on plan investments, and plan changes in proportionate share.

### **3) Liabilities**

#### **Vacation and Sick Leave:**

Under the County's personnel policies and union contracts, employees are granted vacation and sick leave in varying amounts based on length of service. County employees are also granted compensatory time. Unused accumulated vacation, compensatory time, and vested sick leave are paid to employees upon termination. Unvested sick leave is available to employees in the event of illness-related absences and is not paid to employees upon termination. Each permanent employee earns up to 25 days of vacation and 15 days of sick leave per year. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirement. The liability is accrued when incurred on the statement of net position. The current portion of compensated absences was calculated based on a five-year average of historical usage. The non-current portion consists of the remaining amount of compensated absences.

#### **Pension Plan Obligations**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Plan investments are reported at fair value. The net pension liability is liquidated by the General Fund.

#### **Other Postemployment Benefits (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows/inflows of resources and OPEB expense, information has been determined through an actuarial valuation completed for Ramsey County for the fiscal year end December 31, 2018. The net OPEB liability is liquidated by the General Fund.

#### **Long-Term Obligations**

The following is a list of changes in long-term obligations for the year ending December 31, 2018:



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**Changes in long-term liabilities:**

	Beginning Balance	Increase	Decrease	Ending Balance	Due within 1 Year
Claims Payable	\$ 3,500	\$ -	\$ -	\$ 3,500	\$ -
Compensated Absences	111,911	15,200	57,481	69,630	45,156
Total	<u>\$ 115,411</u>	<u>\$ 15,200</u>	<u>\$ 57,481</u>	<u>\$ 73,130</u>	<u>\$ 45,156</u>

The obligations are recorded on the Statement of Net Position - Governmental Activities. Claims payable and compensated absences will be liquidated by the General Fund.

**4) Fund Balance / Equity**

**Classification of Net Position**

Net position in the government-wide financial statement is classified in the following categories:

**Investment in capital assets**

The amount of net position representing capital assets net of accumulated depreciation.

**Restricted net position**

The amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position**

The amount of net position that does not meet the definition of restricted or investment in capital assets.

**Classification of Fund Balance**

In the fund financial statements, the fund balance accounts are segregated:

The non-spendable fund balance consists of fund balance that cannot be spent because it is either not in spendable form or is legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

The restricted fund balance consists of fund balance subject to external constraints imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulations of other governments or constraints imposed by law through constitutional provisions and enabling legislation.

Assigned fund balance consists of internally imposed constraints established by the Board and/or management that reflect the specific purpose for which it is the Authority’s intended use. Examples include encumbrances, budget carryovers for a specific item or purpose and an appropriation of existing fund balance for a specific use. The Board has adopted a policy that delegates authority to assign fund balance to the Ramsey County Manager. The assigned fund balances indicate the portion of fund balance set aside for planned future projects.

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The assigned fund balance consists of:

	General Fund	Capital Project Fund
Administration	\$ 20,282	\$ -
Union Depot	3,682,702	20,476,127
Riverview Corridor	6,817	-
Passenger Rail	125,000	-
	<u>\$ 3,834,801</u>	<u>\$ 20,476,127</u>

Unassigned fund balance consists of funds that are available for any purpose.

The Authority applies restricted resources first when expenditures are incurred for the purposes for which either restricted or unrestricted amount are available.

Similarly, within unrestricted fund balance, assigned fund balances are reduced first followed by unassigned amounts when expenditures are incurred for the purposes for which amounts in the any of the unrestricted fund balance classifications could be used.

## **F. REVENUES AND EXPENDITURES**

### **1) Revenues**

Revenues for nonexchange transactions are recognized based on the principal characteristics of the revenue. Exchange transactions are recognized as revenue when the exchange occurs. The modified accrual basis of accounting is used by all governmental fund types. Under this basis, revenue is not recognized in the financial statements unless it is available to finance current expenditures.

#### **Imposed Nonexchange Transactions**

Imposed nonexchange transactions result from assessments by governments on non-governmental entities and individuals. Property taxes are imposed nonexchange transactions. Revenues from property taxes are recognized in the period for which the taxes were levied, to the extent they are collected in the current period or soon enough thereafter to be used to pay liabilities of the current period. Property taxes receivable but not available are reported as deferred inflow of resources – unavailable revenue and will be recognized as revenue in the fiscal year that they become available.

#### **Intergovernmental**

Government-mandated nonexchange transactions occur when a government at one level provides resources to a government at another level and requires that government to use them for a specific purpose. The provider government establishes purpose restrictions and also may establish time requirements. Federal and state grants mandating the County perform particular programs are government-mandated nonexchange transactions. Revenues are recognized when eligibility and time requirements are met, usually when the corresponding expenditure is incurred.

Voluntary nonexchange transactions result from legislative or contractual agreements, such as grants, entitlements, appropriations, and donations. The provider may establish purpose restrictions or eligibility requirements. Revenues are recognized in the year to which they apply according to the statute or contract.

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**Exchange Transactions**

Other revenues, such as investment income and miscellaneous are recognized as revenue when earned.

**2) Expenditures**

Expenditure recognition for governmental fund types on the fund level financial statements includes only current liabilities. Since noncurrent liabilities do not affect net current assets, they are not recognized as governmental fund expenditures or fund liabilities.

**Estimates in Financial Statements**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make certain estimates and assumptions that affect the reported amounts of assets, deferred outflows or resources, liabilities, and deferred inflows of resources; and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**G. CHANGE IN ACCOUNTING PRINCIPLES**

During the year ended December 31, 2018, the Authority adopted new accounting guidance by implementing the provisions of GASB Statement 75. GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, changes standards for recognizing and measuring other postemployment benefit (OPEB) liabilities and related deferred outflows of resources, deferred inflows of resources, and OPEB expense. This statement also requires additional note disclosures and a schedule in the required supplementary information. Beginning net position has been restated to reflect this change.

	Governmental Activities
Net Position, January 1, 2018, as previously reported	\$ 223,347,284
Change in accounting principles	<u>(489,223)</u>
Net position, January 1, 2018, as restated	<u><u>\$ 222,858,061</u></u>

**2) RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**A) Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position**

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide Statement of Net Position. One element of that reconciliation explains that “long-term liabilities are not due and payable in the current period, and therefore, are not reported in the funds.” The details of this \$992,232 difference are as follows:

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Net Other Postemployment Benefits Liability	\$ 272,813
Net Pension Liability	646,289
Claims and judgements payable	3,500
Compensated Absences Payable, Vacation, and Compensatory Time Payable	<u>69,630</u>
Net Adjustment to Reduce Fund Balance – Total Governmental Funds to Arrive at Net Position - Governmental Activities	<u>\$ 992,232</u>

**B) Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains, “Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$(2,669,907) difference are as follows:

Capital Outlay	\$ 680,574
Depreciation Expense	<u>(3,350,481)</u>
Net Adjustment to Increase Net Changes in Fund Balances – Total Governmental Funds to Arrive at Changes in Net Position of Governmental Activities	<u>\$ (2,669,907)</u>

Finally, the reconciliation states, “Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.” The details of this \$216,482 difference are as follows:

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Compensated Absences	\$ 42,281
Deferred Pension Outflows	(74,303)
Deferred OPEB Outflows	(2,046)
Net Pension Liability	109,263
State Revenue for Pension	4,218
Net OPEB Liability	133,159
Deferred Pension Inflows	(32,875)
Deferred OPEB Inflows	36,749
Bad Debt Expense	<u>36</u>
Net Adjustment to Decrease Net Changes in Fund	
Balances – Total Governmental Funds to Arrive at	
Changes in Net Position of Governmental	
Activities	<u><u>\$ 216,482</u></u>

**3) DUE TO RAMSEY COUNTY**

The detail of payables due to Ramsey County is as follows:

Due to Ramsey County:	
Solid Waste/Recycling Service Fee	<u><u>\$ 20,719</u></u>

**4) TRANSFERS IN AND TRANSFERS OUT**

The Debt Service Fund transferred \$412,012 to the General Fund to close out the Debt Service Fund.

**5) DEFERRED INFLOWS OF RESOURCES**

In the fund statement, deferred inflows of resources consist of receivables that are not collected soon enough after year-end to pay liabilities of the current year, thus considered unavailable revenue at year-end.

Taxes Receivable	\$ 281,089
Accounts Receivable	51,729
Due from Other Governments	<u>115,307</u>
Total	<u><u>\$ 448,125</u></u>

In the Statement of Net Position – Governmental Activities, deferred inflows of resources consist of pensions and other post-employment benefits. The details are as follows:

Pension	\$ 173,897
OPEB	<u>157,654</u>
Total	<u><u>\$ 331,551</u></u>

**6) ENCUMBRANCES**

Encumbrance accounting, under which purchase orders, contracts, capital reserves, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriations, is employed as an extension of formal budgetary integration in the General Fund. Encumbrances

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outstanding at year-end are reported as assignments of Fund Balance and provide authority for the carry-over of appropriations to the subsequent year in order to complete these transactions.

**7) RISK MANAGEMENT**

The Authority is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Authority carries commercial insurance policies for certain risks and is self-insured for all others. There were no significant reductions in insurance from the previous year or settlements in excess of insurance coverage for any of the past three fiscal years. The Authority retains risks for the deductible portions of the insurance policies. The amount of these deductions is immaterial to the financial statements. Insurance is provided for the Authority's operations for Auto and General Tort. The Authority currently reports all of its Risk Management activities in its General Fund. Claims, expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported.

At December 31, 2018, the amount of these liabilities was \$3,500. This liability is the Authority's best estimate based on available information.

Beginning Of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	Balance at Fiscal Year- End
\$ 3,500	\$ -	\$ -	\$ 3,500

Since the Authority is a component unit of Ramsey County, Ramsey County's Comprehensive Annual Financial Report includes additional information on self-insurance liabilities and expenditures.

**8) JOINT VENTURES**

**Rush Line Corridor Task Force:**

The Rush Line Corridor Joint Powers Agreement was established in March 1999, pursuant to *Minnesota Statutes* ch. 398A and §471.59, as a joint powers entity. The Rush Line Corridor is a transit way corridor that originates in St. Paul extends north to Duluth. The Rush Line Corridor consists of the cities, counties, and towns from St. Paul to Duluth and was created to preserve the corridor for future multi-modal transportation improvements including highway, rail transit, and multi-use paths. This agreement is between Anoka County, Carlton County, Chisago County Regional Railroad Authority, Pine County, Ramsey County Regional Railroad Authority, St. Louis and Lake Counties Regional Railroad Authority, Washington County Regional Railroad Authority, and 39 cities and 6 townships therein.

As part of the agreement, a joint powers board called the Rush Line Corridor Task Force was created to make the decisions needed to carry out the terms of the joint powers agreement. This Task Force consists of one member and one alternate appointed from each party, with their membership terms beginning on January 15 and ending on January 14 of the next succeeding year, or until a successor is appointed.

The Task Force has the authority to adopt budgets; enter into transactions, contracts, and leases; incur debts, liabilities, and obligations; employ agents and employees; and enter into legal claims. The Task Force is also a separate entity from its members, and the members are not liable for the Task Force's actions. Funding for the Rush Line Corridor Task Force is with federal and state grant monies and contributions from the

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member organizations based on corridor county population for the most recent census year or state demographer data available.

**Red Rock Corridor:**

Ramsey County Regional Railroad Authority entered into a joint powers agreement pursuant to the provision of Minnesota Statute Sect. 471.59 and 398A.04, Subd. 9, with other local municipalities. The purpose of the agreement is to analyze the feasibility and environmental impacts of integrated transportation improvements along the Red Rock Corridor, including highway improvements, commuter and freight rail, recreational trails, ITS, safety, and related land use issues.

**Minnesota High Speed Rail Commission:**

On April 28, 2009, the Authority adopted the Minnesota High Speed Rail Joint Powers Agreement. The Minnesota High Speed Rail Corridor begins at the Union Depot and travels southeast along the Canadian Pacific Railway track to La Crescent prior to entering Wisconsin and continuing on to Chicago. The Commission brings together the regional railroad authorities and cities to cooperatively advocate for and analyze the feasibility, environmental impacts, engineering, construction, and operation of an integrated rail transportation system in the corridor. On July 2, 2009, the Commission approved the appointment of the Authority as its fiscal agent.

**Gateway (formerly I-94) Corridor:**

On March 17, 2009, the Authority entered into a joint powers agreement pursuant to the provision of Minnesota Statute Sect. 471.59 and 398A.04, Subd. 9, with Washington County Regional Railroad Authority. The purpose of this agreement is to analyze the feasibility, environmental impacts, engineering, and construction of multi-modal transportation improvements in the I-94 Corridor including light rail transit, bus rapid transit, commuter rail, multi-use trails, and Intelligent Transportation Systems (ITS) along with the associated land use and development impacts.

**9) PENSION PLANS**

**A. DEFINED BENEFIT PLANS**

**Plan Description:**

All full-time and certain part-time employees of the Authority are covered by a defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Plan, which is a cost-sharing, multiple-employer retirement plan. The plan is established and administered in accordance with Minn. Stat. chs. 353 and 356. PERA's defined benefit pension plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code.

The General Employees Retirement Plan (accounted for in the General Employees Fund) has multiple benefit structures with members belonging to the Coordinated Plan. Coordinated Plan members are covered by Social Security. All new members must participate in the Coordinated Plan, for which benefits vest after five years of credited service.

**Benefits Provided**

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefit provisions are established by state statute and can be modified only by the state legislature. Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Benefit recipients receive a future annual 1.0 % post-retirement benefit increase. If the funding ratio reaches 90 % for two consecutive years, the benefit increase will revert to 2.5

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% . If, after reverting to a 2.5 % benefit increase, the funding ratio declines to less than 80 % for one year or less than 85 % for two consecutive years, the benefit increase will decrease to 1.0 % .

The benefit provisions stated in the following paragraph of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated their public service.

Benefits are based on a member's highest average salary for any 60 consecutive months of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.2 % of average salary for each of the first ten years of service and 1.7 % for each remaining year. Under Method 2, the annuity accrual rate is 1.7 % for Coordinated Plan members for each year of service. Only Method 2 is used for members hired after June 30, 1989.

For General Employees Retirement Plan members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. Disability benefits are available for vested members and are based on years of service and average high-five salary.

**Contributions:**

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the state legislature. General Employees Plan members were required to contribute 6.50 % of their annual covered salary in 2018.

In 2018, the Authority was required to contribute 7.50% of annual covered salary. The employee and employer contribution rates did not change from the previous year.

The Authority's contributions for the General Employees Plan for the year ended December 31, 2018, were \$35,146. The contributions are equal to the contractually required contributions as set by state statute.

**Pension Costs:**

At December 31, 2018, the Authority reported a liability of \$646,289 for its proportionate share of the General Employees Plan's net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Authority's proportion of the net pension liability was based on the Authority's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2017, through June 30, 2018, relative to the total employer contributions received from all PERA's participating employers. At June 30, 2018, the Authority's proportion was 0.00994 %. It was 0.01108 % measured as of June 30, 2017. The Authority recognized pension expense of \$2,086 for its proportionate share of the General Employees Retirement Plan's pension expense.

The Authority also recognized \$4,218 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's contribution to the General Employees Retirement Plan, which qualifies as a special funding situation. Legislation requires the State of Minnesota to



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contribute \$16 million to the General Employees Plan for the fiscal years ended June 30, 2018 and 2019, and \$6 million thereafter, through calendar year 2031.

Authority's proportionate share of net pension liability	\$ 646,289
State of Minnesota's proportionate share of the net pension liability associated with the Authority	18,089
Total	<u>\$ 664,378</u>

The Authority reported its proportionate share of the General Employees Retirement Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 17,048	\$ 22,615
Changes in actuarial assumptions	68,046	69,420
Difference between projected and actual investment earnings	-	52,492
Changes in proportion	18,683	29,370
Contributions paid to PERA subsequent to the measurement date	29,055	-
Total	<u>\$ 132,832</u>	<u>\$ 173,897</u>

The \$29,055 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31	Pension Expense Amount
2019	\$ 13,089
2020	(26,777)
2021	(46,458)
2022	(9,974)

**Actuarial Assumptions:**

The total pension liability in the June 30, 2018, actuarial valuation was determined using the individual entry-age normal actuarial cost method and the following additional actuarial assumptions:

Inflation	2.50% per year
Active member payroll growth	3.25% per year
Investment rate of return	7.50%

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Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors and disabilitants for all plans were based on RP2014 tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1.25 percent.

Actuarial assumptions used in the June 30, 2018 valuation were based on the results of actuarial experience studies. The experience study for the General Employees Plan was dated June 30, 2015. Economic assumptions were updated in 2017 based on a review of inflation and investment return assumptions.

The long-term expected rate of return on pension plan investments is 7.5%. The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic stocks	36 %	5.10 %
International stocks	17	5.30
Bonds (fixed income)	20	0.75
Alternative assets (private markets)	25	5.90
Cash	2	0.00
	100 %	

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.50 % in 2018, which remained consistent with 2017. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, the fiduciary net position of the General Employees Plan was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following changes in actuarial assumptions occurred in 2018:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

#### **Pension Liability Sensitivity**

The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate disclosed in the preceding paragraph, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate 1.0 percentage point lower or 1.0 percentage point higher than the current discount rate:

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	Proportionate Share of the General Employees Retirement Plan	
	Discount Rate	Net Pension Liability
1% Decrease	6.5%	\$ 1,050,302
Current	7.5%	646,289
1% Increase	8.5%	302,788

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at [www.mnpera.org](http://www.mnpera.org); by writing to PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

**10) OTHER POSTEMPLOYMENT BENEFITS**

**Plan Description**

In addition to providing the pension benefits described above, the Authority provides postemployment health care insurance benefits (OPEB) for retired employees through a single employer defined benefit plan through Ramsey County. The benefits, benefit levels, employee contributions, and employer contributions are governed by the Board of Ramsey County Commissioners and can be amended by the Authority through its personnel policy manual and union contracts within the guidelines of Minnesota Statute. The Authority provides benefits for retirees as required by Minnesota Statute Section 471.61, Subd. 2b. The activity of the plan is reported in the Ramsey County's Other Postemployment Benefits Trust Fund.

**Benefits Provided**

The Authority provides Postemployment health care insurance benefits to its retirees. To be eligible for benefits, an employee or elected official must qualify for retirement under Ramsey County's retirement plan.

All health care benefits are provided through Ramsey County's third-party health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous, and substance abuse care; vision care; dental care; and prescriptions. Upon a retiree reaching age 65 years of age, Medicare becomes the primary insurer and Ramsey County's plan becomes secondary.

**Funding Policy and Contributions**

The Authority negotiates the contribution percentages between the Authority and employees through the union contracts and personnel policy. All retirees contribute 0 - 25% of the premium to the plan and RRA contributes the remainder to cover the cost of providing the benefits to the retirees via the third-party plan (pay-as-you-go). This amount fluctuates on an annual basis. For the fiscal year ending December 31, 2018, Ramsey County, on behalf of the Authority, made a contribution of \$159,863 to the plan.

**Actuarial Methods and Assumptions**

The net OPEB liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

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Discount rate	6.50%
Salary increases	3.50%
Expected return on plan assets	6.50%
Inflation rate	2.50%
Health care cost trend rate	Actual premium increase rates for FY2017 and FY2018 and 6.40% for FY2020, decreasing several decades to an ultimate rate of 4.00% in 2075 and later years

The investment rate of return was valued using an assumption of 6.5 percent. This is 0.5 percent lower than the previous valuation. The OPEB plan's fiduciary net position is projected to be sufficient to make all projected benefit payments, so therefore, the discount rate used to value liabilities is the long-term expected rate of return of 6.5 percent. Cash flows into the plan equal the average contributions from the Authority over the last 5 years. Benefit payments were projected based on the assumptions and methods disclosed in the December 31, 2018 actuarial valuation report.

Projections of benefits for financial reporting purposes are based on the substantive plan (as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Mortality rates are based on the rates used in the PERA plan of which the employee, retiree, or beneficiary is a participant. Mortality rates for General Employees Retirement Plan were based on the RP-2014 mortality tables with projected mortality improvements based on scale MP-2015, and other adjustments.

### **Rate of Return**

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These asset class estimates are combined to produce the portfolio long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage (or target allocation, if available) and by adding expected inflation (2.50%). The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation at Measurement Date</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	70.00%	4.95%
International equity	0.00%	5.24%
Fixed income	25.00%	1.99%
Real estate and alternatives	0.00%	4.19%
Cash and equivalents	5.00%	0.58%

### **Discount Rate**

The discount rate used to measure the total OPEB liability was 6.5 percent. The projection of cash flows used to determine the discount rate assumed that the Authority contributions will be made at rates equal to

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**NOTES TO THE FINANCIAL STATEMENTS**  
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the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the Authority's proportionate share of the Net OPEB Liability to changes in the Discount Rate**

The following presents the Authority's proportionate share of the net OPEB liability, as well as what the Authority's net OPEB liability would be if it were calculated using a discount rate that is 1.0 percentage point lower or 1.0 percentage point higher than the current discount rates.

	1% Increase (7.5%)	Current Discount Rate (6.5%)	1% Decrease (5.5%)
Net OPEB Liability	\$ 232,375	\$ 272,813	\$ 321,422

**Sensitivity of the Authority's proportionate share of the Net OPEB Liability to changes in the health care cost trend rate**

The following presents the Authority's proportionate share of the net OPEB liability, as well as what the Authority's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1.0 percentage point lower or 1.0 percentage point higher than the current healthcare cost trend rates.

	1% Increase	Current Discount Rate	1% Decrease
Net OPEB Liability	\$ 333,901	\$ 272,813	\$ 222,709

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At December 31, 2018, the Authority reported a liability of \$272,813 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2018, and the total OPEB liability was based on a projection of the long-term share of contribution to the OPEB Plan. At December 31, 2018, the Authority's proportion was .182 percent.

For the year ended December 31, 2018, the Authority recognized OPEB expense of (\$8,039). At December 31, 2018, the Authority reported deferred inflows of resources related to OPEB from the following sources:

	Balance at December 31, 2018	
Source	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in actuarial assumptions	\$ -	\$ 157,654
Difference between projected and actual investment earnings	8,183	-
Total	<u>\$ 8,183</u>	<u>\$ 157,654</u>

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**NOTES TO THE FINANCIAL STATEMENTS**  
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Amounts reported as deferred inflows of resources and deferred outflow of resources related to OPEB will be recognized in OPEB expense as follows:

Year	Amount
2019	\$ (34,711)
2020	(34,711)
2021	(34,711)
2022	(34,711)
2023	(10,627)
	<u>\$ (149,471)</u>

**Changes in Actuarial Assumptions**

The following changes in actuarial assumptions occurred in 2018:

- The discount rate changed from 3.31% to 6.50%.



**RAMSEY COUNTY, MINNESOTA**  
**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGETARY COMPARISONS (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2018**

	<b>BUDGET</b>		<b>ACTUAL ON A</b>	<b>VARIANCE</b>
	<b>ORIGINAL</b>	<b>FINAL</b>	<b>BUDGETARY</b>	<b>FINAL BUDGET</b>
			<b>BASE</b>	<b>OVER/(UNDER)</b>
<b>Revenues:</b>				
Taxes:				
General Property Taxes	\$ 9,987,575	\$ 9,987,575	\$ 10,297,033	\$ 309,458
Intergovernmental	300	300	24,341	24,041
Interest on Investments	25,000	25,000	336,943	311,943
Rental Income	2,239,985	2,235,685	2,388,956	153,271
Miscellaneous	240	240	19,592	19,352
<b>Total Revenues</b>	<b>12,253,100</b>	<b>12,248,800</b>	<b>13,066,865</b>	<b>818,065</b>
<b>Expenditures:</b>				
Transportation:				
Administration				
Personal Services	739,545	739,545	726,894	(12,651)
Other Services and Charges	941,866	797,146	604,157	(192,989)
Supplies	4,800	4,800	2,032	(2,768)
Total Administration	1,686,211	1,541,491	1,333,083	(208,408)
Union Depot	9,734,989	9,727,489	6,530,781	(3,196,708)
Northeast Diagonal Operations	2,000	2,000	-	(2,000)
Northeast Corridor	15,700	15,700	11,523	(4,177)
Riverview Corridor	116,300	86,900	61,543	(25,357)
Riverview Corridor Pre-Project Dev Study	-	19,400	14,591	(4,809)
Rush Line Corridor	120,400	100,400	98,474	(1,926)
Red Rock Corridor	17,400	17,400	3,715	(13,685)
Robert Street Corridor	16,000	3,500	-	(3,500)
Gateway (formerly I-94 East Corridor)	155,900	155,900	141,763	(14,137)
Passenger Rail	183,900	178,900	65,770	(113,130)
<b>Total Expenditures</b>	<b>12,048,800</b>	<b>11,849,080</b>	<b>8,261,243</b>	<b>(3,587,837)</b>
<b>Excess (Deficiency) of Revenues</b>				
<b>Over Expenditures</b>	<b>204,300</b>	<b>399,720</b>	<b>4,805,622</b>	<b>4,405,902</b>
<b>Other Financing Sources (Uses)</b>				
Transfers In (Out)	-	-	412,012	412,012
<b>Net Change in Fund Balance</b>	<b>204,300</b>	<b>399,720</b>	<b>5,217,634</b>	<b>4,817,914</b>
Adjustment	(1,695,295)	(1,695,295)	(1,695,295)	-
<b>Fund Balance at Beginning of Year</b>	<b>15,085,829</b>	<b>15,085,829</b>	<b>15,085,829</b>	<b>-</b>
<b>Fund Balance at End of Year</b>	<b>\$ 13,594,834</b>	<b>\$ 13,790,254</b>	<b>\$ 18,608,168</b>	<b>\$ 4,817,914</b>

The notes to the required supplementary information are an integral part of this schedule.



SCHEDULE 2

RAMSEY COUNTY, MINNESOTA  
RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY  
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY  
PERA GENERAL EMPLOYEES RETIREMENT PLAN  
DECEMBER 31, 2018

Measurement Date	Employer's Proportion (Percentage) of the Net Pension Liability (Asset)	Employer's Proportionate Share (Amount) of the Net Pension Liability (Asset) (a)	State's Proportionate Share of the Net Pension Liability Associated with Ramsey County (b)	Employer's Proportionate Share of the Net Pension Liability and the State's Related Share of the Net Pension Liability (Asset) (a+b)	Covered Payroll (c)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a+b/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2018	0.00994%	\$ 646,289	\$ 18,089	\$ 664,378	\$ 506,975	131.05%	79.53%
2017	0.01108%	759,770	9,041	768,811	743,085	103.46%	75.90%
2016	0.01121%	918,033	11,891	929,924	690,943	134.59%	68.90%
2015	0.01165%	603,026	N/A	603,026	684,641	88.08%	78.20%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The measurement date for each year is June 30.

SCHEDULE 3

RAMSEY COUNTY, MINNESOTA  
RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY  
SCHEDULE OF CONTRIBUTIONS  
PERA GENERAL EMPLOYEES RETIREMENT PLAN  
DECEMBER 31, 2018

Year Ending	Statutorily Required Contributions (a)	Actual Contributions in Relation to the Statutorily Required Contributions (b)	Contribution (Deficiency) Excess (b-a)	Covered Payroll (c)	Actual Contribution as a Percentage of Covered Payroll (b/c)
2018	\$ 35,146	\$ 35,146	\$ -	\$ 468,613	7.50%
2017	47,527	47,527	-	633,700	7.50%
2016	54,330	54,330	-	724,398	7.50%
2015	52,002	52,002	-	718,446	7.24%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The County's year-end is December 31.

The notes to the required supplementary information are an integral part of these schedules.

**SCHEDULE 4**

**RAMSEY COUNTY, MINNESOTA  
RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY  
SCHEDULE OF PROPORTIONATE SHARE  
OF THE NET OPEB LIABILITY  
DECEMBER 31, 2018**

	<u><b>2018</b></u>
Authority's proportion of the net OPEB liability	0.182%
Authority's proportionate share of the net OPEB liability (asset)	\$ 272,813
Authority's covered-employee payroll	\$ 519,936
Authority's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	52.47%
Plan fiduciary net position as a percentage of the total OPEB liability	32.11%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

The notes to the required supplementary information are an integral part of this schedule.

**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**NOTES TO THE REQUIRED SUPPLEMENTAL INFORMATION**  
**DECEMBER 31, 2018**

**A. BUDGET AND BUDGETARY ACCOUNTING**

Results of operations included in the Statement of Revenues, Expenditures, and Changes in Fund Balance-Budgetary Comparisons (Schedule 1), are presented on a Non-GAAP budgetary basis. The difference between GAAP and Non-GAAP bases of accounting is that the “actual on a budgetary basis” column in Schedule 1 includes non-revenue receipts, non-expense disbursements and reserve for encumbrances from the current year’s appropriation. The “actual on a budgetary basis” column does not include expenditures from prior years’ reserve for encumbrances.

Adjustments necessary to convert “actual on a budgetary basis” reported in Schedule 1 to the GAAP basis is:

**Actual Expenditures:**

Budgetary Basis - Schedule 1	\$ 8,261,243
Adjustments	<u>1,695,295</u>
Expenditures GAAP Basis - Exhibit D	<u><u>\$ 9,956,538</u></u>

Based on a process established by the Ramsey County Manager and staff, all departments of the government submit requests for appropriations to the Ramsey County Manager every two years. After review, analysis and discussions with the departments, the Ramsey County Manager's proposed budget is presented to the Ramsey County Regional Railroad Authority Board for review. The Ramsey County Regional Railroad Authority Board holds public hearings and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. Budgets may be amended during the year with the approval of the Ramsey County Manager or Ramsey County Regional Railroad Authority Board as required by the County's Administrative Code. The Ramsey County Manager is authorized to transfer budgeted amounts within departments or appropriate certain revenues received in excess of the original budget estimate. Transfers of appropriations between departments and other transfers of appropriations require Ramsey County Regional Railroad Authority Board approval. Supplemental appropriations are reviewed by the Ramsey County Manager's office and submitted to the Ramsey County Regional Railroad Authority Board for their approval. If approved, the adjustments are implemented by the Ramsey County Finance Department by budget revision. Supplemental appropriations required during the year were immaterial. Expenditures may not legally exceed budgeted appropriations at the department level. All appropriations, which are not expended, or encumbered, lapse at year end.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts, capital reserves, and other commitments for the expenditure of monies) outstanding at year end do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

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**DECEMBER 31, 2018**

**B. DEFINED BENEFIT PENSION PLANS – CHANGES IN SIGNIFICANT PLAN PROVISIONS, ACTUARIAL METHODS, AND ASSUMPTIONS**

The following changes were reflected in the valuation performed on behalf of the Public Employees Retirement Association for the fiscal year June 30,

General Employees Retirement Plan

2018

- The morality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60 percent for vested and non-vested deferred members (30 percent for deferred Minneapolis Employees Retirement Fund members). The revised CSA loads are now 0.00 percent for active member liability, 15 percent for vested deferred member liability, and 3.00 percent for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.
- Minneapolis Employees Retirement Fund plan provisions change the employer supplemental contribution to \$21,000,000 in calendar years 2017 and 2018 and returns to \$31,000,000 through calendar year 2031. The state's required contribution is \$16,000,000 in PERA's fiscal years 2018 and 2019, and returns to \$6,000,000 annually through calendar year 2031.

2016

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter, to 1.00 percent for all future years.
- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was also changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

**C. OTHER POSTEMPLOYMENT BENEFITS FUNDING STATUS**

In 2017, Ramsey County implemented Governmental Accounting Standards Board (GASB), Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* and Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. In 2012, the County established a revocable trust which was converted to an irrevocable trust in 2018, pursuant to Minnesota Statutes Section 471.6175 to prefund a portion of the liability of the plan. The County established

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the trust account in December 2012 through resolution B2012-331. The trust was funded with fund balance from the internal service fund set up for Retiree Insurance.

Actuarially determined contribution rates are calculated as of the December 31, 2018 valuation date, measured at December 31, 2018.

Methods and assumptions used to determine contribution rates:

Actuarial assumptions used are based on County experience and drawn from the Public Employees Retirement Association of Minnesota (PERA) July 1, 2016 Actuarial Valuations. This is deemed appropriate because participants in the County's plan are assumed to be participants in one of the PERA pension plans.

Actuarial cost method	Entry age
Amortization method	5 year straight-line amortization over a closed period
Amortization period	5 years
Asset valuation method	Market value
Inflation	2.5%
Healthcare cost trend rates	Actual premium increase rates for 2018, 6.4% for 2020, decreasing over several decades to an ultimate rate of 4.0% in 2075 and later years. In addition, trend rates were increased to reflect the projected effect of the Affordable Care Act's Excise Tax on high-cost health insurance plans. The additional trend rate adjustments vary, but average 0.36% beginning in 2022 for plans other than Medicare.
Investment rate of return	6.5%
Retirement age	In the 2018 actuarial valuation, expected retirement ages were based on County experience and drawn from the PERA July 1, 2016 Actuarial Valuations
Mortality:	Based on Minnesota PERA's actuarial valuation, mortality rates were based on RP-2014 mortality tables with projected mortality improvements based on scale MP-2015, and other adjustments.

**D. CHANGES IN ACTUARIAL ASSUMPTIONS**

The following changes in actuarial assumptions occurred in 2018:

- The discount rate changed from 3.31% to 6.50%.



**RAMSEY COUNTY, MINNESOTA**  
**RAMSEY COUNTY REGIONAL RAILROAD AUTHORITY**  
**AGENCY FUND**  
**STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2018**

	<b>Balance January 1, 2018</b>	<b>Additions</b>	<b>Deductions</b>	<b>Balance December 31, 2018</b>
<b>ASSETS</b>				
Cash and Cash Equivalents	\$ 94,535	\$ 39,110	\$ 28,287	\$ 105,358
Total Assets	<u>94,535</u>	<u>39,110</u>	<u>28,287</u>	<u>105,358</u>
<b>LIABILITIES</b>				
Custodial Payable	<u>94,535</u>	<u>39,110</u>	<u>28,287</u>	<u>105,358</u>
Total Liabilities	<u>\$ 94,535</u>	<u>\$ 39,110</u>	<u>\$ 28,287</u>	<u>\$ 105,358</u>