



Ramsey County Community Corrections
Prison Rape Elimination Act (PREA)
Annual Report 2018

2/25/2019

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PURPOSE

The Prison Rape Elimination Act (PREA) is a federal law that stresses zero tolerance for sexual abuse and sexual harassment within correctional facilities. PREA promotes best practice for prevention, detection and response to sexual misconduct within jails, prisons, juvenile facilities, and community confinement institutions.

The Prison Rape Elimination Act (PREA) requires that our agency collect and analyzes data... "In order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices and training." (Standard 115.88 and 115.89)

This report is completed in order to identify problem areas in order to take corrective action, compare data with proceeding years and to assess our progress in addressing sexual misconduct (Standard 115.88 and 115.89). The purpose of this report it to provide information for calendar years 2016, 2017 and 2018.

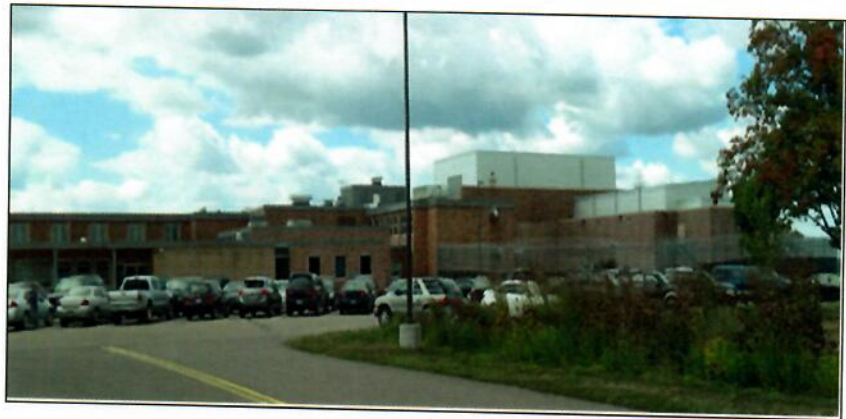
PREA MISSION STATEMENT

To achieve compliance with the Prison Rape Elimination Act (PREA) by developing guidelines and policies for preventing, detecting, and responding to sexual abuse and sexual harassment within the Ramsey County Community Corrections Department.

FACILITIES

Ramsey County Correctional Facility

RCCF is a 556-bed, minimum-to-medium security institution, housing adult male and female offenders sentenced to a maximum of one year. RCCF provides over 30 educational and life improvement program opportunities to inmates. In addition to staff, over 150



volunteers donate their time and skills to make a difference in the lives of the inmates. The average daily population is 335 inmates.

Juvenile Detention Center

The Juvenile Detention Center (JDC) is a branch of the Ramsey County Juvenile Services Division. It is a 44-bed facility which provides secure detention and special programs for juvenile offenders. The current average daily population at JDC is 25 juveniles.



Boys Totem Town

Boys Totem Town is a residential program for up to 36 adolescent Boys age 14-19 who have been committed by the court to treatment for committing offenses and demonstrating risky behavioral concerns in the community. Located in Saint Paul's Battle Creek neighborhood,



Boys Totem Town has been serving the Ramsey County community for more than 100 years.

AGENCY ACHIEVEMENTS IN 2016

- A full-time PREA investigator is hired, and the "Investigations Unit", responsible for PREA investigations and allegations of general staff misconduct is formed in July.
- Cameras are added to Boys Totem Town in February to add enhanced digital video capability in designated areas and additional cameras were installed to provide coverage in blind spots to the areas in which residents do not typically have access to PREA background checks are conducted on all contractors and vendors as well as volunteers, who may have contact with inmates.
- A PREA mock audit takes place in May of 2016 at the RCCF. Auditors identify corrective actions, mostly related to policy, procedure, and training.
- RCCF risk assessment tool revised to fit the PREA standards in December.

- Preparation takes place (6 months) for a full audit at the RCCF with a planned audit of March 2017. The focus of these meetings centers on rectifying corrective actions.
- Refresher training is provided to all staff who may have contact with inmates or residents, including an acknowledgement of their duties in first response following a PREA incident.
- MOU's are signed and activated between our agency and the Saint Paul Police Department, as well as the Maplewood Police Department, ensuring that we have a partnership moving forward for criminal investigations.
- An MOU is signed and activated between our agency and SOS, ensuring that our inmates and residents are being offered free and confidential support services moving forward.
- An MOU is signed and activated between our agency and Regions hospital, ensuring that our residents and inmates who have been a victim of sexual abuse will be allowed access to a SANE, or other services provided free of charge.

AGENCY ACHIEVEMENTS IN 2017

- RCCF PREA audit completed in May without any corrective actions recommended by the auditor.
- Additional training on transgender/cross gender searches was facilitated at the JDC in December.
- JDC and BTT policies updated to fit the PREA standards.
- Additional cameras added to the RCCF kitchen area per corrective action plan.
- Audit preparation underway for JDC and BTT audits to be completed in 2018.

AGENCY ACHIEVEMENTS IN 2018

- JDC PREA audit completed in June without any corrective actions recommended by the auditor.
- BTT PREA audit completed in November without any corrective actions recommended by the auditor.

DEPARTMENT PREA DEFINED SEXUAL ABUSE/SEXUAL HARASSMENT DATA (2016-2018)

There were a total of 35 allegations reported in all Ramsey County facilities involving PREA defined Sexual Abuse/Sexual Harassment over the 2016-2018 period (see Figure 1). The number of cases reported dropped from 13 to 9 (31%) in the last year.

Figure 1
PREA Defined Sexual Abuse/Sexual Harassment Allegations by Year

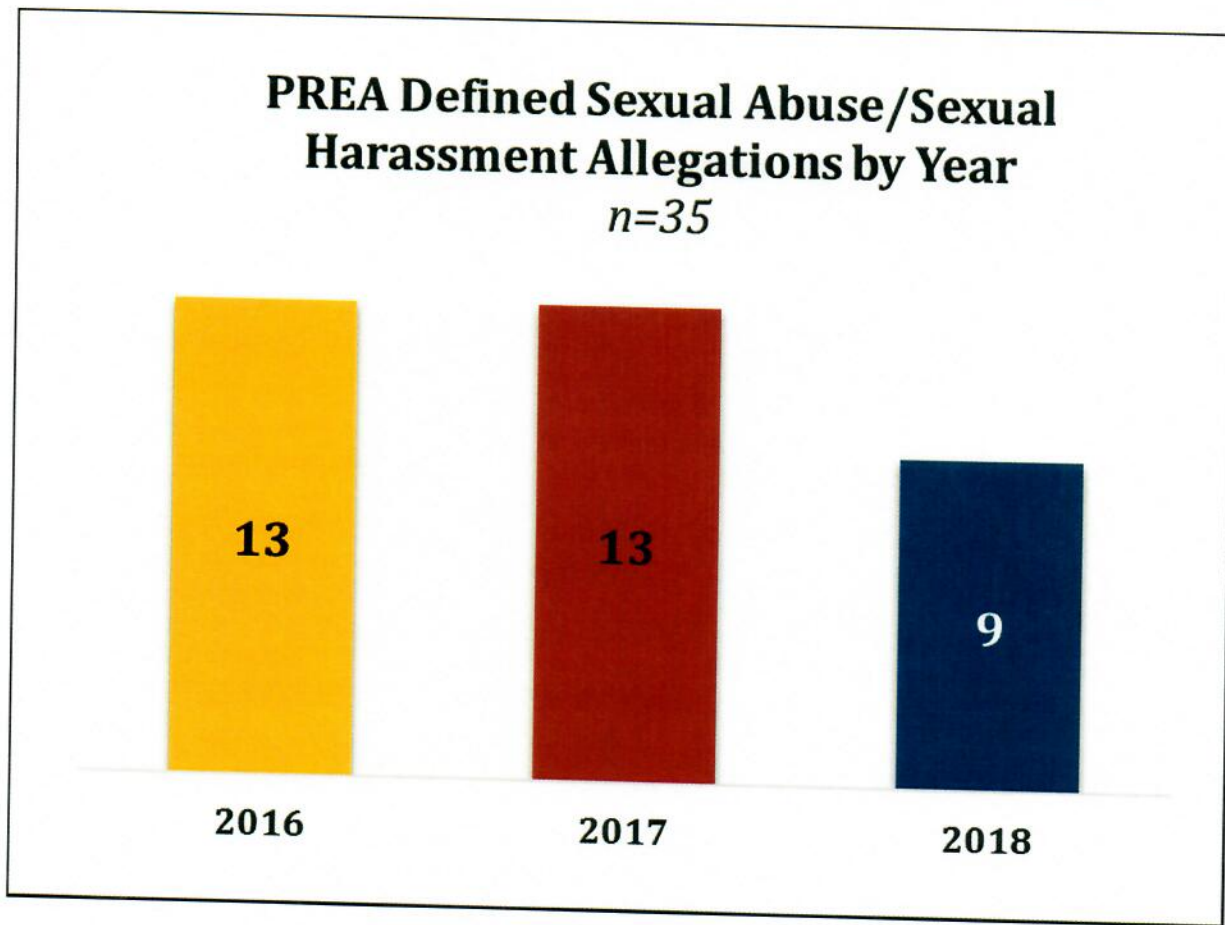
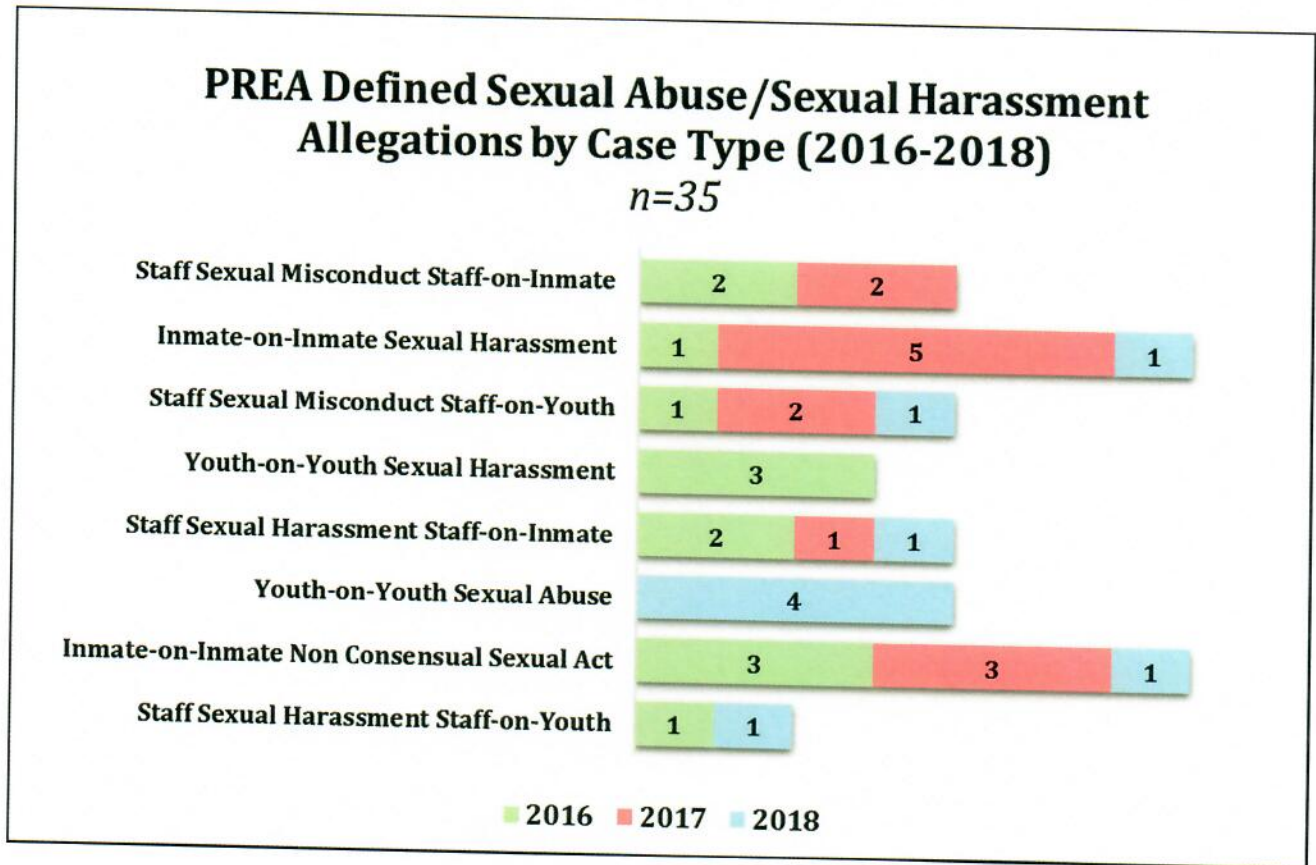


Figure 2 shows the break-down of all allegations by case type, as defined by PREA, in all Ramsey County facilities from 2016 to 2018.

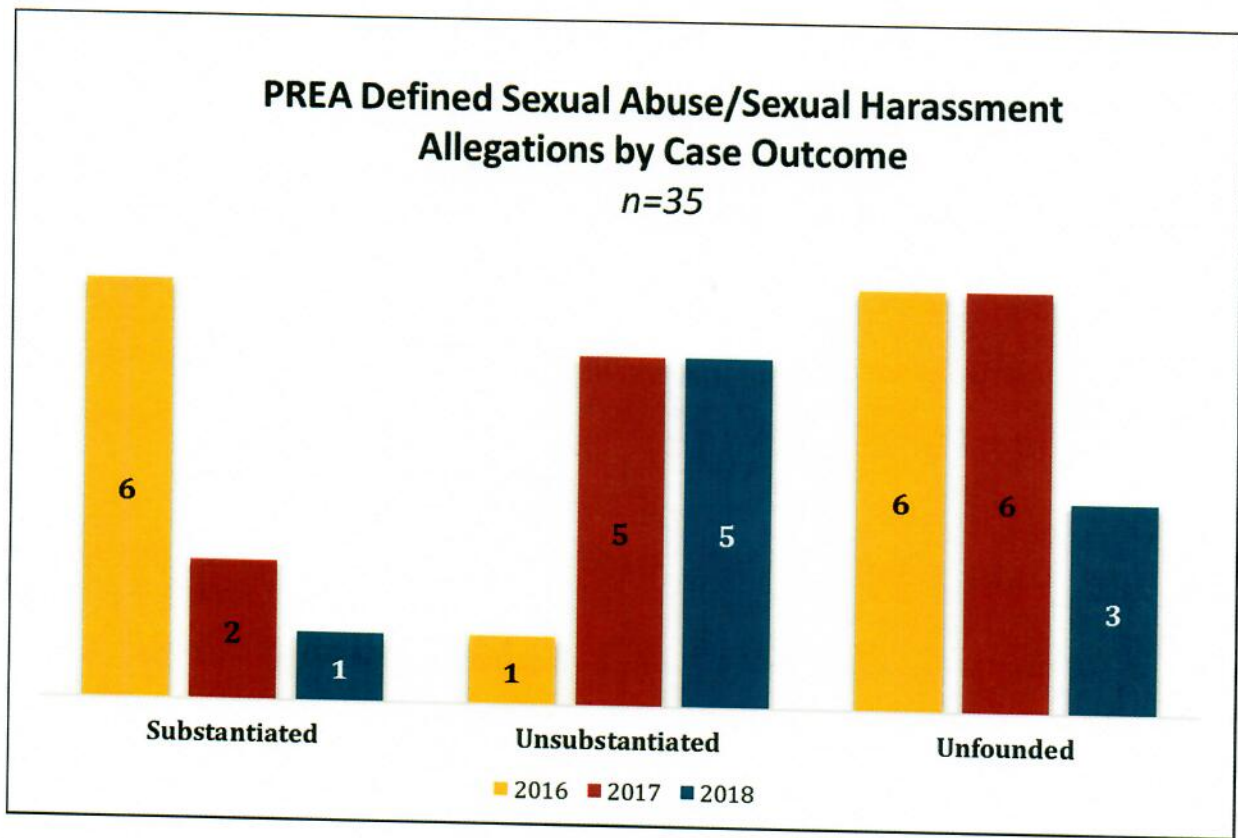
Figure 2
PREA Defined Sexual Abuse/Sexual Harassment Allegations
by Case Type (2016-2018)



DEPARTMENT PREA ALLEGATION OUTCOMES

Overall, the number of allegations investigated that resulted as substantiated decreased by 76% over the 2016-2018 period. In 2018, more than 50% of investigations were substantiated followed by 33% of investigations being unfounded.

Figure 3
PREA Defined Sexual Abuse/Sexual Harassment Allegations
by Case Outcome (2016-2018)



JDC PREA Defined Sexual Abuse/Sexual Harassment Data (2016-2018)

There were 4 allegations reported at JDC from 2016 to 2018. Two out of the total number of allegations were reported in 2017 and both of them were Inmate-on-Inmate Sexual Harassment cases (see Figure 4). As figure 5 shows, 3 allegations (75%) were unfounded.

Figure 4
PREA Defined Sexual Abuse/Sexual Harassment Allegations by Case Type: JDC

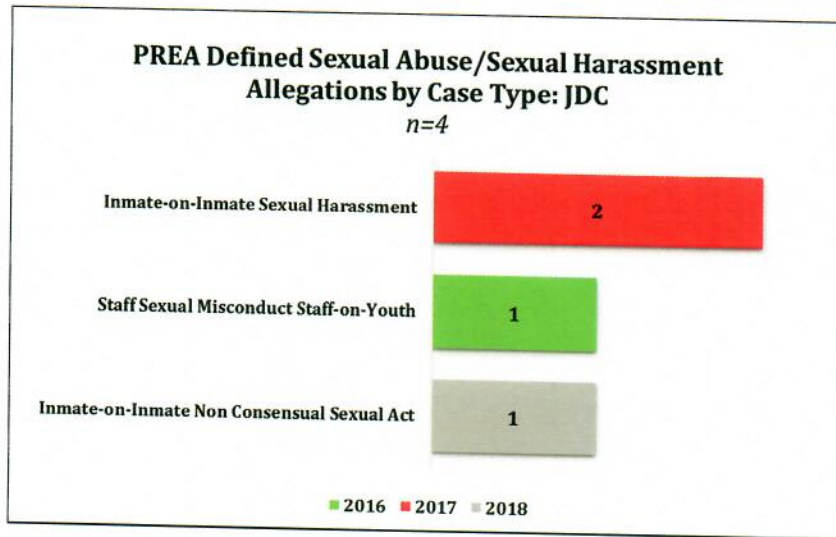
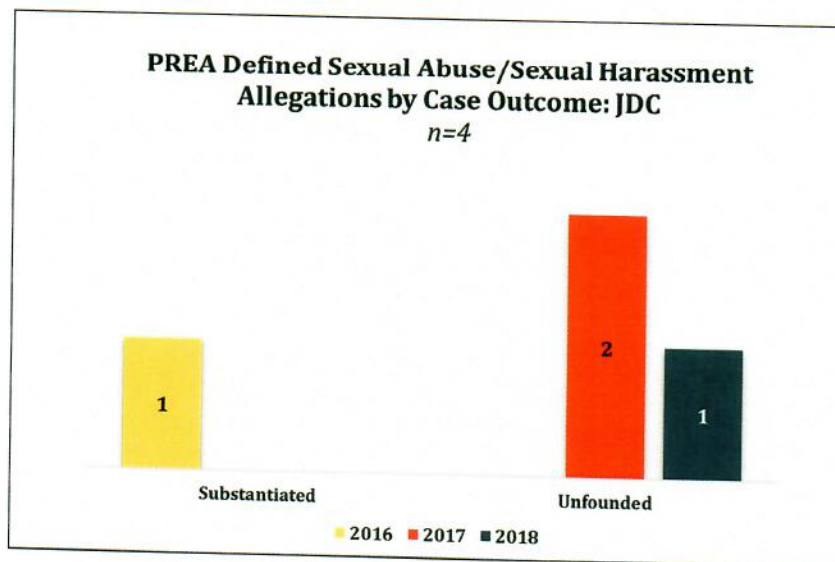


Figure 5
PREA Defined Sexual Abuse/Sexual Harassment Allegations by Case Outcome: JDC



RCCF PREA Defined Sexual Abuse/Sexual Harassment Data (2016-2018)

There were 24 allegations reported at RCCF from 2016 to 2018. A greater majority of allegations were reported in 2017 and most of them were Inmate-on-Inmate Sexual Harassment cases (see Figure 6). As figure 7 shows, 4 out of 5 allegations (80%) were unsubstantiated in 2018.

Figure 6
PREA Defined Sexual Abuse/Sexual Harassment Allegations by Case Type: RCCF

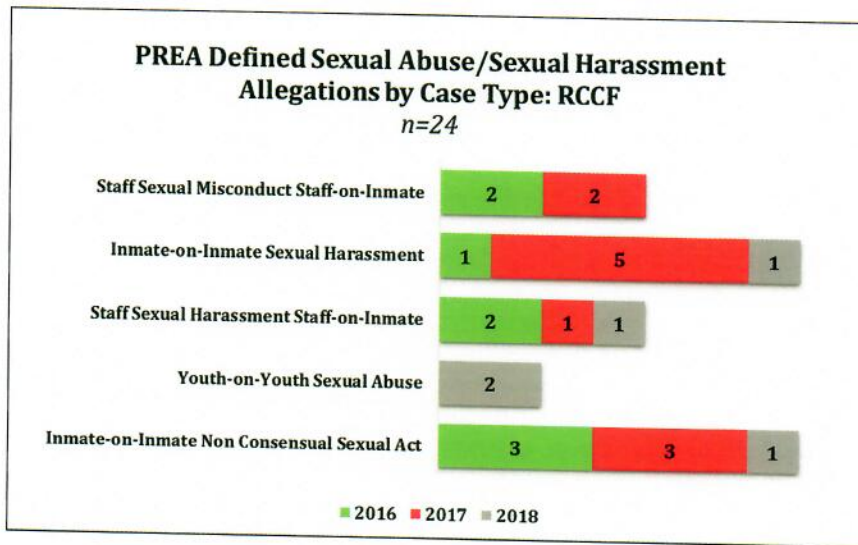
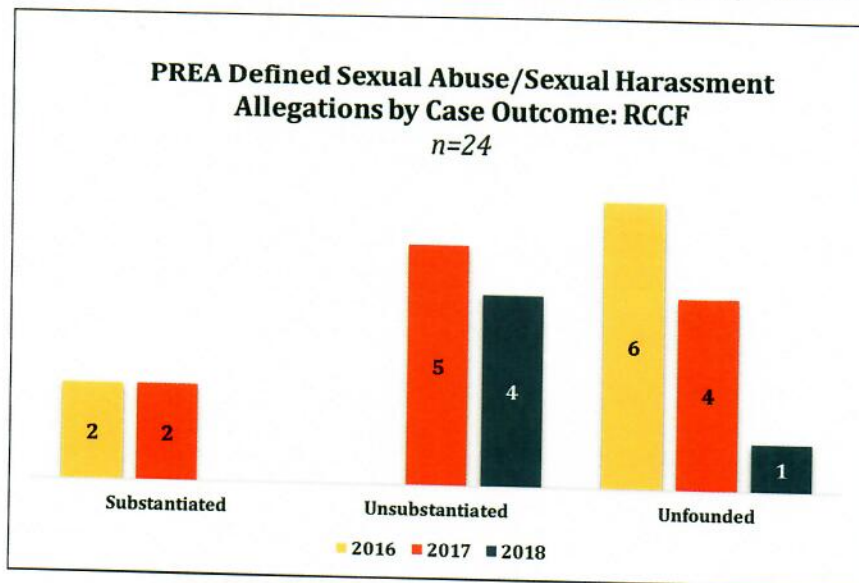


Figure 7
PREA Defined Sexual Abuse/Sexual Harassment Allegations by Case Outcome: RCCF



BTT PREA Defined Sexual Abuse/Sexual Harassment Data (2016-2018)

There were 7 allegations reported at BTT during 2016 and 2018. The majority of allegations were reported in 2016 and most of them were Youth-On-Youth Sexual Abuse cases (see Figure 7). As shown in Figure 8, there were an equal number of allegations across case types during 2018.

Figure 7
PREA Defined Sexual Abuse/Sexual Harassment Allegations by Case Type: BTT

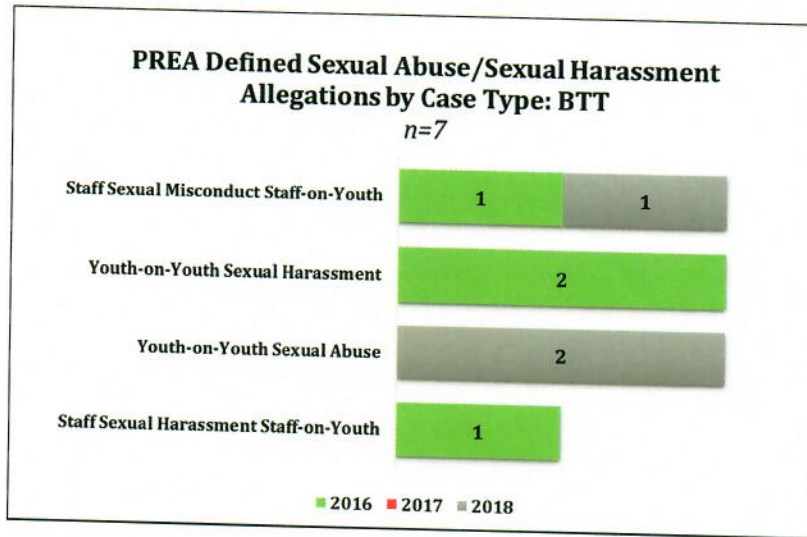
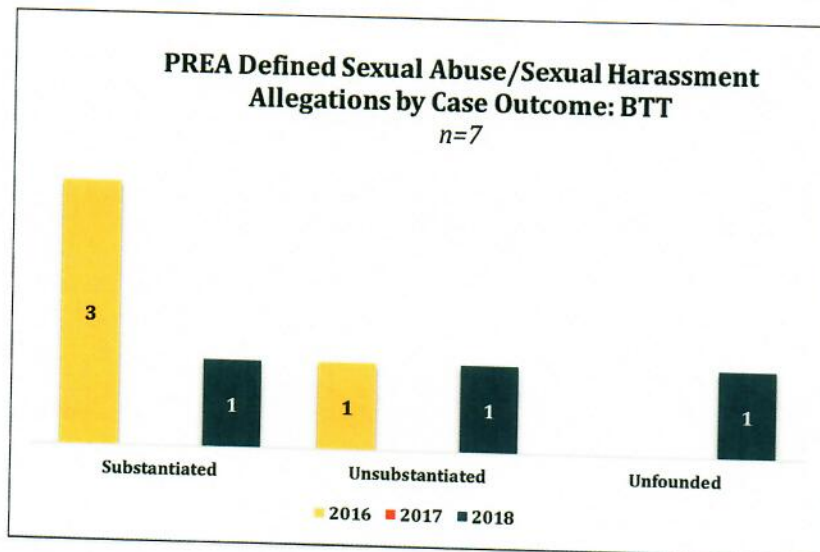


Figure 8
PREA Defined Sexual Abuse/Sexual Harassment Allegations by Case Outcome: BTT



CORRECTIVE ACTIONS

According to PREA Standard 115.88 (a)

- The agency must identify problems areas, and take corrective action on an ongoing basis, when looking at practices to better prevent, detect, and respond to sexual harassment and sexual abuse.
- The following corrective actions were completed in 2016:
- Strip search procedures changed at RCCF, cameras moved, and staff trained
- Lap top polices changed at BTT, and more unannounced rounds on the night shift implemented
- Cameras installed to BTT, including the kitchen area. Procedures changed at BTT regarding BTT staff entering the kitchen when inmates are being supervised by RCCF staff
- Pat search procedure memo/reminder at RCCF to ensure consistency among staff at RCCF.
- Added a scoring system to the RCCF risk/predatory PREA screener, creating more objectivity to the instrument

The following corrective actions were completed in 2017:

- Additional training on transgender/cross gender searches provided at JDC.
- Additional cameras added to the kitchen blind spots at RCCF for the purpose of sexual safety.
- Policy and procedure changes implemented regarding female inmates at RCCF and hair braiding.

The following corrective actions were completed in 2018:

- Additional cameras are added to BTT to help prevent, detect, and respond to sexual abuse and sexual harassment in the facility.

DEFINITIONS

Inmate on Inmate Sexual Abuse:

Sexual abuse of an inmate, detainee, or resident by another inmate, detainee, or resident includes any of the following acts, if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse:

- (1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- (2) Contact between the mouth and the penis, vulva, or anus;
- (3) Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument; and
- (4) Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding contact incidental to a physical altercation

Staff-on-Inmate Sexual Abuse:

Sexual abuse of a resident by a staff member, contractor, or volunteer includes any of the following acts, with or without consent of the inmate, detainee, or resident:

- (1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- (2) Contact between the mouth and the penis, vulva, or anus;
- (3) Contact between the mouth and any body part where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
- (4) Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
- (5) Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;

Prepared by:



Marc Peterson,
PREA Coordinator

2/27/2019

Date

Approvals

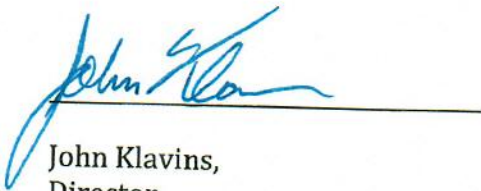
This report has been reviewed and is approved by:



Chris Crutchfield,
Deputy Director

3/12/19

Date



John Klavins,
Director

03-15-2019

Date