Ramsey County Manager’s Recommended 2013 Supplemental Budget

(Presented to the Ramsey County Board for their consideration)

Julie Kleinschmidt, County Manager

July 24, 2012
What Will Be Covered:

Part 1: 2013 Supplemental Budget Calendar
Part 2: Countywide Overview of Performance Management
Part 3: Overview of the 2012-2013 Biennial Budget
Part 4: Goals for 2013 Supplemental Budget
Part 5: County Manager’s Adjustments to the 2013 Recommended Supplemental Budget
2012-2013 Biennial Budget was adopted in December 2011
This is Year Two of the County Biennium (2013)

County Board:
- Reviews department performance measures and results
  - Hearings scheduled July 27 – August 13
- Approves changes to the Adopted 2013 Budget
  - Minimal budget adjustments recommended this year by County Manager
- Certifies a maximum property tax levy on September 11
- Adopts the 2013 Supplemental Budget & certifies a final property tax levy on December 11

Public hearings will be held on August 7 (1:00 p.m., Board Chambers) and November 26 (6:30p.m., Roseville Area High School Cafeteria)
Ramsey County has an active Performance Management System:

- Mission and Values Statement
- 6 Board Goals
- 27 Critical Success Indicators
- Over 300 Department Performance Measures
- Departments utilize additional day-to-day operational goals and measures
What is Performance Management

"Performance management in the public sector is an ongoing, systematic approach to improving results through evidence-based decision making, continuous organizational learning, and a focus on accountability for performance."

Source: National Performance Management Advisory Commission
Ramsey County’s Performance Management System

Strategic Planning
- Mission
- Goals
- Critical Success Indicators

Report Results
- Publish biennial accountability report

Managing For results
A process to continually refocus resources on services that make the most difference

Program & Activity
- Set priorities
- Identify programs
- Determine measures

Manage Work Processes
- Operate programs
- Measure efficiency & effectiveness

Budget for Results
- Submit biennial budget request
- Allocate resources
Ramsey County Mission Statement:

Ramsey County – Working With You to Enhance Our Quality of Life
Ramsey County Values Statement:

Ramsey County is community centered and serves the citizens with integrity, honesty, respect, innovation and responsibility.
2013 County Board Goals

- Be a leader in financial and operational management
- Promote multi-modal transit and transportation solutions that effectively serve our citizens
- Prevent crime and improve public safety
- Be a leader in responding to the changing demographics in Ramsey County
- Improve the quality of life within Ramsey County
- Protect our natural resources and the quality of our environment
Part 2: Countywide Overview of Performance Management

Critical Success Indicators

- All County resources are professionally and effectively managed, including finances, capital assets, staff and volunteers, information and technology.
- County information is accurate and protected, and is available to and readily accessible by the public through a variety of means.
- County facilities have connectivity and are functional, safe, energy efficient and accessible.
- Partnerships result in improved benefit to the community.
- A variety of transit and transportation options are accessible and safe for users of all abilities and incomes.
- People, goods and services move safely, conveniently, efficiently and effectively.
- Infrastructure design is sensitive to and reflects its physical and social surroundings.
- Transit and transportation investments support economic growth and stability and minimize resource impacts and pollution.
- The response to criminal behavior is effective.
- Prevention strategies are effective in reducing criminal behavior.
- The County is prepared for emergencies and responds effectively.
- Vulnerable children and adults are safe.
- Over-representation of people of color in the criminal justice system is reduced (or eliminated).
- Disparities in access to and outcomes of County services for diverse populations are eliminated.

- Services are culturally sensitive and responsive to diverse populations.
- County services adapt to meet the needs of the aging population.
- Staff are representative of the available workforce in Ramsey County.
- The basic needs of residents are met, including food, shelter, health and jobs.
- Proactively deliver services that improve the quality of life for residents with special needs.
- Residents have access to and use libraries and recreational resources.
- County services support the educational and occupational achievement of its children and adults.
- Disease and health issues are prevented, managed and controlled.
- Residents have opportunities to make healthy choices.
- Services that support environmental stewardship are provided for residents, businesses and property owners.
- Natural resources are managed to sustain and enhance the environment.
- Policies and practices reflect sound environmental principles.
- The impact of solid and hazardous waste on the environment is minimized.
Part 2: Countywide Overview of Performance Management

Goal: Be a leader in financial and operational management

Ramsey County’s financial and operational management continues to be strong. Fiscal responsibility is a key value and operating principle. Resources are managed professionally, efficiently and effectively.

• Top 1.7% of US counties with AAA rating from both major credit rating agencies.

• Only county in the state that has won all three Government Finance Officer Association awards for our Comprehensive Annual Financial Report, Popular Annual Financial Report and Distinguished Budget Presentation.
Goal: *Promote multi-modal transit & transportation solutions that effectively serve our citizens*

Ramsey County continues to provide strong leadership in regional transit and transportation planning and to make strategic investments that focus on infrastructure design and promotion of economic growth and stability.

- Increased safety despite more traffic
- More options to walk and bike
- Roadway condition needs improvement; new construction challenging in fully built urban landscape
Goal: Prevent crime and improve public safety

Ramsey County has made significant progress in implementing prevention strategies and responding effectively to criminal behavior. The County is better prepared for public health and other emergencies than ever before. Our programs and services have received national recognition.

- 911 call response time exceeds national guidelines
- More adult offenders are not reoffending during 1st year of probation
- More people with mental health diagnosis are receiving appropriate medical treatment
- Vulnerable children and adults are still in need of protection
Goal: Be a leader in responding to the changing demographics in Ramsey County

Ramsey County services are increasingly being redesigned and adapted to meet the needs of our more diverse and aging population. County departments are reducing disparities in access to services and outcomes for people. Our staff more closely reflect the race/ethnicity and gender demographics of the working population in the County than in the past.

- Infrastructure improvements made to address the needs of the aging population
- More focus on the changes necessary to effectively serve our changing community that is more racially, ethnically, and culturally diverse
Goal: Improve the quality of life within Ramsey County

Ramsey County continues to deliver services that help meet residents' basic needs for food, shelter, health and jobs as well as that improve lives. Residents increasingly have opportunities to make healthy choices and have access to libraries and recreation. There is some positive movement in our overall indicators but the economy continues to challenge us and requests for assistance and caseloads continue to grow. There is still unmet need in the community.
Goal: Protect our natural resources and the quality of our environment

Ramsey County has improved environmental stewardship and our natural resources are managed to enhance the environment. We continue to invest in our urban landscape and system of regional parks, county parks, trails, open space, and special use facilities that encompasses over 6,500 acres of land.

- Implementation of the first Ramsey County Energy Management and Stewardship Plan is underway
- Sustainable building standards are used in construction and renovation projects
- Increasing participation in recycling, household hazardous waste and yard waste collection
Challenges and Opportunities
Change and the Need to Adapt Provide Our Biggest Challenges and Best Opportunities to Make Sure that the Community Thrives

• Increasing Need for County Services
• Population Diversity, Age, Income and Education
• Partnerships and Collaboration
• Technology - Better Tools, Speed of Change, Need to Adapt, Training
• Creativity and Innovation in Challenging Environment
• State & Federal Level Changes and Impacts
• Our 2012-2013 Biennial Budget decreased spending from the previous biennium. Spending reductions were made to adjust for lost revenues from non-property tax sources
  - County Program Aid reduction of $4 million in 2012, continues in 2013
  - Reduced revenues from fees, charges for services and interest income
• Reduced intergovernmental aid creates increased reliance on our local property tax levy. Property taxes paid for 36% of the County’s budget in 2000 but will pay for 47% in 2013
Part 3: Overview of 2012-2013 Biennial Budget
(as originally adopted by the Board in December 2011)

- Total budget decreased by $16 million in 2012 due to lower non-property tax revenues. The 2013 budget was expected to increase to cover inflationary costs, but spending in 2012-2013 will still be lower than in the previous biennium.
- Difficult cost containment measures and service reductions were enacted.
- Real people are impacted.
- Budget included FTE reductions but minimized employee layoffs due to careful budget planning.
- County services were re-prioritized, particularly in Community Human Services and Corrections. Direct services and administrative support functions were reduced county-wide.
- Property tax levy increase was enacted at 1.7% for 2012, the lowest rate in ten years, and budgeted at 2.7% for 2013 to fund essential services, to mitigate a portion of non-property tax revenue reductions, and to cover inflationary costs.
- The County Manager is recommending a smaller levy increase: 1.7% levy increase is proposed rather than 2.7% as budgeted.
- Preserved Ramsey County’s strong financial standing and AAA bond rating.
- Reductions were necessary, but bearable, to achieve long-term structural balance.
Part 4: Goals for the 2013 Supplemental Budget

- Allow the County to deliver programs and services the Board previously approved in the 2012-2013 Biennial Budget
- Incorporate Board actions already approved earlier this year
- Provide mid-biennium adjustments due to revenue changes
- Address emerging needs in the County
Minimal addenda are proposed this year by the County Manager.

Addenda will be discussed with Board on August 14.

Recommendations recognize the need for a reduced property tax levy increase in 2013.
Recommended Adjustments To Approved 2013 Budget

- The 2013 budget, as originally adopted, included a planned increase of $6,537,449 or 1.2% from the 2012 budget
- Additional changes now proposed will increase the 2013 Supplemental Budget by $1,267,950 or 0.22% from the adopted 2013 budget
- The total 2013 budget will increase $7,805,399 or 1.4% from 2012
- Even after adjustments are made, spending at the end of 2013 will be $8 million less than at the end of the previous biennium
- $4 million recommended for concrete road reconstruction from use of available 2011 fund balance plus additional $1 million/year in CIP bonding/debt service. No levy impact
- Restores 6.9 FTEs previously cut in the 2013 approved budget to be funded from department salary savings and levy savings
- Total FTE reductions by the end of biennium will be 84.40
- Budget savings will result in a smaller levy increase needed (from a 2.7% budgeted increase to a 1.7% recommended increase in the 2013 Supplemental Budget)
- State economists predict inflation to be 1.8% in 2013
2012 & 2013 Spending is Significantly Reduced from 2011 Budget

- 2011 Spending Level: $590,481,427
- 2011 Budget: $15,888,171
- 2012 Budget: $574,593,256
- 2013 Budget: $8,082,772

$590,481,427

$15,888,171

$8,082,772

$574,593,256

$582,398,655
Decreased Intergovernmental Aid Is Driving Increased Property Tax Levies

2004

- Intergov Revenue: 35%
- Property Taxes: 39%
- Charges for Services/Fines: 19%
- Other: 7%

2013

- Intergov Revenue: 27%
- Property Taxes: 47%
- Charges for Services/Fines: 19%
- Other: 7%
### Where The County Dollar Comes From

<table>
<thead>
<tr>
<th>Source of Revenue</th>
<th>2011 Approved</th>
<th>2012 Approved</th>
<th>Recommended Supplemental</th>
<th>% of Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Charges for Services/Fines</td>
<td>$112,527,232</td>
<td>$108,648,386</td>
<td>$110,468,402</td>
<td>19.00%</td>
</tr>
<tr>
<td>Intergovernmental Revenue</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Federal</td>
<td>79,982,058</td>
<td>78,590,661</td>
<td>79,655,984</td>
<td>13.70%</td>
</tr>
<tr>
<td>State</td>
<td>60,730,712</td>
<td>57,296,701</td>
<td>59,809,856</td>
<td>10.30%</td>
</tr>
<tr>
<td>State - Aids</td>
<td>16,447,700</td>
<td>12,440,432</td>
<td>12,364,659</td>
<td>2.10%</td>
</tr>
<tr>
<td>Other</td>
<td>7,114,075</td>
<td>6,849,936</td>
<td>6,896,191</td>
<td>1.20%</td>
</tr>
<tr>
<td><strong>Total Intergovernmental Revenue</strong></td>
<td>164,274,545</td>
<td>155,177,730</td>
<td>158,726,690</td>
<td>27.30%</td>
</tr>
<tr>
<td>Use of Money, Property &amp; Sales</td>
<td>34,285,466</td>
<td>32,748,138</td>
<td>32,572,202</td>
<td>5.60%</td>
</tr>
<tr>
<td>Other Revenue &amp; Taxes</td>
<td>13,333,977</td>
<td>11,114,502</td>
<td>11,118,295</td>
<td>1.90%</td>
</tr>
<tr>
<td>Property Taxes</td>
<td>260,347,460</td>
<td>264,692,863</td>
<td>269,310,448</td>
<td>46.20%</td>
</tr>
<tr>
<td>Fund Balance</td>
<td>5,712,747</td>
<td>2,211,637</td>
<td>202,618</td>
<td>0.00%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>$590,481,427</td>
<td>$574,593,256</td>
<td>$582,398,655</td>
<td>100%</td>
</tr>
</tbody>
</table>

*1.7% Levy increase over 2012
*1.4% Total budget increase over 2012
## Where the County Dollar Goes

<table>
<thead>
<tr>
<th></th>
<th>2011 Approved</th>
<th>2012 Approved</th>
<th>2013 Recommended Supplemental</th>
<th>% of Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Administration &amp; Taxpayer Services….</td>
<td>$ 62,704,682</td>
<td>$ 59,476,136</td>
<td>$ 60,829,611</td>
<td>10.40%</td>
</tr>
<tr>
<td>General County Purposes**............</td>
<td>51,822,662</td>
<td>50,106,609</td>
<td>53,354,582</td>
<td>9.20%</td>
</tr>
<tr>
<td>Public Safety &amp; Justice...............</td>
<td>163,592,824</td>
<td>162,063,116</td>
<td>163,158,020</td>
<td>28.00%</td>
</tr>
<tr>
<td>Transportation &amp; Recreation............</td>
<td>37,987,276</td>
<td>37,666,550</td>
<td>41,388,091</td>
<td>7.10%</td>
</tr>
<tr>
<td>Health &amp; Human Services................</td>
<td>274,373,983</td>
<td>265,280,845</td>
<td>263,668,351</td>
<td>45.30%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>$ 590,481,427</td>
<td>$ 574,593,256</td>
<td>$ 582,398,655</td>
<td>100%</td>
</tr>
</tbody>
</table>

**Includes Debt Service**
2013 Budget Summary

- Measures progress toward achieving County Board goals
- Maintains program and service levels previously approved for 2013
- Includes spending and revenue adjustments resulting from Federal and State actions
- Includes limited number of budget addenda
- Despite increases in 2013 Recommended Supplemental Budget the spending at the end of 2013 will be $8 million lower than at the end of the previous biennium
Important Dates

- July 27 – Aug 13: Department Budget Hearings with Board
- Aug 7: RCRRA & HRA Budget Hearings
- Aug 7: Public Testimony (1:00 pm, Board Chambers)
- Aug 14: Budget Addenda Considered
- Sept 11: Maximum Tax Levy Adopted
- Nov 10 – 24: Truth in Taxation Notices of Estimated Taxes
- Nov 26: Public Hearing/Open House (6:30pm, Roseville Area High School Cafeteria)
- Dec 11: Final Approval of Budget & Levy
For more information, please use the following resources:

Website:
http://www.co.ramsey.mn.us/ba/index.htm

Chief Clerk to the County Board:
Bonnie Jackelen
   Email:    Bonnie.Jackelen@co.ramsey.mn.us
   Telephone:  (651) 266-8014

Office of Budgeting and Accounting:
Lee Mehrkens, Director
   Email:    Lee.Mehrkens@co.ramsey.mn.us
   Telephone:  (651) 266-8040