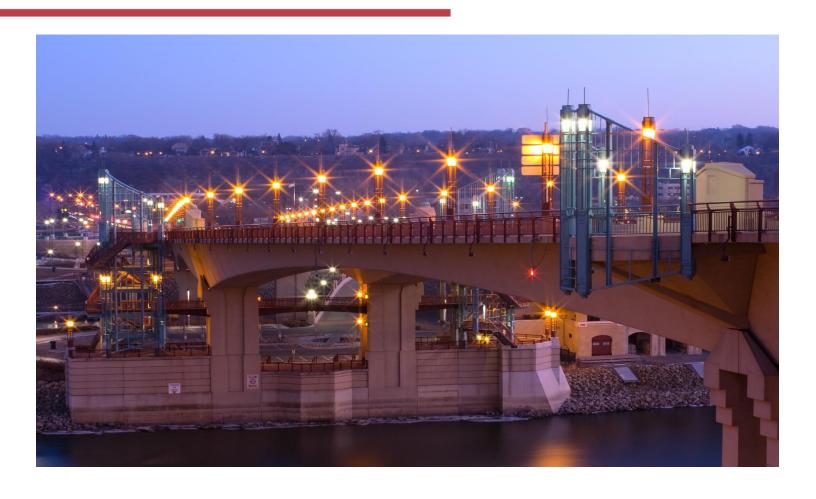


# Ramsey County Community Corrections 2020-2021 Comprehensive Plan





This document is the Ramsey County Community Corrections Department's 2020-2021 Comprehensive Plan. It meets the requirements of the Minnesota Department of Corrections outlines in a letter from the Director of Grants and Subsidies, dated June 25, 2019.

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The Salary Roster will be submitted to the Minnesota Department of Corrections under separate cover.



# I. DEPARTMENT HIGHLIGHTS

#### MAJOR ACCOMPLISHMENTS

#### Strategic Plan

Community Corrections continued to implement and align its work with the department's strategic plan focusing on the four priority goals of:

Goal 1 – One Client, One Plan

Goal 2 – We Reflect the Clients and Communities We Serve

Goal 3 - We Communicate and Engage

Goal 4 – More Community, Less Confinement

Quarterly checkpoint meetings were held throughout the year that included staff, supervisors and managers from every division who came together to report and discuss successes, challenges, opportunities, and resources needed.

In addition, Community Corrections continued to collaboratively align its work with both the County's and the Health and Wellness Service Team's (HWST) priorities. These include:

- Residents First: Effective, Efficient and Accessible Operations
- Advancing Racial and Health Equity in All Decision-Making
- Inclusive, Effective and Meaningful Community Engagement
- Integrated Approach to Health, Wellness and Justice
- Advancing a Holistic Approach to Strengthen Youth and Families
- Comprehensive Economic Development to Build Prosperity
- Stability Starts with a Place to Call Home
- Talent Attraction, Retention and Promotion

#### <u>Transforming Systems Together (TST)</u>

In 2018, Community Corrections helped to develop the Alternatives Governance Committee which focused on enhancing local community-based alternatives for probation youth and families. This work will now be enhanced by the Transforming Systems Together initiative, an alliance between county and community leaders to support opportunities for developing and implementing transformational system change. This work will be focused on integrating efforts across Ramsey County and upending traditional models of service delivery, while creating new



collaborative and transformational services across the justice system. This work will continue to focus our efforts on racial equity and provide opportunities for shared decision making around priorities, approaches, budgets and program design with community at the table as an equal partner.

#### Ongoing Juvenile Detention Alternatives Initiative (JDAI) and Deep End Reform

The number of youth admitted to out of home placement continued to decline. Reductions in placement allowed Community Corrections to reallocate dollars to community alternatives and to assist community providers in building capacity to offer effective services to youth and their families.

Boys Totem Town (BTT) closed in August 2019 after over 100 years of service. BTT staff were re-deployed across the department, including the Adult Probation Services Division to progress and support reform specifically related to the goal of *More Community, Less Confinement*.

#### Juvenile Booking

In the summer of 2019, juvenile booking was moved from the Adult Detention Center (ADC) to the Juvenile Detention Center (JDC). Juvenile booking was moved to ensure that youth are kept within a youth centered facility, reducing the amount of time it takes to process youth and reduce potential trauma. This is especially a concern for booking of youth that are young and/or it's their first contact with the justice system. This change is also in compliance with regulations established by the Federal Juvenile Justice and Delinquency Prevention Act.

#### Family Engagement Case Planning

In 2019, juvenile probation officers were trained in Family Engaged Case Planning. This is a model of supervision that combines a positive juvenile justice framework and family engagement skills, towards the goal of working more collaboratively with clients and their families. This process includes the development of a case plan that considers the youth's offense, their risk to re-offend as identified through formal assessment tools and addresses youth and family needs in order to provide greater stability in the community.

## Cognitive Behavioral Programming

Community Corrections began implementing a more strategic and coordinated effort to deliver cognitive behavioral programming and interventions to youth and adults, both in the community and in the institutions. Targeted positions were restructured to provide a more efficient and consistent service delivery model. Taking a department-wide approach to cognitive behavioral programming increases the capacity to deliver more training and offers position flexibility for facilitators to meet the needs of clients across all divisions and in community settings.

Specific strategic actions have included the following:

- Realignment of a supervisor position to oversee cognitive behavioral coordinators in each operating division, two community cognitive specialists, and one to one cognitive behavioral staff coaching positions.
- Use of grant funding to initiate and establish a one to one peer coaching model.



- Delivery of open-ended Decision Points groups at the Ramsey County Correctional Facility and field service units allowing more clients to go through programming on a continued basis, allowing the department to be responsive to client needs in a timely manner.
- Training of several facilitators through the University of Cincinnati Correctional Institute (UCCI). Community Corrections began offering Cognitive Behavioral Interventions for Substance Abuse (CBI-SA), which allows the department to serve clients in both the adult and juvenile divisions.

#### Impaired Driving Curriculums Pilot

In 2018, Community Corrections piloted two nationally utilized impaired driving curriculums, Prime for Life and The Flex Modules by the Change Companies, to find alternative programs that were potentially more effective with people convicted of impaired driving offenses. Prime for Life is a curriculum designed to change drinking behavior by changing clients' beliefs and risk perceptions. The Flex Modules, offered by the Change Companies, is an interactive journaling curriculum that encourages responsible decision-making with respect to impaired drinking behavior. Both curriculums are evidence-based and designed to engage different learning styles.

#### **Pretrial Services**

Community Corrections has been engaged in re-evaluating our pretrial services. A request for proposal was issued in 2019 and a provider of pretrial services will be selected and work under the direction of the Pretrial Services Advisory Committee.

#### Fee Reductions

In 2018, Community Corrections reduced supervision fees from \$300 to \$150 for Adult clients monitored at lower intensity at the Probation Reporting Center. In 2019, Ramsey County was selected to receive technical assistance under the Center for Justice & Safety Finance's Fines and Fee Project, in conjunction with PFM Group Consulting, LLC., to help the county to reduce its reliance on fines and fees to fund criminal justice system operations. Community Corrections continues to explore options for further reductions, such as reducing or eliminating fees for electronic home monitoring, treatment costs and booking fees.

#### Information Technology

The department began embarking upon a strategic direction towards fully utilizing statewide informational systems, particularly CSTS and in alignment with correctional agencies throughout the state of Minnesota.

#### Transitional Services at the Ramsey County Correctional Facility

The Ramsey County Community Correctional Facility (RCCF) continued to build partnership with local colleges and businesses to increase employment options for culinary program graduates. Local restaurant owners and other stakeholders attended culinary graduations. RCCF also brought in community organizations and inspirational speakers as part of the Transition Services offered to residents as they prepared to leave the facility and integrate back into the community.



In 2018, RCCF and Financial Assistance Services (FAS) were awarded a two-year grant from the Pohlad Foundation to work together to support 18-24 year olds exiting RCCF into homelessness. In 2019, a Program Assistant from FAS was assigned to work inside the facility to begin transition planning with participants prior to release with the main goal of identifying affordable, sustainable housing.

#### **Revocation Reform**

Community Corrections has been in conversations with the Department of Corrections to discuss more effective community-based approaches to provide needed services for clients who would otherwise be imprisoned for short periods of time.

Community Corrections partnered with the Robina Institute at the University of Minnesota Law School to begin reviewing and reforming probation revocation practices and processes with the hopes of keeping more people on probation safely in the community. In the fall of 2019, the Robina Institute and Community Corrections were awarded funding for the Reducing Revocations Challenge supported by Arnold Ventures and the CUNY Institute for State & Local Governance. This initiative aims to increase success on probation through the identification, piloting, and testing of promising strategies grounded in a robust analysis and understanding of why revocations occur.

#### W. Hayward Burns Institute

County leadership, including Community Corrections, has been engaged with the Burns Institute to re-envision the juvenile justice system. The goal of the work with the Burns Institute is to make decision based on values instead of fear.

#### **Community Monitoring Program**

The Adult Services Division implemented a Community Monitoring Program that utilizes electronic monitoring technologies as an alternative to incarceration for probation violations.

#### **Drug Testing**

The Adult Division began repurposing drug testing as a case management tool instead of a surveillance tool with the goals of being more responsive to the dynamic needs of clients and to reduce technical violations. Two retinal scanners were purchased, and the department partnered with a new vendor to provide mouth swab testing that produces instant test results.



# II. INTRODUCTION TO RAMSEY COUNTY

# **GEOGRAPHIC LOCATION**

Ramsey County -centrally located in the Minneapolis-Saint Paul metropolitan region- is home to striking landscapes, a diverse population, and is the heart of Minnesota's state government. In the last few decades, increasing population and land development have resulted in the almost complete urbanization of the county, which is comprised of 18 cities and 1 township. Saint Paul is the county's largest city and is known for its walkable neighborhoods, the state capitol, and expansive views of the Mississippi River Valley.





Downtown St. Paul

# RAMSEY COUNTY

#### VISION

A vibrant community where all are valued and thrive.

#### **MISSION**

A county of excellence working with you to enhance our quality of life.

# **GOALS**



WELL-BEING



**PROSPERITY** 

# Strengthen individual, family and community health, safety and well-being

through effective safety-net services, innovative programming, prevention and early intervention, and environmental stewardship.

Cultivate economic prosperity and invest in neighborhoods with concentrated financial poverty

through proactive leadership and inclusive initiatives that engage all communities in decisions about our future.



**OPPORTUNITY** 

# Enhance access to opportunity and mobility for all residents and businesses

through connections to education, employment and economic development throughout our region.



# Model fiscal accountability, transparency and strategic investments

through professional operations and financial management.



#### **GOVERNMENT STRUCTURE**

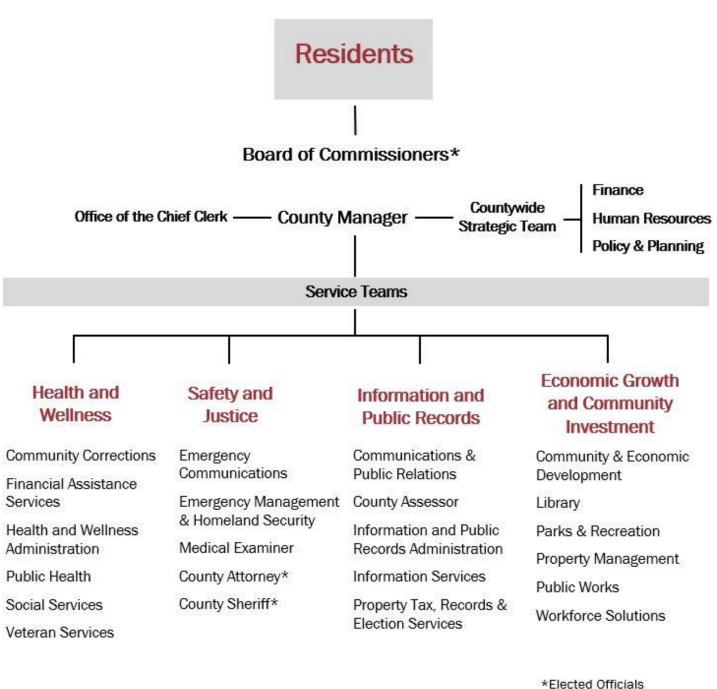
Ramsey County is governed by an elected Board of Commissioners who establishes the county's strategy, creates policies, and adopts a biennial budget. The Board consists of seven commissioners elected from districts, each of which contains approximately 72,000 people. The County Manager, hired by the Board of Commissioners, is responsible for carrying out the policies and resolutions of the Board of Commissioners, for overseeing the day-to-day operations of the county, and for providing leadership and direction to executive leaders and staff.

Ramsey County is organized into four Service Teams: Health and Wellness, Safety and Justice, Economic Growth and Community Investment, and Information and Public Records. The County Manager appoints the heads of the county's Service Teams. Community Corrections is a member of the Health and Wellness Service Team.





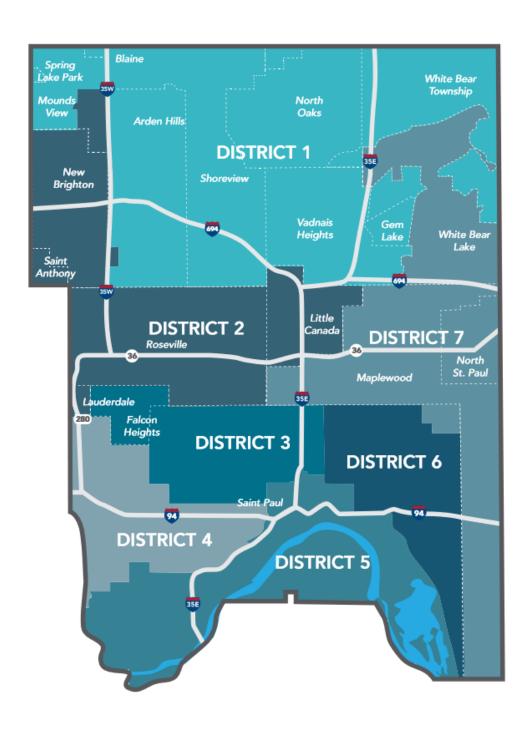
Ramsey County Organizational Structure



June 6, 2019



# Ramsey County Commissioner Districts



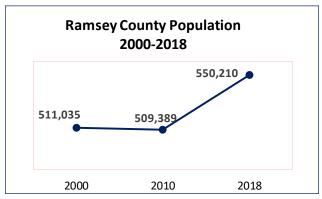


#### **DEMOGRAPHICS**

With an estimated total population of 550,210 living in an area of 170 square miles, Ramsey County is the smallest and most densely populated county in Minnesota. The population in Ramsey County, one of the most diverse counties in Minnesota, makes about 10 percent of the state's residents. St. Paul is the largest city in Ramsey County with an estimated population of 306,621.

More than 500,000 Minnesotans make their home in Ramsey County.

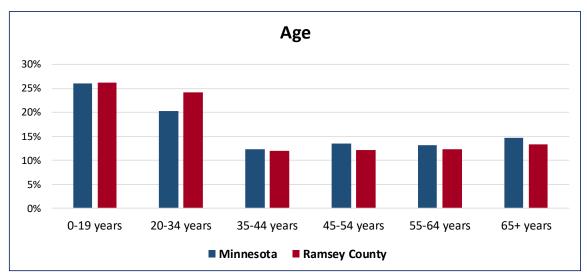
**Population Change -** Based upon 2018 estimates obtained from the U.S. Census Bureau, Ramsey County has seen an 8% increase in population since the 2010 U.S. Census.



Ramsey County is the most densely populated county in Minnesota and is expected to grow by over 77,000 individuals by 2030.

Data Source: 2018 U.S. Census Bureau

**Age -** On average, Ramsey County residents are younger than other Minnesotans. The median age of Ramsey County residents is 34.8 years while the median age of Minnesotans is 37.9 years.





Race and Ethnicity - Ramsey County is one of the most diverse counties in the state and continues to become more racially diverse. Persons of color comprise 32.1% of the total Ramsey County population.

Race	United States	Minnesota	Ramsey County	
White alone	73.2%	83.8%	67.9%	
Black/African American alone	13.4%	7.0%	13.1%	
Asian alone	6.1%	5.3%	14.6%	
Native Hawaiian/Other Pacific Islander alone	0.4%	0.1%	0.2%	
American Indian/Alaska Native alone	1.7%	1.9%	1.8%	
Two or more races	5.2%	2.0%	2.4%	
Total	100%	100%	100%	
Ethnicity	United Stated	Minnesota	Ramsey County	
Hispanic/Latino	17.6%	5.2%	7.4%	
Not Hispanic or Latino	82.4%	94.8%	92.6%	

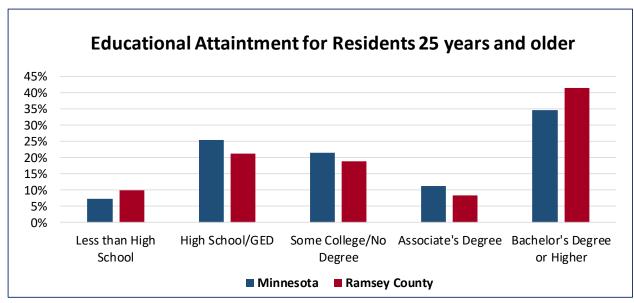
Data Source: 2013-2017 American Community Survey 5-Year Estimates

Language Spoken at Home - As the population has become more racially diverse, English is often not the primary language spoken within the home. In Ramsey County, for example, the percentage of population over 5 years of age in a home where a language other than English is spoken is 22.5% (Minnesota is 11.3% and nationally it is 21.3%).

Language Spoken in Home	Minnesota	Ramsey County	
English	88.7%	77.5%	
Spanish	3.8%	5.2%	
Asian/Pacific Islander languages	3.3%	11.3%	
Other Indo-European languages	1.9%	2.3%	
Other languages	2.2%	3.7%	



**Educational Attainment -** Ramsey County has a higher percentage of residents with a bachelor's degree or higher compared to the state of Minnesota. Also, the percentage of residents with less than a high school degree is higher in Ramsey County than the state.



2013-2017 American Community Survey 5-Year Estimates

# **ECONOMY**

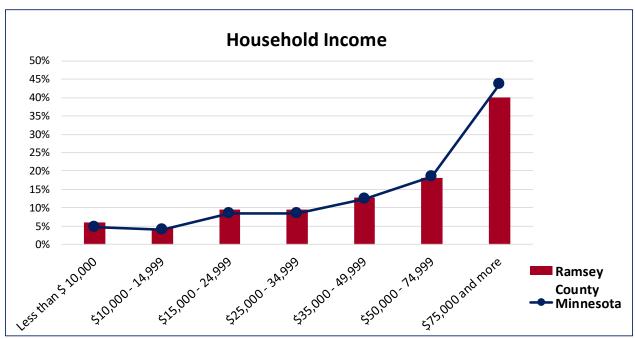
Data Source:

**Housing -** Ramsey County has older homes in its neighborhoods. 45.9% of occupied housing units were built in 1960 and earlier. In Minnesota, 31.3% of occupied housing units were built in 1960 and earlier (U.S. occupied housing units built in 1960 and earlier: 28.5%).

	United States	Minnesota	Ramsey County
Owner-occupied housing units	63.9%	71.6%	59.3%
Renter-occupied housing units	36.2%	28.4%	40.7%
Median value owner-occupied houses	\$193,500	\$199,700	\$208,700

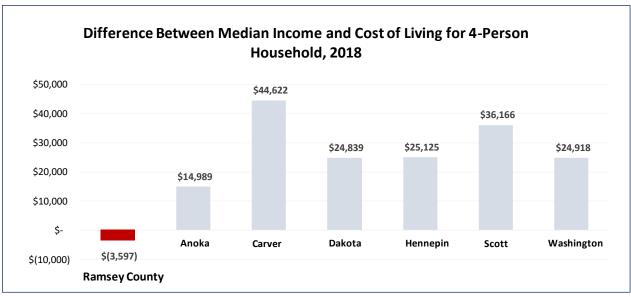


**Income** – The median household income in Ramsey County (\$60,301) is lower than the median household income for Minnesota (\$65,699) but higher than the national income (\$57,652).



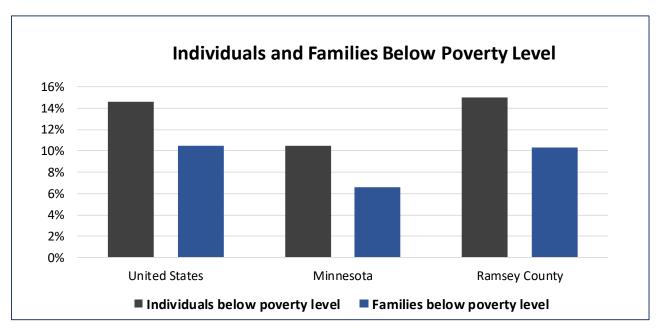
Data Source: 2013-2017 American Community Survey 5-Year Estimates

**Affordability** – Compared to other metro counties, Ramsey County remains the only county where the cost of living is higher than the median income. This gap continues to increase.



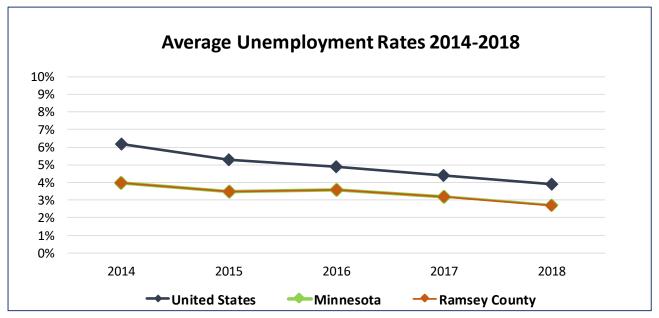


**Poverty Level -** The poverty level for families in Ramsey County (10.3%) is comparable to the national poverty level (10.5%), but higher than the rate for Minnesota (6.6%).



Data Source: 2013-2017 American Community Survey 5-Year Estimates

**Unemployment Rates -** Between 2014 and 2018, the average unemployment rates of Ramsey County and Minnesota followed the same trend and remained below the national average.

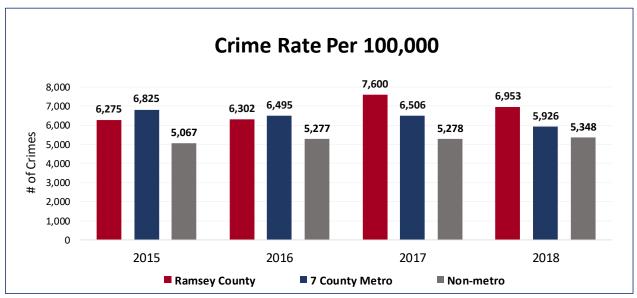


Data Source: Minnesota Department of Employment and Economic Development



## CRIME RATES

Ramsey County has a slightly higher crime rate compared to the state metro area. Between 2015 and 2018, both the metro area and county crime rates decreased while the non-metro crime rate remained constant. Over this period, the Ramsey County average crime rate was 6,947 crimes per 100,000 residents; higher than in the metro area (6,073) as well as the non-metro region (5,243).

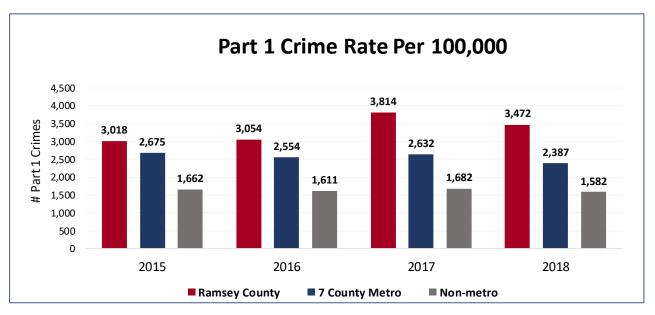


Data Source: Minnesota Bureau of Criminal Apprehension

Part I and Part II Crimes - In Minnesota, crimes are classified into Part 1 and Part 2 crimes. Part 1 crimes include homicide, rape, aggravated assault, burglary, robbery, auto theft, theft, and arson. Part 2 crimes include simple assault, curfew offenses and loitering, embezzlement, forgery and counterfeiting, disorderly conduct, driving under the influence, drug offenses, fraud, gambling, liquor offenses, offenses against the family, prostitution, public intoxication, runaways, sex offenses, stolen property, vandalism, vagrancy, and weapons offenses.

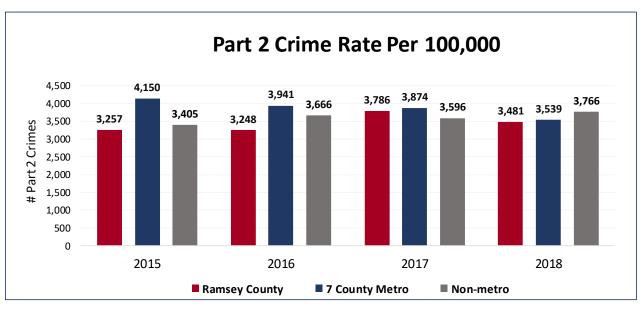


Over 2015-2018, Ramsey County had higher Part 1 crime rates compared to the metro and non-metro areas.



Data Source: Minnesota Bureau of Criminal Apprehension

The Minnesota metro area Part 2 crime rates decreased over the last four years. Overall, Ramsey County had lower Part 2 crime rates compared to the metro and non-metro areas.



Data Source: Minnesota Bureau of Criminal Apprehension

Ramsey County Type of Offense - Over the past few years, total offenses in Ramsey County have remained relatively stable. In 2014, human trafficking was added to the list of offense type.

# Ramsey County Offenses, 2014-2018

Type of Offense*	2014	2015	2016	2017	2018
Murder	17	22	20	24	15
Rape	226	262	257	287	380
Robbery	718	797	818	839	663
Aggravated Assault	1,274	1,332	1,213	1,247	1,268
Burglary	3,466	2,791	3,128	3,168	2,724
Larceny	11,506	10,845	10,795	12,415	11,307
Motor Vehicle Theft	2,542	2,187	2,282	2,626	2,785
Arson	147	137	129	159	128
Human Trafficking	17	20	42	25	21
Total Offenses	19,913	18,393	18,684	20,790	19,291

Data Source: Bureau of Criminal Apprehension.

<sup>\*</sup>This is a list of the number of offenses by county and does not exclude those offenses cleared.



# III. RAMSEY COUNTY COMMUNITY CORRECTIONS OVERVIEW

Ramsey County Community Corrections is positioned across multiple interdependent systems in the Health and Wellness Service Team, along with the Safety and Justice Service Team, the Second Judicial District and multiple community service providers. Community Corrections continues to work to further the County's Board's four primary goals of enhancing well-being, prosperity, opportunity and accountability as well as focusing on residents first and helping clients become successful, productive members of the community.

Community Corrections provides a core set of functions that support the criminal justice system. Community Corrections screens and assesses clients, prepares reports for court, provides community supervision and offers short-term custody and programming for those who are court-ordered to serve time. Detention services for juveniles are provided by Community Corrections. Detention services for adults are provided by the Sheriff's Office.

#### OPERATING PRINCIPLES AND STRATEGIC GOALS

Community Corrections is guided by the following principles:





In 2016, Ramsey County Community Corrections began the process of creating and implementing a department wide Strategic Plan that it continues to follow today. The strategic plan lays out four major goal areas that are supportive of the Health and Wellness Service Team as well as the County Board's Strategic Plan.

#### Goal 1 - One Client, One Plan.

Provide and coordinate effective client-centered services through targeted case planning.

#### Goal 2 – We Reflect the Clients and Communities We Serve.

Recruit, hire, retain and promote a talented and diverse workforce that reflects the clients and communities we serve.

#### Goal 3 – We Communicate and Engage.

Develop and implement clear and transparent communication and consistent processes that establish trust throughout the department.

#### Goal 4 – More Community, Less Confinement.

Increase use of and success with community supervision strategies and reduce the use of incarceration and out-of-home placements, while maintaining public safety.



## ORGANIZATIONAL CHART

#### **2020 PROPOSED ORGANIZATION CHART**

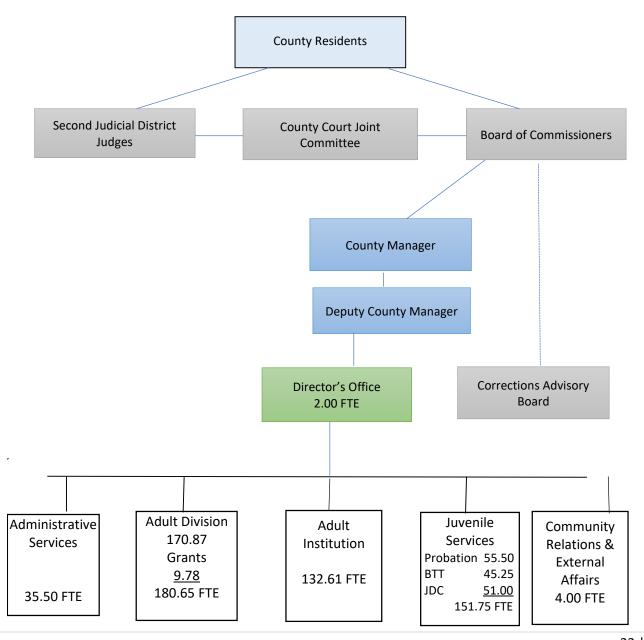
 Personnel - FTE

 2018 Budget 504.51

 2019 Budget 504.51

 2020 Requested 506.51

 2021 Requested 506.51





#### CORRECTIONAL SERVICES OVERSIGHT

Judges of the District Court in Ramsey County do not have direct responsibility for the administration of the Community Corrections Act but are very involved with RCCCD in policy and program development. The judges' Court Services Committee also works closely with RCCCD in developing correctional policy and services.

John H. Guthmann, Chief Judge

Jennifer L. Frisch, Assistant Chief Judge

Robert A. Awsumb
Robyn Millenacker

Joy D. Bartscher
Timothy Mulrooney

Shawn M. Bartsh Laura Nelson

Jeffrey M. Bryan Kelly L. Olmstead Leonardo Castro Elena L. Ostby

Patrick Diamond Stephen L. Smith

Thomas A. Gilligan, Jr. Nicole J. Starr
Sara Grewing George T. Stephenson

JaPaul HarrisSophia Y. VueloDeAnne M. HilgersTeresa R. Warner

Mark Ireland Adam C. Yang
Richard H. Kyle Jr. P. Paul Yang

Lezlie Ott Marek

#### CORRECTIONS MANAGEMENT COMMITTEE

The Corrections Management Committee is still a statutory committee but the in the past few years, Ramsey County has created alternative committees to take a broader perspective of programming and services provided by the Health and Wellness Service Team.

#### JOINT COUNTY COURTS COMMITTEE

In September 2017, the Ramsey County Board of Commissioners and the Second Judicial District adopted the creation of the Joint County Courts Committee to take a focus on policy coordination, correctional services and court facilities in the county.



- a. Provide a forum for dialogue between the COUNTY and COURT with the goal of improving the coordination of services to the residents of Ramsey County;
- b. Review and recommend systemic and programmatic changes in the provision of criminal justice and juvenile justice related services, correctional services, public health services, mental health services, human services, and other services in Ramsey County through Ramsey County policies and procedures, and Second Judicial District policies and procedures;
- c. Discuss areas of cooperation and coordination to improve outcomes for persons who utilize services of the courts in Ramsey County; and,
- d. Discuss broader community issues and review recommendations for innovative changes that could reduce demands on COUNTY and COURT services.

#### JOINT COUNTY COURTS COMMITTEE MEMBERS

John H. Guthmann, Chief Judge

The Honorable Sara Grewing

The Honorable Robyn Millenacker

Ramsey County Board Commissioner Victoria

Reinhardt

Ramsey County Board Commissioner McDonough

Ramsey County Board Commissioner Ortega

Deputy County Manager Paul Allwood

Court Administrator Heather Kendall

Deputy County Manager Scott Williams

Deputy County Manager Paul Allwood

County Manager Ryan O'Connor

Richard Stevens, County Manager's Office

Zachary Hylton, County Manager's Office

#### CORRECTIONS ADVISORY BOARD

Minnesota Statutes § 401 requires that all counties participating in the Community Corrections Act have a Community Advisory Board (CAB). By law, representatives from various communities are required: law enforcement, prosecution, the judiciary, education, corrections, social services, and lay citizens. The responsibilities of the board are: (1) to serve as advisors to the Ramsey County Board of Commissioners and the Ramsey County Community Corrections Department; (2) to participate in the formulation of the Comprehensive Plan; and (3) to make recommendations to the County Board on the budget and Comprehensive Plan.



The Board is chaired and vice-chaired by community representatives. In addition to its work with the budget and Comprehensive Plan, CAB members meet several times each year to discuss and advise the Department Director and his division deputy directors on critical issues, challenges, and initiatives of the Department.

#### ADVISORY BOARD MEMBERS

Claudia Brewington, Ramsey County Government Relations

Gregory Ellis, Community Representative

Ryan Hauschild, Community Representative

Ben Jones, Community Representative

Laura Jones, Community Representative

Xavier Martime, Community Representative

Jennifer O'Rourke, Ramsey County Government Relations

Tanya Schally, Community Representative

Mariah Wilberg, Community Representative

Mary Dombrovski, Minnesota Department of Corrections

Barbara Frick, Community Representative

Jonathan Fure, Community Representative

John Kelly, Ramsey County Attorney's Office

The Honorable Timothy Mulrooney

Michael O'Neill, Law Enforcement

Maurice Nins, Community Representative

Carol Sletner, Law Enforcement

Neal Thao, Community Representative

## COMMUNITY CORRECTIONS DEPARTMENT

The director of the Community Corrections Department is appointed by and serves at the pleasure of the Corrections Management Committee. The judges and commissioners delegate to the director full authority and responsibility for the services of the department including, but not limited to, the selection, internal transfer or termination of all personnel, including deputy directors and superintendents, their principal assistants, and supervisors in the divisions and facilities under the jurisdiction of the department.

The authority and responsibility of the director are carried out within an organizational structure and reporting relationship that is in accordance with the administrative policies of the Ramsey County Board of Commissioners and the Second Judicial District judges. The director has a direct reporting relationship to the Deputy County Manager and is part of the county's management structure.



#### Corrections Executive Team

John Klavins, Director
Jennifer Schuster-Jaeger, Deputy Director, Administrative Services
Monica S. Long, Deputy Director, Adult Services
Michelle Finstad, Deputy Director, Juvenile Services
Allen Carlson, Superintendent, Ramsey County Correctional Facility
Christopher Crutchfield, Deputy Director for Communication and External Affairs

#### Senior Management Team

Francis Odhiambo, Fiscal Services Manager
Jan Scott, Assistant Deputy Director, Adult Services
Corey Hazelton, Assistant Deputy Director, Adult Services
Peter Jessen Howard, Superintendent, Juvenile Detention Center
Gwen Rouleau, Assistant Superintendent, Juvenile Detention Center
Kim Stubblefield, Assistant Deputy Director, Juvenile Probation
Elizabeth Reetz, Assistant Superintendent, Ramsey County Correctional Facility
Karley Jorgensen, Staff Development and Cognitive Programming Manager

#### ADMINISTRATIVE SERVICES DIVISION

The Administrative Services Division provides overall administrative and support services to the operating divisions of the Ramsey County Community Corrections Department. The goal of the Administrative Services division is to provide leadership and support for the provision of excellent and effective community corrections practices. Administrative Services provides, fiscal support, strategic planning, training, research and evaluation, information technology, human resources management, quality assurance, and contract development and management. The Administrative Services Management team consisting of the Deputy Director and the managers of each unit guide day-to-day operations and long-term, strategic management.

# FISCAL SERVICES

Fiscal Services provides overall fiscal management for Ramsey County Community Corrections. Working together with managers, staff provide business support services, budget development and management, financial analysis and reporting, accounting for assets and capital project expenditure, and internal and external reporting. In addition, Fiscal Services manages the department's payroll, benefits and some human resources functions.



#### APPLICATIONS MANAGEMENT TEAM

The Application Management Team (AMT) supports users with technology in Community Corrections. AMT works closely with managers and staff to provide application support. AMT also collaborates with external technology partners like other Community Corrections agencies, Minnesota 2<sup>nd</sup> Judicial District Court Administration, Ramsey County Sheriff's Office and the Ramsey County Attorney's Office. The department is embarking upon a strategic direction towards fully utilizing statewide informational systems, particularly CSTS and in alignment with correctional agencies throughout the state of Minnesota.

#### TRAINING AND ORGANIZATIONAL DEVELOPMENT

The Staff Development Unit's goal is to provide the highest quality staff and organizational development services. The primary focus of is research-based practices that are part of in internal job expectations and local, state and nationally recognized best practices.

There is a continuous emphasis on quality assurance and fidelity of the skills that have been trained such as Motivational Interviewing, risk assessments, case management, change planning and cognitive behavioral programs and interventions. Working closely with the Research and Evaluation Unit, detailed feedback is provided on all aspects of staff's completion of risk assessments and skills applying Motivational Interviewing (MI) and cognitive behavioral programming.

Over the last several years, we have integrated individual curriculums into a practice model that combines all EBP skills which is called Effective Supervision Practices. This model was based on research from other corrections models in the US and Canada that have shown success in reducing recidivism rates.

#### research and evaluation

The Research and Evaluation Unit provides expertise in research, data collection and analysis in support of the Department's services and operations. The unit works closely with management, staff and other stakeholders to provide timely, accurate, useful information to help guide and improve direct and contracted services. Work is focused on both process and outcome evaluation as well as performance measurement.

# CONTRACT SERVICES AND GRANTS

The Contract Services and Grant Unit works closely with each division to assist in purchasing and supervising contracted services to enhance the options available to clients and to improve outcomes for clients and the public. Services include contracted services as well as direct services. The unit has an integral role in the grant application process and provides supports, as well as guidance throughout the grant award period.



# STRATEGIC PLANNING AND RESOURCES

Two positions support the development of a strategic approach to services and human resources. The department-wide planner position works with staff from across the department to create a common strategic plan that will guide the department's efforts into the future. The Corrections Program Specialist leads efforts to recruit, hire and retain a high quality and diverse workforce.



# **VOLUNTEERS**

Volunteers in Corrections is a community outreach investment of the Ramsey County Community Corrections Department, which provides volunteer opportunities for members of the corporate sector, college and intern population, faith community, and citizens that want to give of their time and talents.

#### **Ramsey County Community Corrections**



**Volunteers in Corrections** 

The Volunteers in Corrections Program (VIC) is the volunteer sector of Ramsey County Community Corrections. VIC provides both intern and volunteer opportunities throughout the Department. It is a robust program –the second-largest volunteer program in Ramsey County, and is critical to providing necessary assistance, programming, and services to both staff and clients.

The VIC Program is the point of contact for approximately 100 volunteer prospects each month. VIC also supervises approximately 295 active volunteers and interns at RCCCD division sites. Interns commit to 400 hours of service, while volunteers commit to one year of service in a variety of positions.

The Volunteers in Corrections Board is an independent 501(c)(3) nonprofit that supports the volunteer efforts of RCCCD. The annual Spring Plant Sale of annuals and hanging baskets held at the Ramsey County Correctional Facility Greenhouses during the two to three weeks leading up to Mother's Day weekend continues to generate the majority of funds for the VIC Program. The VIC Board directly funds the VIC Program's efforts, for example, by providing bus tokens to clients to attend job interviews, by paying fees for GED tests for clients who have been working toward their degree, and by providing up to \$4,500 in educational scholarships to clients who have successfully enrolled at post-secondary institutions. The VIC Board also funds programming and projects, such as the annual Food for the Holidays Program, special resources and events at the Juvenile Detention Center, as well as other non-County funded requests from the Department.

The VIC program continues to grow both internally and externally with a professionally designed volunteer risk management approach, strategic plan, and outcome-oriented structure of expectations, accountability, and growth.







Ramsey County Correctional Facility Greenhouse

In 2018, the Volunteers in Corrections Program accomplished the following:

- Raised over \$58,300 through its combined plant, flower, and tree sales.
- Dedicated over 14,000 volunteer hours to various RCCC services, programs, and projects.
- Utilized 129 volunteers.



# IV. PROGRAM DESCRIPTIONS

# JUVENILE SERVICES DIVISION

The Juvenile Services Division provides a broad range of services to youth between the ages of 10 and 18, as well as to young adults on extended juvenile jurisdiction through age 21. Juvenile Services provides probation supervision as well as operates the Juvenile Detention Center (JDC). The JDC is a secure facility providing short-term services for youth awaiting court hearings or dispositions. Boys Totem Town (BTT), which was operated by Juvenile Services, closed in August of 2019.

Juvenile Services uses a racial equity lens and positive juvenile justice framework to protect public safety and reduce the delinquency behaviors of youth on probation by promoting behavioral change and healthy youth development, and by holding young people accountable. Juvenile Services is committed to reducing racial disparities that put youth of color at greater risk of involvement in the criminal justice system. The division works to limit the confinement of youth by working with families and the community to create programming that allows youth to remain in the community, receive therapeutic and rehabilitative support and work through restorative processes to make amends with their victims. Through the work of division staff, system partners and community stakeholders, there are fewer juveniles at the JDC, fewer juveniles on probation and fewer juveniles held in confinement then there have been in the last two decades. Ramsey County has committed to the principles of JDAI and reducing our reliance on the juvenile justice system's traditional use of confinement to manage the behavior of youth who act out.

## JUVENILE DETENTION CENTER

The Ramsey County Juvenile Detention Center (JDC) is a 44-bed facility that provides secure detention for youth. The JDC provides a safe, secure and structured setting for males and females ages 10 through 17 who are charged with committing offenses, are arrested on warrants or are in violation of their probation on a previous offense.





Prior to being admitted to JDC, youth are assessed to see if they meet admission criteria. Youth who are picked up by law enforcement for truancy, runaway or curfew violations and/or are delinquent but are determined low risk are released to their families or to shelters. Youth are <u>only</u> admitted to detention when there is reason to believe they would not appear for their next court hearing, are a risk to public safety or are awaiting court or out of home placement. Youth at the JDC receive quality programs and services in a culturally sensitive, safe, secure and structured environment.

In the summer of 2019, juvenile booking moved from the Adult Detention Center (ADC) to the JDC. Moving booking to the JDC ensures that youth are kept within a youth centered facility, reducing the amount of time it takes to process youth and reduce trauma associated with the booking process, especially for youth encountering the criminal justice system for the first time. JDC booking provides more safety and enhances the well-being of juvenile clients in compliance with the Juvenile Justice Detention Prevention Act and the Prison Rape Elimination Act.

In September of 2019, Ramsey County JDC will be partnering with the Safe Harbor Program, through the Minnesota Department of Health to provide outreach, prevention and early intervention education regarding sexual exploitation of youth. Project activities include distributing Safe Harbor Youth Outreach materials to be displayed in the juvenile detention center and be made available for youth. JDC staff will also receive on-site training on sexual exploitation, MN Safe Harbor and how to connect youth to resources in the community. Two mental health practitioners at the JDC will be trained on the Not A #Number Trafficking Prevention Curriculum which is a nationally recognized human trafficking prevention curriculum for youth that has been used in MN since 2017.

In 2018, the juvenile detention center implemented the juvenile response model (JRM), a model of incentives and behavior responses that formalizes how staff recognize positive behavior by youth housed at the JDC and through incentives and acknowledgements. Initial evaluation of the program has been favorable.

In 2018, 467 youth were admitted to the JDC for a total of 728 admissions. There has been a 23% decrease in JDC admissions and a 26% decrease in the number of youth admitted since 2014. (See attached Fact Sheets Appendix for more details on youth admitted to the JDC.)





# JUVENILE PROBATION

Juvenile Probation works with court-ordered youth between the ages of 10 and 18, as well as with young adults on extended jurisdiction through age 21. Juvenile probation officers are responsible for maintaining public safety, reducing client risk to reoffend and helping rehabilitate youth on their caseloads. Beginning in the summer of 2019, juvenile probation officers began transitioning from a traditional probation supervision model based upon the conditions of probation ordered from the court and began using a family engagement model of supervision. Probation officers combine a positive juvenile justice framework and their family engagement skills to work in collaboration with their client and their family to develop a case plan that considers the youth's offense, their risk to reoffend and other risks as identified through formal assessment tools. The probation officers involve families as partners and create plans that are agreed upon and understood by each member of the youth's team. Youth receive services through probation such as cognitive programming and probation officers work with the community to develop supports that specifically meet the identified needs of each youth. The goal of this change is to improve outcomes for justice involved youth, especially youth of color and ensure that family voice is integral to the case planning process.

Juvenile Probation provides a range of interventions and partners with community organizations to augment services and respond to the diverse cultural needs of Ramsey County youth. Some of the programs and services that support youth include:

- Educational, employment readiness, and vocational training for youth
- Cognitive-behavioral groups such as Aggression Replacement Training (ART)
- Functional Family Therapy, a treatment program for justice involved youth and their families
- High-fidelity Wraparound services for younger justice involved youth and their families
- Evening and weekend programs for youth
- Electronic home monitoring

In 2018, Juvenile Probation served 739 youth on probation. This represents a 31% decrease since 2014 when 1,064 youth were served. (See attached Fact Sheets Appendix for more details on youth served.)

## risk/need assessment

Youth sent to a branch office for supervision are assessed by the Youth Level of Service/Case Management Inventory (YLS/CMI). The purpose of this assessment tool is to determine the risk of recidivism and provides information that helps determine criminogenic needs and responsivity areas.

Many youth on probation also receive the Massachusetts Youth Screening Instrument (MAYSI) which is used to identify potential mental health problems in need of immediate attention and to determine whether or not a youth should be referred to a mental health professional.



# SUPERVISION SERVICES BY RISK LEVEL

Once a risk level is determined and criminogenic needs, barriers, and strengths are identified, probation officers work with youth and their families to develop a case plan targeting interventions that have the best chance of creating positive improvements for the youth while ensuring public safety.

While current caseload levels vary based on risk level and placement of the youth, the average medium to high risk caseload for a Ramsey county juvenile probation officer ranges from 15-20 youth.

#### OUT OF HOME PLACEMENTS

Through several targeted reform efforts, including an emphasis on developing and supporting meaningful opportunities for youth in the community, Ramsey County Juvenile Services has seen a steady decline in the number of youths placed outside of the home. This not only led to the closing of Boy Totem Town, but it also creates significant benefits for young people, families and communities. For those who are not able to remain safely in the community, Ramsey County has made a commitment to keep youth out of large facilities far from their homes; and keep the great majority of youth in Minnesota. The goal of these efforts is to increase opportunities for parents, caregivers and other supports to stay connected and play a vital role in their child's treatment and rehabilitation.

#### AFTERCARE

In 2016, Juvenile Probation created the Aftercare Unit. The unit was designed to help youth released from an out of home placement successfully transition back into the community. Aftercare probation officers engage both the youth and their families, focusing on their needs, evoking change, connecting them with community supports, and working together to develop of plan of success.

#### BOYS TOTEM TOWN

Boys Totem Town (BTT), a licensed, non-secure juvenile residential facility that provided programming for boys on probation ages 14 to 18 closed its doors in August, 2019.





Boys Totem Town had been in operation for more than 100 years in the Battle Creek Neighborhood of St. Paul. Through ongoing system-wide efforts through the Juvenile Detention Alternative Initiative (JDAI) the number of Ramsey County youths placed in correctional placements has seen a steady and significant decline. With a strong focus on maintaining public safety while reducing confinement, significant efforts have been made to create a continuum of community alternatives that target the entire family.

A commemorative event was held on August 14<sup>th</sup>, 2019. The event included historical photos and displays, comments from local officials including St. Paul Mayor Melvin Carter, Ramsey County Commissioners, community partners and young men who had previously been placed at Boys Totem Town. The ceremony was a reflection of the work over the last 100 years and a commitment to do better by keeping youth in their communities with support.

#### JUVENILE DETENTION ALTERNATIVES INITIATIVE AND DEEP END REFORM

Since 2005, Ramsey County Corrections had been implementing the Juvenile Detention Alternatives Initiative (JDAI). The mission of JDAI is to improve public safety and long-term outcomes for juveniles by:

- Reducing the number of juveniles in secure detention.
- Eliminating the disproportionate representation of juveniles of color in secure detention.
- Achieving systematic reform of juvenile detention practices.
- Developing appropriate and effective detention alternatives for juveniles who should not be held in secure detention.

The Juvenile Services Division, along with other Ramsey County juvenile justice agencies and community organizations, continues to move forward with this initiative and in 2015, Ramsey County broadened its work within JDAI to address the dispositional end of the system, known as the "deep end". The overall goal of the Deep End reform work is to safely and significantly reduce reliance on out of home placements, especially for youth of color. At the center of this work is the crucial and complex need to define the purpose for placing youth outside of their home. As system



stakeholders committed to the best interests of youth and families in this community, this work is done within the JDAI collaborative with juvenile justice system partners committed to data-driven decision-making.

In continuing the work of Deep End Reform, Anne E. Casey conducted a site visit on February 7, 2017. Their full site assessment included interviews with juvenile justice system stakeholders, data analysis to understand how the system works and a focus group with youth and families. Since the site visit, Ramsey County has continued its reform efforts by:

- Aligning Deep End Reform work, both internally and with broader stakeholders, with the work of Juvenile Detention Alternatives Initiative (JDAI).
- Collaboratively developing HWST budget request to expand alternatives funding by \$500,000 beginning on January 1, 2018 and aligning that effort with the JDAI Alternatives Committee.
- Prioritizing and strengthening leadership and staff partnerships across Ramsey County HWST Departments, the Ramsey County Attorney's Office and the Second Judicial District.
- Linking deep end reform progress and lessons learned with the future of out of home placements for correction ally involved youth in Ramsey County.
- Participating and supporting all aspects of the site visit follow-ups and next steps following today's workshop.

#### PROGRAMMING

The Juvenile Services Division offers a variety of programming to meet the needs of youth served. The following are programs offered:

- Functional Family Therapy (FFT). FFT is a family-based prevention and intervention program that has been applied successfully in a variety of contexts to treat a range of high-risk youth and their families. Therapists from culturally specific community agencies form a therapeutic team that provides in-home FFT services.
- High Fidelity Wraparound (HFW). HFW is a youth-guided and family-driven planning process that follows a series of steps to help youth and their families realize their hopes and dreams. It is a planning process that brings people together (with natural supports and providers) from various parts of the youth and family's life. It helps the youth and family achieve the goals they have identified and prioritized, with assistance from their natural supports and system providers.
- Decision Points. Decision Points is a short-term intervention that targets anti-social thought and skill deficits.
- Victim Impact: Listen and Learn. Victim Impact is geared toward helping youth to become more aware of the impact that crime has on victims and to take responsibility for their actions and begin to make amends. The curriculum makes victims and their rights a central premise.



- Rebound. Rebound provides intensive outreach case management for up to 1 year following a youth's discharge from an out of home placement and return to the community. Case management targets connection to school and community resources to help resolve underlying concerns in the community.
- The Circle of Peace Movement-Community Resolve Program. Circle of Peace-Community Resolve Program offers family mentoring and bi-weekly Circles for adolescent males. Mentors spend approximately 20-25 hours a month with the family.
- Community Coaching. The community coaching program is a 60-90-day mentoring program for youth ages 11-19 years old and who are on probation. The Community Coaching program provides one-to-one connections with caring adults, and opportunities for positive social development and linkages to pro-social community-based activities.
- P.I.N.E. P.I.N.E. is a partnership with Ramsey County Parks and Recreation to provide a wide variety of recreation activities including gardening, fishing, snowshoeing, hiking and more targeting youth on probation.
- The JK Movement. The JK Movement goals are to foster a commitment for justice involved young people, that promote strong interpersonal skills, educational and career pathways and reassert a sense of hope for their future.
- *Talitha Cumi*. Talitha Cumi is a signature program offered through Generation 2 Generation INC. They provide a safe space for justice involved girls using Restorative Justice Circles to allow girls to talk about life, hardships, relationships social justice, beauty images, healing and traumatic experiences.
- Cognitive Behavioral Interventions for Substance Abuse (CBI-SA). CBI-SA is a curriculum that relies on a cognitive-behavioral approach to teach participants strategies for avoiding substance abuse. The program places heavy emphasis on skill-building activities to assist with cognitive, social, emotional, and coping skills development.
- Family Group Decision Making. Family Group Decision making is a collaborative process utilizing the leadership of the family group in crafting and implementing plans that meet the youth's needs. FGDM positions the family group to lead decision making and develop a plan for services



### ADULT SERVICES DIVISION

The Adult Services Division provides a broad range of services to clients who are 18 years or older when they have committed crimes. Adult Services interacts with clients throughout their involvement with the criminal justice system with services such as bail evaluations, presentence investigations, community supervision (probation and supervised release), local confinement at the Ramsey County Correctional Facility and re-entry services. Adult Division staff assess client risks and factors contributing to criminal behavior and work jointly with their clients to help them become successful and crime-free.

#### PRETRIAL SERVICES

Pretrial services support effective and informed decision-making about detention or release for individuals accused of a crime and detained in jail. Pretrial services include:

- Jail Screening: All individuals arrested in Ramsey County are screened to assist the Court in making decisions about whether to release the individuals from custody prior to trial.
- Pretrial Supervision (Conditional Release): The agency supervises defendants who are released from jail with conditions set by the Court, pending disposition of their criminal case in court.

#### ADULT SERVICES DIVISION

Adult Services supervises clients that have either been placed on probation or released on supervised release from Minnesota prisons. The goal of the division is to balance the need to protect the community and hold clients accountable with rehabilitative services to help them live pro-social, productive and crime-free lives. This often includes monitoring compliance with court-ordered conditions; drug testing; community work service; and referrals to treatment, programming and alternative sanctions that are attuned to the needs, risk and individual characteristics of the client. Adult Services partners with community organizations to augment services and respond to the diverse cultural needs of the community.

Some of the community programs that support clients and supplement the Adult Services Division include:

- GED and vocational services.
- Sentence-to Service work crews and individual community service work.
- Cognitive-behavioral groups, such as *Thinking for a Change, Moving On,* and *Decision Points*.



- Re-entry planning and support.
- Treatment programs for adults convicted of sex and domestic abuse offenses as well as chemically dependent clients.
- The UJAMAA Place and Ramsey County Supervised Release partnership grant directs specific services and support to 18-24-year-old African American males, specifically those released from the MN Department of Corrections. Services include, but are not limited to: Cognitive Skills programming, Employment Counseling, GED preparation and Mentoring.

In 2018, 18,460 adult clients were served. (See attached Fact Sheets Appendix for additional information about clients served, demographics, risk profile, length on probation, etc.,)

#### RISK/NEEDS ASSESSMENT

Risk Assessment tools are used to determine a client's risk level (low, medium, high and very high) and to help direct subsequent assignment to one of the Division's units. Scores are also used to determine the appropriate level of supervision and resource allocation. High risk individuals are placed on caseloads where the probation officer has fewer cases and more time to monitor their behavior. The LS/CMI (Level of Service-Case Management Inventory) is administered prior to case assignment. A LS/CMI is re-administered after nine months on supervision, and then annually thereafter or upon discharge.

Specialty risk assessment tools are used for specific types of offenses. The STABLE/ACUTE and STATIC-99 are specialized tools administered to clients convicted of sex/predatory offenses. The ODARA (Ontario Domestic Abuse Risk Assessment) is used to assess risk levels for domestic abuse/violence offenses.

#### Supervision services by risk level

Once a risk level is determined and criminogenic needs are identified, a client is assigned to a probation officer in one of three locations: The Probation Reporting Center (PRC), a geographic field office, or a specialty unit. Lower risk clients are generally assigned to the Probation Reporting Center. High risk clients are generally assigned to either a geographic field office or a specialty unit. Specialty units, such as the Predatory Offender Unit, the Domestic Abuse Unit and the DWI Unit, all supervise crime-specific cases. This allows agents to gain expertise with certain types of crimes, state statutes, and specialized treatment and program resources.

The Adult Services Division has established a goal of having caseloads at manageable sizes for probation and supervised release officers. Smaller caseloads allow probation officers to spend more time with high risk clients and provide a higher level of both supervision and service. The Division's goal for caseload sizes includes not more than 50 high risk clients per agent, or 70 to 100 medium risk clients per agent. This does not include clients on Intensive



Supervised Release (ISR), where statute caps individual caseloads at 15 clients. Due to high volume in certain areas, especially the Domestic Abuse Unit, these goals have only been partially achieved throughout the Division.

#### CLIENT HOUSING

In Ramsey County, the following housing options are made available to clients: re-entry housing, halfway housing, and rental units for clients convicted of Level 3 sex offenses. ATTIC housing is one option for re-entry housing that provides sublet apartments for high risk clients. ATTIC housing has been expanded by three beds through funding from local levy, and now totals 11 available beds in Ramsey County. The County also maintains subsidy money for short-term halfway house placements. The halfway houses operated by RS Eden are staffed 24 hours a day, seven days a week and provide supervised living plus referrals to other organizations.

In 2011, several new landlords opened units that are available for rent to clients convicted of Level 3 sex offenses.

Ramsey County has also been actively engaged in partnerships with community-based organizations to maintain and expand client housing. The County is collaborating with organizations like The Network for Better Futures and RS Eden to explore options for housing. The Division was also recently awarded a DOC grant to expand housing options for clients.

#### SPECIAL POPULATIONS AND PROGRAMMING

The Adult Services Division recognizes the need for differentiated strategies in client supervision and services and has taken several steps to identify those underserved. Division staff members, including probation officers, case aides, and support staff now represent a more diverse workforce. In addition, many units have at least one bilingual employee. The Division is also partnering with many community organizations to provide culture and issue- sensitive programs and services, allowing more clients to become better served.

Various programs are offered to female clients. *Moving On* is a specialized cognitive and behavioral restructuring program that provides services regularly to female clients in the Adult Substance Abuse Court and is now available to women assessed as high-risk within the supervision units. Residential services are available through a contract with RS Eden Metro. Breaking Free, a program designed to break the cycle of prostitution, provides services directly to the female clients.

Clients convicted of sex offenses and domestic offenses as well as chemically dependent clients, are specialized populations supervised by the Division. To help facilitate personal change within these types of clients, the Division works with a variety of community providers to offer specific services:



- Sex offender treatment (outpatient) is subsidized at community vendors.
- Chemical dependency services depend on the type and severity of the addiction. These services, including assessment, *Driving with Care, Prime for Life, The Flex Modules by the Change Companies*, and outpatient treatment are offered by a number of community partners. These partners include Communidades Latinas Unidas En Servicio (CLUES), Hmong American Partnership, HEM Counseling and CAPI (a community-based, Somali-speaking human services organization).
- Domestic abuse programming is offered by a diverse group of community vendors located throughout the county and metro area. Funding comes through agencies, foundation support and client co-pays.

Probation officers and staff from the Saint Paul Public Schools Continuing Education Division continue to take significant steps to assist adult clients in obtaining their GEDs. GED classes are regularly held and clients under supervision are able to pursue their GEDs and agents are able to monitor their progress. Local businesses provide incentives, such as gift certificates and free shirts and ties for job interviews, to those adult learners who successfully achieve their GEDs.



### RAMSEY COUNTY CORRECTIONAL FACILITY

The Ramsey County Correctional Facility (RCCF) is a 556-bed facility, housing both adult male and female residents who are sentenced to serve up to one year. RCCF also contracts with Dakota County to board its female residents, both sentenced and pre-sentenced. In 2018, the RCCF served 1,836 male and 1,941 female residents. (See attached Fact Sheets Appendix for additional information about clients served).

Once a resident is booked in at the RCCF, they meet with their RCCF Probation Officer within three business days. At that time, a Prison Rape Elimination Act (PREA) assessment is completed along with classification. The Probation Officer and resident then determine a programming plan to address court ordered conditions as well as criminogenic needs that are driving the resident's involvement in the criminal justice system. Program options include: cognitive skills programming, mental health and psychiatric services, CD assessment, workforce programming, and adult basic education.

The main goal of this facility is to provide a supportive environment to the residents by being responsive to their individual needs, so they can build skills and confidence which will ultimately enhance their opportunities for success when they return to their community.

The RCCF is committed to providing evidence-based programming designed to reduce recidivism. Both the men's and women's units are utilizing interventions specific to those populations and their unique needs.



Ramsey County Correctional Facility



## electronic home monitoring (ehm) and work/school release

EHM is an alternative to confinement that allows clients to serve their sentence in the community while being monitored using an ankle bracelet. EHM provides accountability, but unlike incarceration, it does not disrupt employment, housing and childcare. In order to participate, clients must be authorized by the Court and meet RCCF's eligibility requirements. In 2019, RCCF revised its program criteria and eliminated most fees to make the program more accessible to clients regardless of socioeconomic status.

To participate in Work and School release, clients must also be authorized by the Court and meet RCCF's eligibility requirements. This program allows clients to leave and return to the facility to attend work and school as approved by their RCCF PO. As of 2019, there is no cost to participate in this program.

## MEN'S UNIT PROGRAMMING

The Men's Unit programming focuses on offering men cognitive skills programming along with workforce development. The men, on average, serve longer sentences at RCCF than the women. So, they can take advantage of more programming that is also longer in duration.

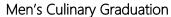
A significant number of male clients at RCCF have a domestic violence offense and have failed to complete court ordered programming prior to their incarceration. Therefore, we offer domestic violence programming to meet the needs of this population. The Domestic Violence Education Program address the experiences and beliefs that justify domestic violence, the role of anger and overcoming anger, and principles of healthy relationships including accountability and responsibility, boundaries, and self-control.

In terms of cognitive skills programming, RCCF offers Decision Points, a short-term intervention that targets antisocial thoughts and skill deficits. Since it is a short-term program, it caters to both our long-term and short-term residents. Participants are taught alternative ways to examine their thinking and the actions that lead them into trouble. The purpose of the group is to positively impact the behavior and decision making of participants by challenging them to consider how their thinking controls their behavior.

In addition, to Decision Points, RCCF also offers Cognitive Behavioral Interventions for Individuals Seeking Employment (CBI-EMP). This curriculum is designed for individuals who are moderate to high need in the area of employment. There is a heavy emphasis on skill building activities to assist with cognitive, social, emotional, and coping skill development for the work environment. As part of the program, participants work in the kitchen and earn several culinary certificates.

The Men's Learning Center offers individualized and group learning opportunities for students working on their GED, preparing for college, training or employment, or improving their English language skills. Students have a primary goal of improving their reading or math skill level. TABE assessment tests are required for enrollment, as well as every 40-60 hours of class instruction.







#### **WOMEN'S UNIT PROGRAMMING**

The Women's Unit is focused on gender-specific programming to effectively serve female residents and their unique needs. Women typically commit crimes for different reasons than men. As a facility, RCCF aims to address those reasons to reduce future recidivism. Main areas of focus for women are: cognitive skills, trauma and chemical dependency.

A variety of cognitive programming designed specifically for women is offered at RCCF including A Woman's Way through the 12 Steps, an evidence based program that is designed to target criminogenic needs specific to women, Beyond Trauma, an 11-session curriculum that uses cognitive behavioral techniques, mindfulness and expressive arts to discuss and help women through the trauma they have experienced in their lives, and Healing Trauma, a condensed version of Beyond Trauma that can be targeted to women with short incarceration periods.

The Women's Learning Center is a place for women to further their academic skills and prepare for the workforce. A licensed teacher works with the women to support and guide their studies, but the students work at their own pace. Women can work on Adult Basic Education skills as well as prepare for and take the GED tests for Reading, Social Studies, Science and Math. Women who are interested in post-secondary education can explore fields of study along with short- term training programs.

The mission of the Culinary Skills program is to empower women through cooking, education, and employment resources. Students learn the basics of cooking, baking, and the importance of safe food handling and sanitations



through hands on work in the facility kitchen. They also can earn Serv Safe Food Handler, Allergens, and Manager Certifications in the five-week program.



Women's Culinary Skills Program

#### PARENTING PROGRAMMING

Over the years, RCCF has placed an emphasis on focusing on the female residents as a parent. Since 2012, RCCF has had a partnership with the MN Prison Doula Project to work with our female population, offering doula services, parenting programming, and individual parent support. In 2017, the program evolved to incorporate face-to-face visits between women and their children. Now, in 2019, the MN Prison Doula Project is expanding its services to work with our male population as well, providing equivalent services offered to the women.

#### CHEMICAL HEALTH

RCCF contracts with Restorative Counseling and Community Services (RCCS) to provide chemical dependency (CD) programming. While in custody, residents have the opportunity to complete a CD assessment and subsequent treatment, depending on their needs and length of stay.



#### MENTAL HEALTH SERVICES

RCCF is dedicated to addressing the unique needs of residents with mental illness. All residents undergo a basic mental health screening and medical intake. Residents are triaged based on the risk, need and severity of their mental health symptoms. If deemed appropriate, residents are referred for a more comprehensive and symptom-focused mental health screening.

Mental health services provided at RCCF include crisis management and stabilization services, one to one and group interventions and transition services. Resident's court orders are reviewed to address mental health conditions and stabilize mental health symptoms while in custody. Housing accommodations are made to meet the needs of each resident and the severe and persistent mentally ill (SPMI) are housed together in a specialized mental health dorm.

#### TRANSITION SERVICES

A commitment to providing transitional services to residents upon release to the community is a priority at RCCF. Transition Services provides information and resources to clients to reduce barriers associated with re-entry into the community. A variety of formats is utilized: group presentations, individualized services and inspirational speakers. The groups help residents learn about opportunities, the personalized meetings get them started on the documentation process, and the inspirational speakers let them know that desisting from crime may not be easy, but it can be done. RCCF's focus is to assist residents as they make decisions about their future, primarily focusing on what they want and need to be successful when they return to the community.

The RCCF uses a group format to bring in organizations who provide services to our clients in the community. These groups allow clients to learn about job training, legal assistance, housing information, employment/education opportunities and community support.

RCCF also provides individualized services to help clients enroll in health insurance, get a state ID, work on child support issues, enroll in college, and assistance for veterans.

Finally, inspirational speakers talk about what to expect when people are released. These speakers include judges, community activists and formerly incarcerated individuals who have been successful in overcoming the barriers they faced upon release.

In 2018, RCCF and Financial Assistance Services (FAS) were awarded a two-year grant from the Pohlad Foundation to work together to support 18-24 year olds exiting the RCCF into homelessness. In 2019, a Program Assistant from FAS was assigned to work inside the facility to begin transition planning with participants prior to release with the main goal



of identifying affordable, sustainable housing. This Program Assistant will then continue working with participants for up to nine months in the community.



# V. OBJECTIVES, STRATEGIES AND PERFORMANCE MEASURES

#### PERFORMANCE MEASURES

The performance measures below highlight Ramsey County Community Corrections' work towards the strategic goal of *More Community, Less Confinement*.

- A. Youth who have committed a serious offense may be placed out of home at a correctional or treatment facility. However, out of home (dis)placements can impede positive youth development and may have negative outcomes for youth and their families. In 2014, Ramsey County adopted Deep End Reform in partnership with The Annie E. Casey Foundation with the goal of safely and substantially reducing the use of out of home placements. In 2014, 186 youth were admitted to an out of home (dis)placement. In 2018, the number of youth admitted dropped to 87, a 53% decrease.
- B. Adults who have been found in violation of their terms and conditions of probation may be ordered to serve time at the Ramsey County Correctional Facility (RCCF). Over the past three years, there has been a modest reduction (12%) in the number of admissions for a probation violation. Community Corrections, in partnership with the Second Judicial District, is committed to broadening the use of electronic monitoring as an alternative to incarceration for technical probation violations. In addition, Community Corrections is looking to reinstate sanctions conferences and expand its utilization of sentence to service programming and other alternatives to incarceration.
- C. Adults open with Community Corrections on felony level offenses can be sent to prison through several trajectories: (1) Committed to prison at sentencing; (2) Sentenced to probation and subsequently have their community supervision revoked; and (3) Released from prison onto supervised release and subsequently have their community supervision revoked. Over the past three years, there has been a 23% decrease in the number of adults committed or revoked to prison. In partnership with the Robina Institute of Criminal Justice, Community Corrections is examining its violation and revocation data and developing recommendations to ensure practices are equitable, consistent and effective.



			2016	2017	2018	2019
Objective	Strategy	Measure	Actual	Actual	Actual	Estimate
Reduce the number of youth in out-of- home (dis)placement	Complete a shared vision around the purpose of placement with technical support from the Annie E Casey Foundation (AECF).  Implement more community-based options to enable higher risk youth to receive services in the community.	Number of youth admitted to out-of- home (dis)placement	158	106	87	80
	Broaden the use of electronic home monitoring as an alternative to placement and incarceration for technical probation violations in partnership with the Second Judicial District.	Number of Probation Violation admits to Ramsey County Correctional Facility	1,288	1,1214	1,139	1,000
Reduce the number of adults incarcerated due to a probation violation	Encourage the Second Judicial District to reinstate and streamline the sanction conference process to allow more use of sentence-to-service programming and other alternatives to incarceration at the correctional facility.  Examine revocation data and develop recommendations to address probation violations in a fair and effective manner in partnership with the Robina Institute of Criminal Justice.	Number of adults committed or revoked to prison	1000	933	764	700



The following performance measures highlight the efforts to *Strengthen individual, family and community health, safety and well-being* by decreasing recidivism.

			2016	2017	2018	2019
Objective	Strategy	Measure	Actual	Actual	Actual	Estimate
		Percent of adult offenders under probation supervision who stay law abiding for one year	81%	83%	79%	85%
	Percent of low risk adult offenders under probation supervision who stay law abiding for one year	87%	88%	87%	90%	
Increase the percentage of	Offer cognitive -behavioral programming, an effective	Percent of high- risk adult offenders who stay law abiding for one year	66%	73%	68%	75%
offenders who stay law abiding	intervention for reducing re- offending, to at least 20% of individuals identified as high risk	Percent of juveniles under probation supervision who stay law abiding for one year	67%	72%	71%	75%
		Percent of low risk juveniles under probation supervision who stay law abiding for one year	80%	83%	80%	85%
		Percent of high- risk juveniles under probation supervision who stay law abiding for one year	68%	66%	67%	70%



## VI. BUDGET AND FINANCIAL

- Grants, Subsidies, and Reimbursements
- FTEs by Program Area
- Proposed Budget

## **GRANTS**

GRANTS	SOURCE	2020 Estimated Revenue
Adult – Justice Assistance Grant (Reducing Recidivism) – Supports the salary of a Probation Officer and a vendor contract in an effort to develop a new model of community-centered supports, services and supervision for young adults recently released from prison.	Federal Department of Justice	\$133,908
Adult – Adult Intensive Supervised Release – Provide intensive supervision of adult offenders who have completed their prison sentences and have been released to the community.	Minnesota  Department of Corrections	\$981,900
Adult – Remote Electronic Alcohol Monitoring	Minnesota  Department of Corrections	\$60,000
Adult – Halfway House and Reentry Grant – Provide case management and residential services to enhance the quality of transitional reentry and halfway housing services available to males leaving incarceration.	Minnesota  Department of Corrections	\$136,000
Adult – Sentence to Service – Contribute to the cost of providing an intermediate sanction program allowing offenders referred by the Court to work on community improvement projects.	Minnesota  Department of Corrections	\$59,000
Adult – Treatment Courts Grant – Provide case management, drug testing and other services for participants in the State Treatment Courts (Mental Health, Veterans, DWI and Adult Substance Abuse Courts).	Minnesota Second Judicial District	\$159,000



### **Subsidies and Reimbursements**

SUBSIDIES	SOURCE	2020 Est.
Community Corrections Act Subsidy	Minnesota Department of Corrections	\$9,634,868
REIMBURSEMENTS	SOURCE	2020 Est.
Sex Offender Evaluation – Provide psychosexual evaluations to the Court.	Minnesota Department of Corrections	\$700 (per evaluation)
Polygraph Eligibility Distribution	Minnesota Department of Corrections	\$350 (per test for some tests)
Adult Basic Education Program at the Ramsey County Correctional Facility	MN Department of Education and US Department of Education	\$105,000 (Estimate)
Work Release Joint Powers – Provide work release option to qualifying inmates	MN Department of Corrections	\$16.00 (per day per inmate)
State Criminal Alien Assistance Program (SCAAP) – Provide confinement for non-residents	US Bureau of Justice Assistance	\$50,000 (Estimate)



## Department Summary



PERSONNEL SUMMARY BY DIVISION			Community C	orrections
	FY18	FY19	FY20	FY21
Permanent FTE	Budget	Budget	Target	Target
Operating Budget				
Community Corrections Administration	33.00	33.00	41.50	41.50
Adult Probation	171.05	171.05	170.87	170.87
Correctional Facility	137.61	137.61	132.61	132.61
Juvenile Probation	45.49	45.49	55.50	55.50
Boys Totem Town	54.75	54.75	45.25	45.25
Juvenile Detention Center	49.01	49.01	51.00	51.00
Total Operating Budget	490.91	490.91	496.73	496.73
	FY18	FY19	FY20	FY21
	Budget	Budget	Target	Target
Grants / Projects	<u> </u>	<u> </u>		
Justice Assistance Grant (G101023)	1.00	1.00	-	_
Intensive Supervision (G202002)	9.50	9.50	7.87	7.87
Enhanced Halfway House Reentry Services (G202016)	0.60	0.60	-	_
Reducing Recidivism (G208095)	-	-	1.00	1.00
Treatment Courts (G219004)	2.50	2.50	0.91	0.91
Total Existing Permanent FTE	504.51	504.51	506.51	506.51
			FY20	FY21
FTE Changes			Target	Target
Total FTE			506.51	506.51
Inc/(Dec) From Previous Year			2.00	-
Inc/(Dec) for 2 Years				2.00
. ,				



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(nearest dollar)

County/Group: Ramsey County

Budget Year: Calendar 2020

**Consolidated Budget** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				54,894,715
Service & Contractual				15,542,641
Travel				0
Training				192,697
Supplies & Materials				1,736,076
Capital Outlays				147,000
*Other Services (specify below)				0
Direct Budgeted Expenses	9,634,868	58,304,372	4,573,889	72,513,129
Use of State Institutions	0	0	0	0
Total Budgeted Expenses	9,634,868	58,304,372	4,573,889	72,513,129

Staff Training Budget (minimum requirement = 2% of Subsidy)	192,697
Minimum County/Group Level of Spending Current Year:	
Percent of County budget	0%

For Internal Use Only:	
Date Received	
Fiscal Services Grant Administrator Approval & Date	
Date Notified Grants Administrator	

10/8/2019 1 of 7

(nearest dollar)

County/Group: Ramsey County

Budget Year: Calendar 2020

**Budget for Subsidy Program: Administration** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				4,524,330
Service & Contractual				3,591,133
Travel				
Training				
Supplies & Materials				30,200
Capital Outlays				2,000
*Other Services (specify below)				
Direct Budgeted Expenses	476,682	7,670,981	0	8,147,663
Use of State Institutions				0
Total Budgeted Expenses	476,682	7,670,981	-	8,147,663

**Budget for Subsidy Program: Training** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				
Service & Contractual				
Travel				
Training				192,697
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses	192,697	0		192,697
Use of State Institutions				0
Total Budgeted Expenses	192,697	-	-	192,697

**Budget for Subsidy Program: Adult Facilities** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				14,197,437
Service & Contractual				2,215,726
Travel				
Training				
Supplies & Materials				1,398,576
Capital Outlays				50,000
*Other Services (specify below)				
Direct Budgeted Expenses	1,904,117	13,685,241	2,272,381	17,861,739
Use of State Institutions				0
Total Budgeted Expenses	1,904,117	13,685,241	2,272,381	17,861,739

10/8/2019 2 of 7

(nearest dollar)

County/Group: Ramsey County

Budget Year: Calendar 2020

**Budget for Subsidy Program: Adult Services** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				19,881,297
Service & Contractual				3,986,683
Travel				
Training				
Supplies & Materials				88,500
Capital Outlays				40,000
*Other Services (specify below)				
Direct Budgeted Expenses	4,779,111	18,394,669	822,700	23,996,480
Use of State Institutions				0
Total Budgeted Expenses	4,779,111	18,394,669	822,700	23,996,480

**Budget for Subsidy Program: Court & Field Services** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				
Service & Contractual				
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses				0
Use of State Institutions				0
Total Budgeted Expenses	-	-	-	0

**Budget for Subsidy Program: Evaluation Services** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				
Service & Contractual				
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses				0
Use of State Institutions				0
Total Budgeted Expenses	-	-	-	0

10/8/2019 3 of 7

(nearest dollar)

County/Group: Ramsey County

Budget Year: Calendar 2020

**Budget for Subsidy Program: Jail Programs** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				
Service & Contractual				
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses				0
Use of State Institutions				0
Total Budgeted Expenses	-	-	-	0

**Budget for Subsidy Program:** Juvenile Facilities

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				8,752,647
Service & Contractual				1,395,680
Travel				
Training				
Supplies & Materials				177,900
Capital Outlays				45,000
*Other Services (specify below)				
Direct Budgeted Expenses	696,398	9,666,829	8,000	10,371,227
Use of State Institutions				0
Total Budgeted Expenses	696,398	9,666,829	8,000	10,371,227

**Budget for Subsidy Program: Juvenile Services** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				6,324,196
Service & Contractual				4,097,419
Travel				
Training				
Supplies & Materials				40,900
Capital Outlays				10,000
*Other Services (specify below)				
Direct Budgeted Expenses	1,585,863	8,886,652	0	10,472,515
Use of State Institutions				0
Total Budgeted Expenses	1,585,863	8,886,652	-	10,472,515

10/8/2019 4 of 7

(nearest dollar)

County/Group: Ramsey County

Budget Year: Calendar 2020

**Budget for Subsidy Program:** Residential Programming

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				
Service & Contractual				
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses	Ī			0
Use of State Institutions				0
Total Budgeted Expenses	-	-	-	0

**Budget for Subsidy Program:** Non-Residental Programming

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				
Service & Contractual				
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses				0
Use of State Institutions				0
Total Budgeted Expenses	-	-	-	0

**Budget for Subsidy Program: Parole Services** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				
Service & Contractual				
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses				0
Use of State Institutions				0
Total Budgeted Expenses	-	-	-	0

10/8/2019 5 of 7

(nearest dollar)

County/Group: Ramsey County

Budget Year: Calendar 2020

**Budget for Subsidy Program: Probation Services** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				
Service & Contractual				
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses				0
Use of State Institutions				0
Total Budgeted Expenses	-	-	-	0

**Budget for Subsidy Program: Service & Contractual** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				
Service & Contractual				
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses				0
Use of State Institutions				0
Total Budgeted Expenses	-	-	-	0

Budget for Subsidy Program: Specialty Court (Drug, DWI, ETC)

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				99,000
Service & Contractual				60,000
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses			159,000	159,000
Use of State Institutions				0
Total Budgeted Expenses	-	-	159,000	159,000

10/8/2019 6 of 7

(nearest dollar)

County/Group: Ramsey County

Budget Year: Calendar 2020

**Budget for Subsidy Program:** Supervised Release Services

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				981,900
Service & Contractual				
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses			981,900	981,900
Use of State Institutions				0
Total Budgeted Expenses	-	-	981,900	981,900

**Budget for Subsidy Program: Other- Combined Various Projects and Grants** 

FUNDING SOURCE	DOC SUBSIDY	COUNTY	OTHER	TOTAL
Personnel				133,908
Service & Contractual				196,000
Travel				
Training				
Supplies & Materials				
Capital Outlays				
*Other Services (specify below)				
Direct Budgeted Expenses			329,908	329,908
Use of State Institutions				0
Total Budgeted Expenses	-	-	329,908	329,908

	Amount
Total	
	Total

NOTES:			
			_

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# 2018 FACT SHEETS

**Developed by the Research and Evaluation Unit** 

For more information, contact:
Leah Bower, Supervisor, Research and Evaluation Unit
<a href="mailto:leah.bower@co.ramsey.mn.us">leah.bower@co.ramsey.mn.us</a>

Notes: These fact sheets use data from CSTS, S³, Rite Track, RAI, and OMS

Data was retrieved in February 2019

Published March 2019

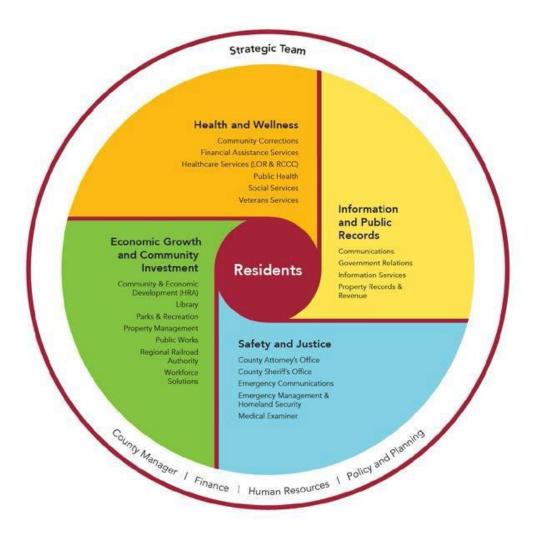
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2.2 Juvenile Probation Profile	9
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#### **Introduction**

Ramsey County Community Corrections (RCCC) provides a core set of functions that support the criminal justice system. RCCC screens and assesses inmates, prepares reports for court, provides community supervision and offers short-term custody and programming for those who are court-ordered to serve time.

In 2015, Ramsey County reorganized its departments into four integrated service teams. RCCC is a member of the Health and Wellness Service Team which is Ramsey County's largest service team. RCCC also works closely with the Safety and Justice Service Team, the Second Judicial District and multiple community service providers.



RCCC operates under the HOPE principles. HOPE is acronym that expresses the unique combination of personal change and accountability that the department's correctional professionals strive to enact with the clients under their care. The principles of HOPE encompass the following:



In 2016, Ramsey County Community Corrections began the process of creating and implementing a department wide strategic plan. This plan lays out four major goal areas that are supportive of the Health and Wellness Service Team as well as the County Board's Strategic Plan. The four goals are:

#### Goal 1 - One Client, One Plan

Provide and coordinate effective client-centered services through targeted case planning.

#### Goal 2 - We Reflect the Clients and Communities We Serve

Recruit, hire, retain and promote a talented and diverse workforce that reflects the clients and communities we serve.

#### **Goal 3 – We Communicate and Engage**

Develop and implement clear and transparent communication and consistent processes that establish trust throughout the department.

#### Goal 4 - More Community, Less Confinement

Increase use of and success with community supervision strategies and reduce the use of incarceration and out-of-home placements, while maintaining public safety.

### **<u>Iuvenile Services Profile 2018</u>**

#### **JUVENILE SERVICES**

**Deputy Director:** Michelle Finstad 651-266-2322

The Juvenile Services Division provides a broad range of services to youth ages 10 to 18, as well as with young adults on extended jurisdiction through age 21. The role of Juvenile Services is to promote behavioral change and healthy development, protect public safety, hold young people accountable to probation rules and court orders, as well as foster fair and equitable positive outcomes for youth.

Juvenile Probation staff assess risk and need to inform intervention and supervision strategies and develop individual plans with youth and their families to reduce likelihood of re-offense, while increasing the ability of youth to engage in positive and prosocial relationships and activities.

Juvenile Services operates two institutions, the Juvenile Detention Center (JDC) and Boys Totem Town (BTT). The JDC is a secure facility providing short-term services for youth awaiting court hearings or dispositions, and Boys Totem Town is a residential program serving juvenile males who have been court-ordered to the program. While the facilities serve different purposes, in both settings youth receive education provided by Saint Paul Public Schools, mental health and crisis support services, health care, and various forms of recreational, vocational and educational programming.

The staff across the units within the Juvenile Services Division use their skills in motivational interviewing, case planning, and program and service referrals to support our youth, to increase their self-efficacy and to promote positive outcomes for youth and families.

#### **Juvenile Detention Center Superintendent**

Peter Jessen-Howard

The Ramsey County Juvenile Detention Center (JDC) is a 44-bed facility that provides secure detention for youth. The JDC provides a safe, secure and structured setting for males and females aged 10 through 17 who are charged with committing offenses, are arrested on warrants or are in violation of their probation on a previous offense.

Prior to being admitted to the JDC, youth are assessed to see if they meet admission criteria. In 2008, the JDC implemented the Risk Assessment Instrument (RAI) to reduce the number of low-risk youth who were needlessly detained at the detention facility. Youth who are determined low risk are released to their families or to shelters.

Youth are admitted to detention when there is a reason to believe they:

- Would not appear for their next court hearing
- Are at risk to reoffend
- Are awaiting court or out of home placement

Youth at the JDC receive quality programs and services in a culturally sensitive, safe, secure, and structured environment.

Note: In 2015, JDC converted to a new data tracking and management system (RiteTrack). 2014 data for this report were obtained through the old database (OTIS). 2015 data was obtained through the new systems. In some instances, data may be calculated, counted, or tracked differently.

#### Who were the youth brought to the front door of detention?

Since 2008, JDC has used the Risk Assessment Instrument (RAI) to objectively identify youth who can be appropriately served and monitored in the community, versus those who are at risk of re-offense or failure to appear in court and thus should be held in detention. **864** RAI's were completed in 2018.<sup>1</sup>



From 2017 to 2018, the number of RAI's completed has decreased by 23%.

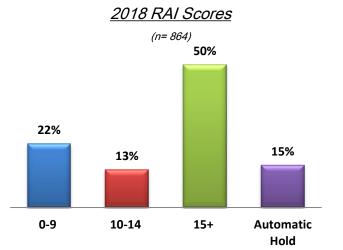
This decrease can be partially attributed to a policy change whereby youth with warrants for runaway and truancy offenses are no longer brought to the detention center.

A youth's recommended release decision is based on his/her RAI score (unless there is an override). RAI scores and corresponding release decisions are grouped as follows:

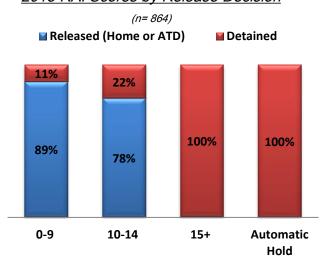
**0-9**: *Released* to parent/guardian **10-14**: *Released* to 36-hour alternative to detention (ATD)

15+: Detained

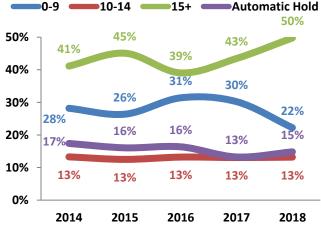
**Automatic Hold: Detained** automatically per policy. Reasons for an automatic hold include warrant, failure of placement, certification/ EJJ, and residing out of county/state.



#### 2018 RAI Scores by Release Decision



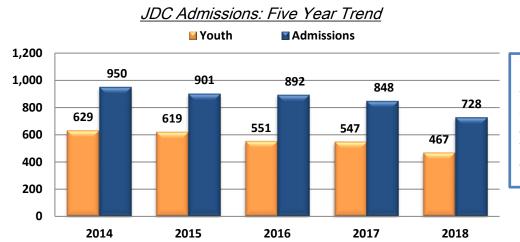
## RAI Scores: Five Year Trend



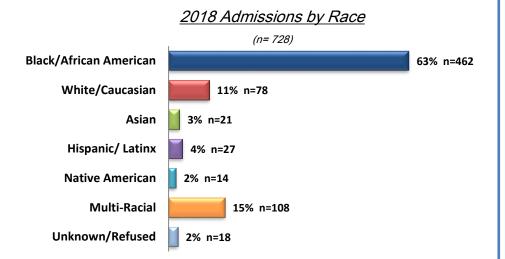
<sup>&</sup>lt;sup>1</sup> Not all youth who are admitted to detention receive a RAI. Reasons for an automatic hold without RAI completion include court orders to detention and out of county/state warrants.

#### Who were the youth admitted?

There were **728** admissions to JDC in 2018. This includes both admissions where a RAI was administered, as well as those where no RAI was completed (e.g. out of county/state warrants and court orders to detention). The charts below provide detail on admissions by race, gender, age, and reason for admission, average daily population (ADP), and average length of stay (ALOS).



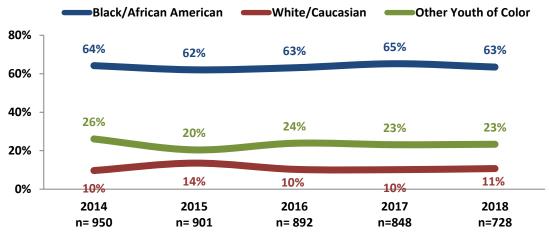
Since 2014, there has been a 23% decrease in detention admissions, and a 26% decrease in the number of youth admitted.

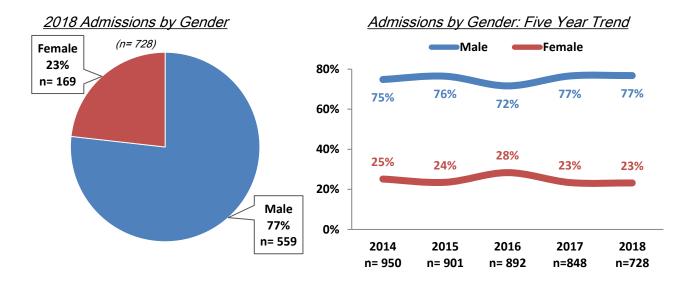


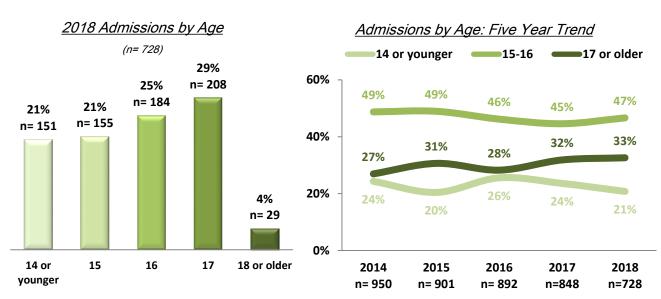
Black youth comprise approximately 19% of the Ramsey County youth population (ages 10-17) but accounted for 63% of detention admissions in 2018.

By contrast, White youth comprise about 47% of the youth population (ages 10-17) but represent just 11% of the admissions.

#### Admissions by Race: Five Year Trend

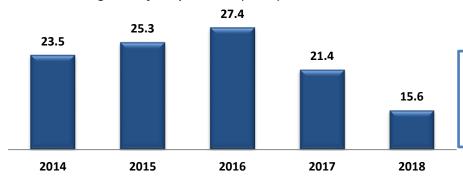






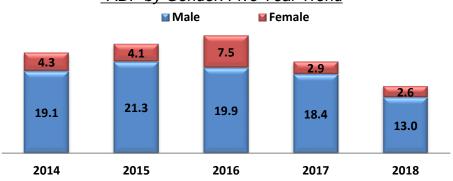
#### 2018 Admissions by Reason (n = 728)58% **New Offense** n= 422 The most common reason for admission to 28% Warrant detention in 2018 n= 207 was a new offense. Of the 422 new 12% **Court Order** offense admissions, n= 85 71% were for felony level **Probation** 2% charges. Violation n= 14

#### \*Average Daily Population (ADP): Five Year Trend

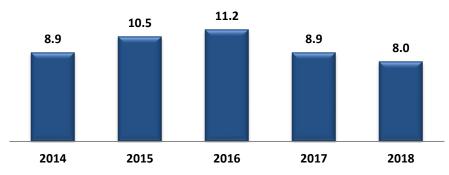


Since 2016, there has been a 43% decrease in the average daily population (ADP) at JDC.

#### \*ADP by Gender: Five Year Trend



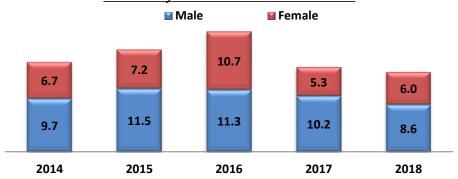
### \*Average Length of Stay (ALOS): Five Year Trend



Over the past five years the ALOS at JDC has been between 8 and 11 days.

In 2018, 66% of admissions had a stay at JDC of 3 days or less.

#### \*ALOS by Gender: Five Year Trend



<sup>\*</sup>In 2015, JDC converted to a new data tracking system (RiteTrack). From 2015 onward, ADP and ALOS are calculated in the new system.

### **Juvenile Probation Profile 2018**

## Assistant Director, Juvenile Probation Kim Stubblefield

Juvenile probation officers are responsible for maintaining public safety, reducing client risk to reoffend and helping rehabilitate youth on their caseloads.

The juvenile probation officer is tasked with determining how likely a youth is to reoffend and to develop a plan with the youth and their family to reduce that likelihood. They also work to increase the youth's ability to maintain healthy and positive relationships with family and friends, to succeed and be welcome at school, to find and retain employment and/or to continue on with their education.

Taking into account the seriousness of the offense and using information gathered from the assessments and interviews, the probation officer makes recommendations to court that may include community service, restitution, referrals for services, or out of home placement.

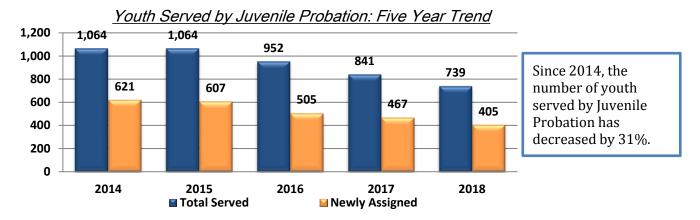
Juvenile Services also partners with community organizations to augment services and respond to the diverse cultural needs of Ramsey County youth. Some of the programs and services that support youth include:

- Educational, employment readiness, and vocational training for youth
- Cognitive-behavioral groups such as Aggression Replacement Training
- Functional Family Therapy, a treatment program for juvenile clients and their families
- High-fidelity Wraparound services for younger clients and their families
- Evening and weekend programs for youth
- Electronic home monitoring
- Out of home placement for youth involved in the juvenile justice system.

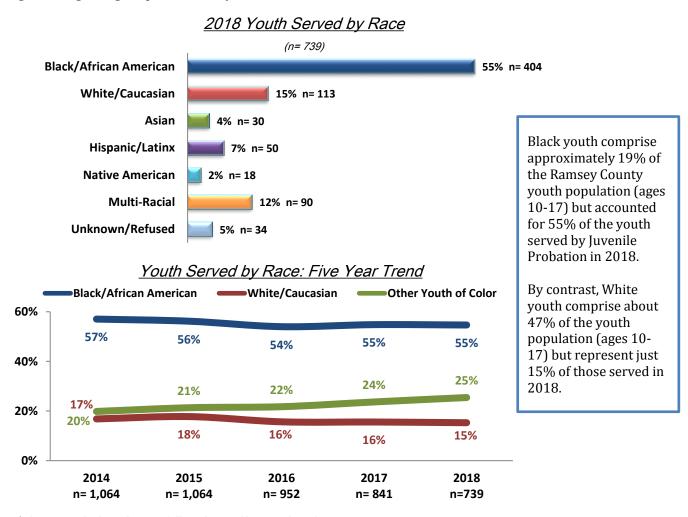
# **<u>Iuvenile Probation Profile 2018</u>**

#### Who were the youth served?

In 2018, Juvenile Probation-Corrections served 739 youth. Of these youth, 405 were newly assigned.



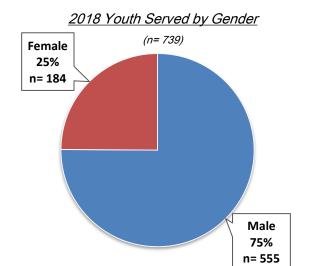
The next series of charts identify the demographic characteristics of youth served, broken out by race, gender, age range, zip code, and system status.



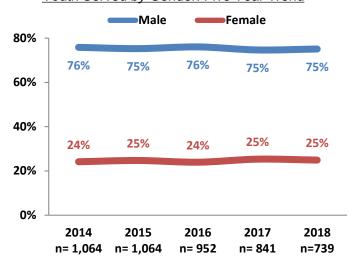
 $<sup>^{\</sup>mathbf{1}}$  This is an unduplicated count of all youth served by Juvenile Probation in 2018.

<sup>&</sup>lt;sup>2</sup> This is an unduplicated count of youth who opened with Juvenile Probation in 2018.

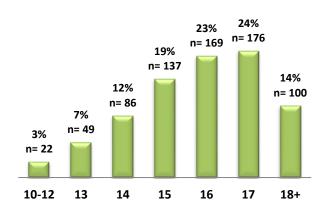
# **<u>Iuvenile Probation Profile 2018</u>**



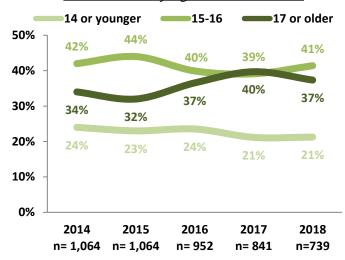
#### Youth Served by Gender: Five Year Trend



# 2018 Youth Served by Age (n= 739)



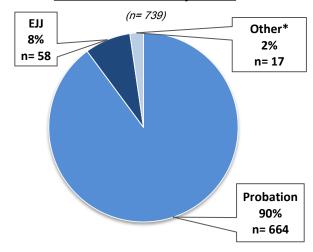
Youth Served by Age: Five Year Trend



#### 2018 Youth Served by Zip Code



#### 2018 Youth Served by Status



\*Other includes conditional release and pending certification cases that did not move onto probation or EJJ.

#### What was the risk level of youth on probation?

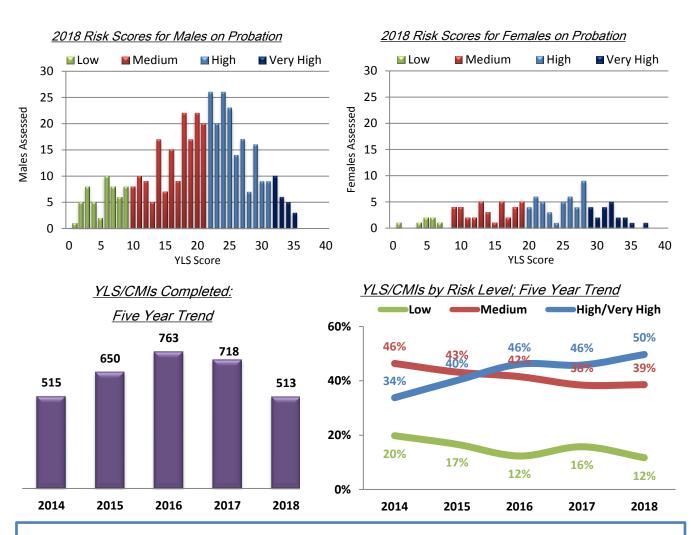
In keeping with evidence-based practices, Juvenile Probation uses the Youth Level of Service/Case Management Inventory (YLS/CMI) 2.0 – a validated risk assessment tool to (1) identify a young person's major risks, needs, strengths, and protective factors; (2) assess his/her likelihood for continued delinquent activity; and (3) inform decision making related to supervision, service referrals, case planning, and placement. A higher score indicates a greater level of risk and need.

In general, assessments are not completed for youth with low-level delinquency offenses, or youth who score low on a screening tool.

In 2018, **513** YLS/CMI's were completed. The average score was **20.1**.

- Low risk scores represent 12% of the youth assessed.
- Medium risk scores represent 39% of the youth assessed
- High risk and Very High risk scores represent 50% of the youth assessed.

The YLS/CMI 2.0 is a gender informed tool that provides separate risk scales for males and females.



Over the past five years, there has been an increase in percentage of high/very high risk YLS assessments (34% in 2014 versus 50% in 2018). There has also been a decrease in the percentage assessed as low risk. Coupled with reductions in the number of youth on probation, this chart suggests the vast majority of youth being served by Juvenile Probation are at medium to high risk to reoffend.

#### What types of cases did youth have?

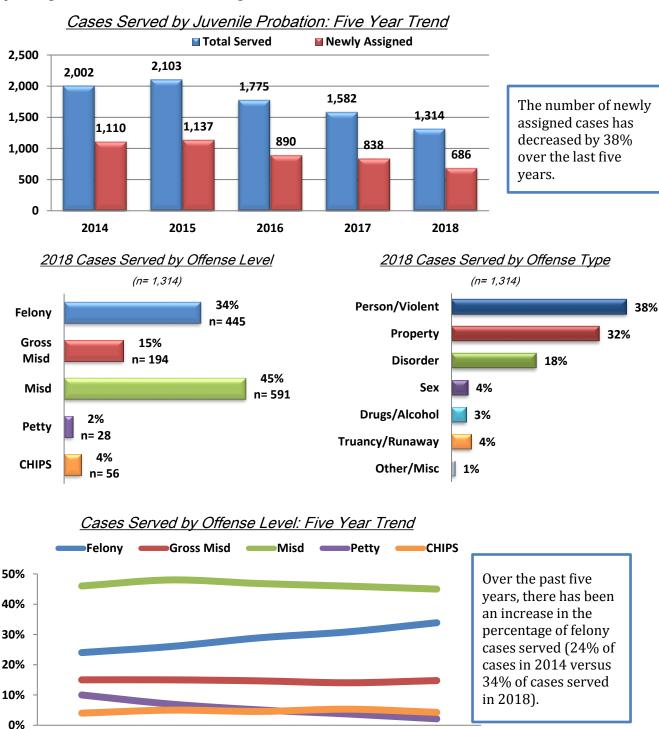
2014

n= 2,002

2015

n= 2,103

In 2018, **1,314** cases were served by Corrections. Of these cases, **686** were newly assigned in 2018. Case totals reflect the following case types: probation, extended juvenile jurisdiction (EJJ), investigations, pending certifications, and monitoring for traffic court.<sup>3</sup>



2016

n= 1,775

2017

n= 1,582

2018

n= 1,314

<sup>&</sup>lt;sup>3</sup> Cases supervised by the Youth Engagement Program (YEP) at Social Services, as well as conditional release cases that did not move onto probation are excluded from this count.

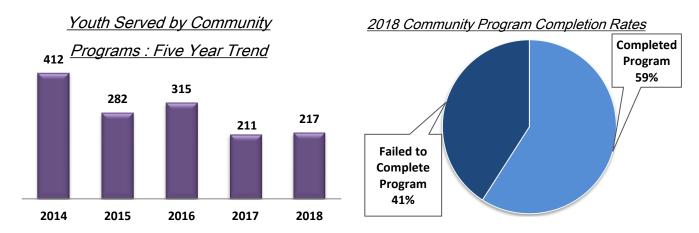
#### How many youth participated in community programming?

In an effort to reduce the rates of incarceration and out of home placements, while maintaining public safety, Juvenile Probation offers a variety of community based programming options for youth and their families.

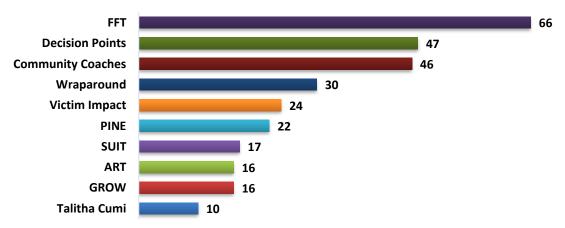
**217** youth were served by community programs in 2018.

Programs offered in 2018 include:

- *Functional Family Therapy (FFT)* Family therapy sessions that build upon the family's strengths and positive resources
- Decision Points A cognitive behavioral intervention that targets anti-social thoughts and distortions
- *Community Coaches* Individual mentors promote pro-social development and engage youth in community based activities
- *Wraparound* A team and goal oriented process that "wraps" youth and their families with supports and services in order to achieve their goals
- Victim Impact Group sessions that focus on the impact of crime on the victim and the community
- *Park Involved Nature Education (PINE)* A collaboration with Ramsey County Parks & Recreation to offer meaningful outdoor experiences to youth on probation
- *Strength Unity Intelligence and Transformation (SUIT)* Male specific program that focuses on physical and mental health, life skills, and cultural identity development
- Aggression Replacement Training (ART) A cognitive behavioral intervention for reducing aggressive and violent behavior
- *Girls Realizing Our Worth (GROW)* Female specific program that focuses on self-exploration, connecting with others, healthy living, and envisioning the future
- *Tabitha Cumi* Empowerment group that helps girls build their emotional intelligence and develop a greater sense of self-awareness, self-confidence, self-identity, and self-worth.

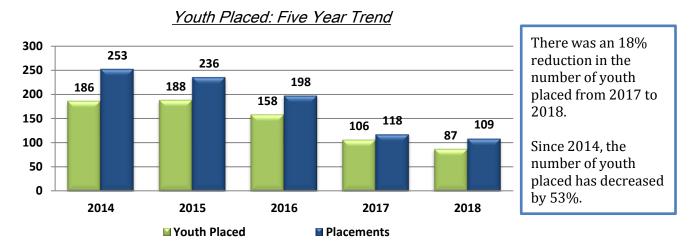


# 2018 Number of Youth Served by Program

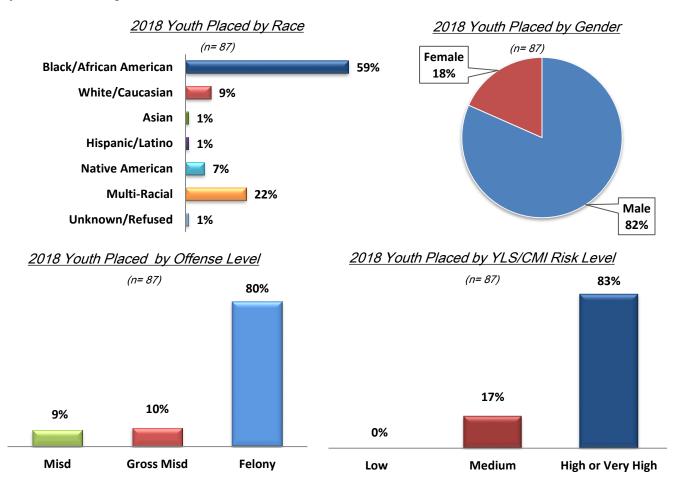


#### How many youth were placed out of the home?

Out of home placement is a sanction typically prescribed for youth (1) whose behavior in the community constitutes a threat to public safety, and (2) with needs that necessitate intervention in a residential treatment or correctional setting.

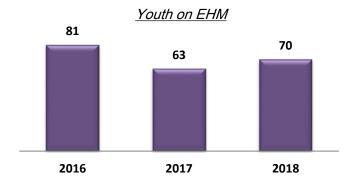


In 2018, there were **87** youth admitted to an out of home placement. This includes group homes, both short and long term residential programs, sex offender treatment, Boys Totem Town, and correctional/DOC facilities. The charts below show demographics, offense level, and risk level for the youth who were placed.



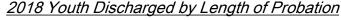
#### How many youth were on electronic home monitoring (EHM)?

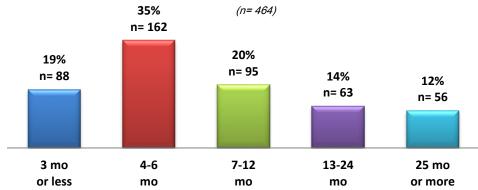
EHM is a community-based alternative sanction used for youth at risk for out of home placement. In 2018, there were **70** youth using EHM in Juvenile Probation.



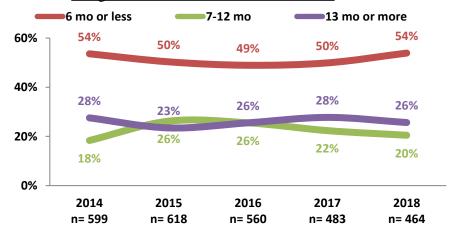
#### How long do youth stay on probation?

In 2018, there were **464** youth discharged from Juvenile Probation. The charts below look at the number of months youth are open on probation.





Length of Probation: Five Year Trend



On average, 50% of youth were open on probation for 6 months or less over the past five years.

#### **Boys Totem Town Superintendent (Acting)**

Gwen Rouleau

#### **Assistant Superintendent (Acting)**

**Gerald Settles** 

Boys Totem Town (BTT) is a licensed, non-secure juvenile residential facility that provides programming for boys on probation ages 14 to 18. The facility has a licensed capacity of 36 beds.

In 2016, BTT administration adopted a program model called the Skill-Oriented Adolescent Rehabilitation (SOAR) Program. The SOAR Program is a six-month program for juvenile males who have been committed by the court. Staff at BTT teach, model, and help increase new skills and positive social behavior for juveniles.

The SOAR Program assists in maintaining and improving community safety through risk reduction and positive juvenile development. The program provides specialized, evidence-based services to juveniles while empowering families to prevent future out of home placements.

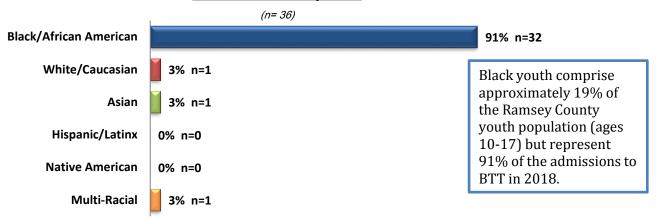
BTT partners with Saint Paul Public Schools (SPPS) to provide education to residents. In addition, BTT collaborates with numerous community-based organizations to offer treatment, resources, and culturally specific services to youth.

Note: In 2015, BTT converted to a new system (RiteTrack). Previous data for this report were obtained through the old

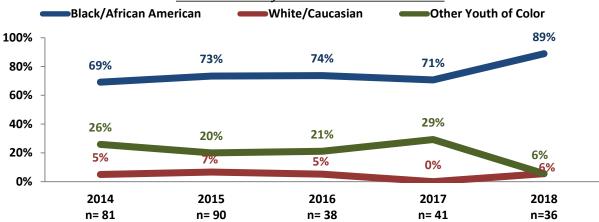
#### Who were the youth served?

In 2018, BTT served **52** boys. This includes boys admitted prior to 2018 (**n=17**) who continued to their stay in the facility, and those admitted in 2018 (**n=35**). The charts below provide detail on boys admitted in 2018 by race, age, system status, originating offense level, and risk level.

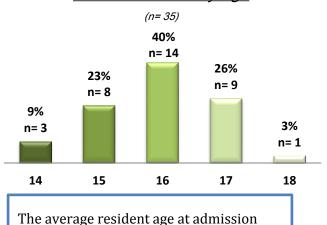
#### 2018 Admissions by Race



#### Admissions by Race: Five Year Trend

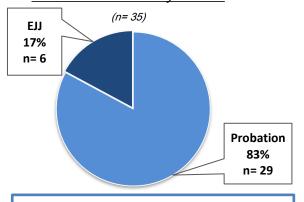


2018 Admissions by Age

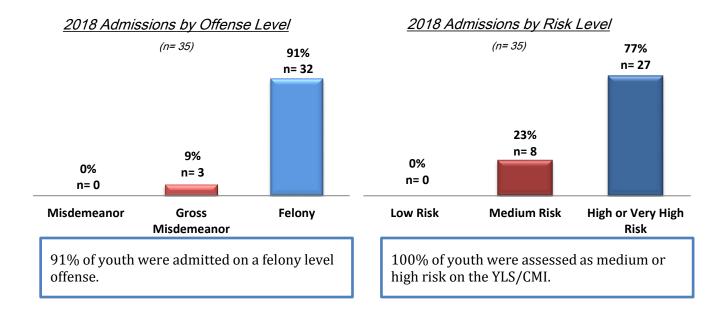


was 16 years old.

#### 2018 Admissions by Status

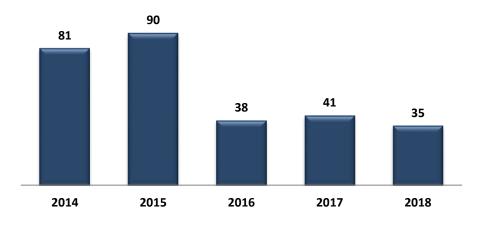


In 2018, there was an increase in EJJ youth admitted to BTT, (17%) compared to previous years (5-10%).



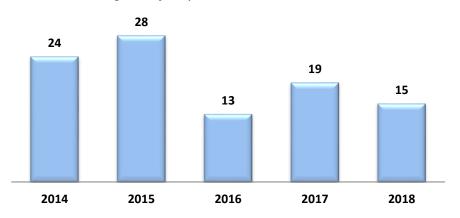
The charts below show a five-year trend for residential program admissions and average daily population at BTT.

#### Program Admissions: Five Year Trend



Since 2015, there has been a 61% decrease in admissions to BTT.

Average Daily Population: Five Year Trend

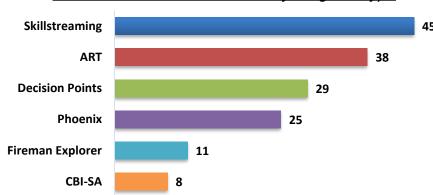


The average daily population (ADP) is reflective of the On-Campus residents. Since 2015, there has been a 46% decrease in the BTT ADP.

#### What types of services did youth receive?

A variety of group based, skill building programs are offered to residents based on their specific areas of risk and need, and goals established as part of their comprehensive treatment plan. Core programs include:

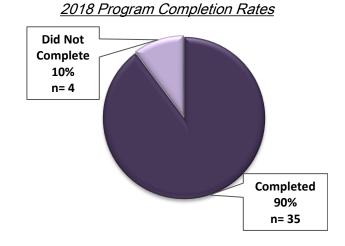
- Skillstreaming Pro-social skills training
- Aggression Replacement Training (ART) A cognitive behavioral intervention for reducing aggressive and violent behavior
- Decision Points A cognitive behavioral intervention that targets anti-social thoughts and distortions
- Phoenix An intervention for negative peer associations and high risk behaviors
- Fireman Explorer Vocational educational program on careers in firefighting, paramedical, and emergency services
- Cognitive-Behavioral Interventions for Substance Abuse (CBI-SA) An intervention that teaches participants skills and strategies for avoiding substance abuse.

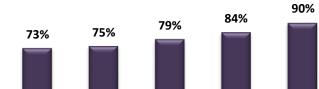


2018 Number of Youth Served by Program Type

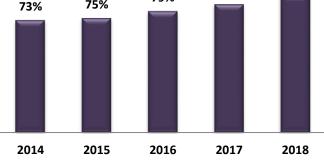
# What percentage of youth successfully completed their stay at BTT?

In 2018, there were 39 boys discharged from BTT. To successfully complete SOAR, a resident must complete six months of residential programming and participate in school, treatment, skill building groups, and in individual and family therapy. 90% of the boys successfully completed SOAR in 2018.





Program Completion Rates: Five Year Trend



Over the past five years, program completion rates have continued to increase.

#### **ADULT SERVICES**

**Deputy Director:** Andy Erickson 651-266-2301

**Assistant Director:** Jan Scott **Assistant Director:** Corey Hazelton

The Adult Services Division provides a broad range of services to clients who were 18 years or older when they committed crimes. The role of Adult Services is to promote behavioral change, protect public safety, hold clients accountable to probation rules and court orders, and support clients in becoming lawabiding members of our community.

Adult Services interacts with clients throughout their involvement with the criminal justice system with services such as bail evaluations, presentence investigations, community supervision, local confinement at the Ramsey County Correctional Facility, and re-entry services.

The goal of the division is to balance the need to protect the community and hold clients accountable with rehabilitative services to help them live pro-social, productive, and crime-free lives. This often includes monitoring compliance with court-ordered conditions; drug testing; community work service; and referrals to treatment, programming and alternative sanctions that are attuned to the needs, risk and individual characteristics of the client.

The division is committed to a supervision model that utilizes Effective Supervision Practices (ESP) which are shown in research literature to reduce recidivism. These practices include:

- Assessing client risk and targeting criminogenic needs.
- Prioritizing interventions and targeting resources to higher risk clients.
- Employing Motivational Interviewing skills and processes to establish an effective working alliance with the client, and to enhance the client's intrinsic motivation to change.
- Utilizing cognitive behavioral coaching and programming to increase the client's skills and illustrate the connection between their thoughts, attitudes, and behavior.
- Responding to client misconduct in a timely and proportional manner, taking into account both the severity of the misconduct and the risk level of the client.

The division partners with community organizations to augment services and respond to the diverse cultural needs of the community. Some of these programs that support probationers and supplement the Adult Division include:

- GED and vocational services
- Sentence-to-Service work crews and individual community service work
- Cognitive-behavioral groups such as Thinking for Change for high-risk offenders and the Driving with Care program for DWI offenders
- Re-entry planning and support
- Treatment programs for sex offenders, domestic abusers and chemically dependent clients
- Adult community-based alternatives to incarceration: Relapse recovery programs, day treatment, check-in accountability programs, mentoring and motivational enhancement therapy.

#### Who were the adults served?

**Native American** 

Unknown/Refused

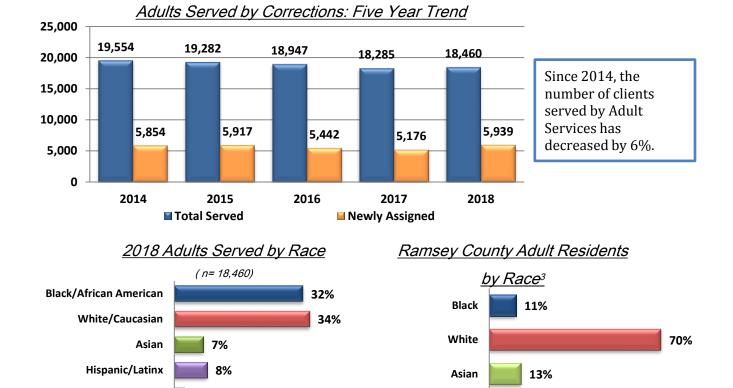
**Multi-Racial** 

2%

2%

14%

**18,460** clients were served by the Adult Services Division in 2018. <sup>1</sup> **5,939** clients were newly assigned to Adult Services in 2018. <sup>2</sup> These totals reflect adults on supervision, investigation, and warrant status.



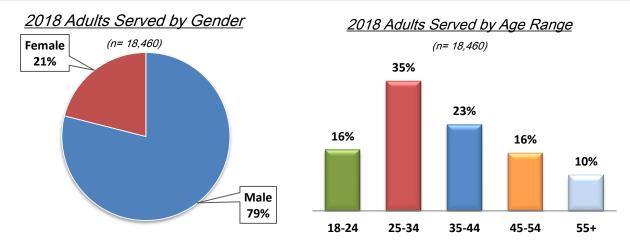
Black adults comprise approximately 11% of the Ramsey County population (18 or older) but account for 32% of adults served by the division in 2018.

Hispanic/Latinx

**Native American** 

5%

1%



<sup>&</sup>lt;sup>1</sup>This is an unduplicated count of all clients served in 2018.

<sup>&</sup>lt;sup>2</sup>This is an unduplicated count of clients opened in 2018.

<sup>&</sup>lt;sup>3</sup>Five year population estimate. Retrieved from <a href="www.ojjdp.gov/ojstatbb/ezapop.">www.ojjdp.gov/ojstatbb/ezapop.</a>

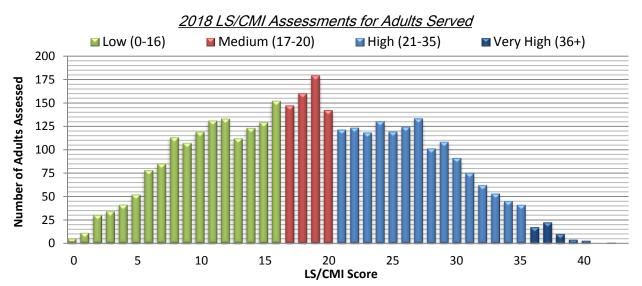
#### What the risk level of the adults served?

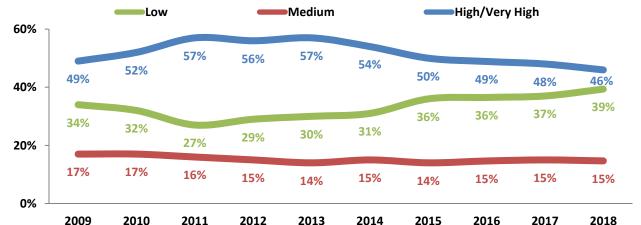
In keeping with best practice, Adult Services uses the Level of Service/Case Management Inventory (LS/CMI) to determine a client's risk for re-offending, identify needs to be targeted during supervision, and measure client change.

In 2018, **3,584** LS/CMI assessments were completed for clients assigned to Adult Services. This includes both initial assessments and reassessments. Not all clients receive an LS/CMI. In general, LS/CMI's are completed on individuals that receive a full pre-sentence investigation, score high on a screening tool, or are assigned to high-risk supervision. A screening assessment is used with lower level clients.

A higher score on the LS/CMI indicates a greater level of need and risk for reoffending.

- Low scores (0-16) represent 41% of adults assessed
- Moderate scores (17-20) represent 18% of adults assessed
- High scores (21-35) represent 40% of adults assessed
- **Very High scores (36+)** represent 2% of adults assessed.



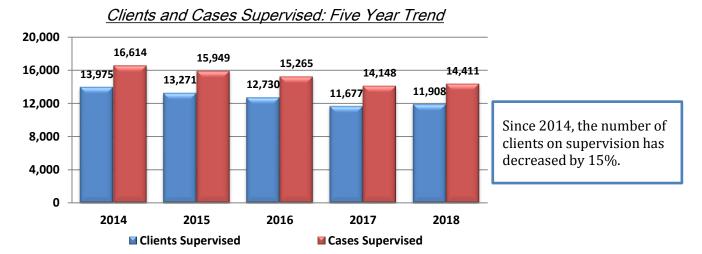


Initial LS/CMI Assessments by Risk Level: Ten Year Trend

About 50% of adults are initially assessed at high or very high risk to reoffend.

#### How many adults were on supervision?

Of the 18,460 clients served in 2017, **11,908** (65%) were on active supervision (probation or supervised release) with the Adult Division.



#### What types of new cases did adults have?

In 2018, **7,517** new cases were opened in Adult Services. Cases typically start either on investigation or supervision.

# Investigation Cases

Of the 7,517 new cases opened in 2018, **5,390** (72%) originated as an investigation. There are four broad types of investigation cases in Adult Services: Pre-Sentence, Pre-Release, Case Transfer, and Restitution related investigations.

#### **Pre-Sentence Investigation (PSI):**

Investigations ordered by the Court to determine the appropriate sentencing. Investigations are tailored to an individual's offense and include a variety of components such as family history, work history, chemical use history, and psychological assessments.

**Pre-Release Investigation:** Investigations conducted prior to the release of an offender from prison to verify all aspects of supervision and terms of supervised release.

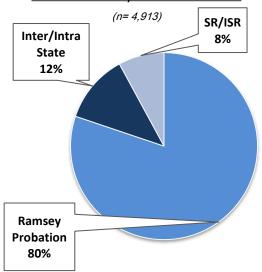
#### **Inter/Intra State Case Transfer**

**Investigation:** Investigations related to the transfer of offenders on probation or supervised release from other states or Minnesota counties to Ramsey County for supervision.

**Restitution Investigation**: Investigations related to post-sentence cases that have an outstanding restitution matter.

# Restitution 7% Pre-Sentence 59% Inter/Intra State Transfer 22% Pre-Release 12%

# 2018 New Supervision Cases



#### Supervision Cases

Of the 7,517 new cases opened in 2018, **4,913** (65%) were assigned for supervision. There are several types of supervision cases:

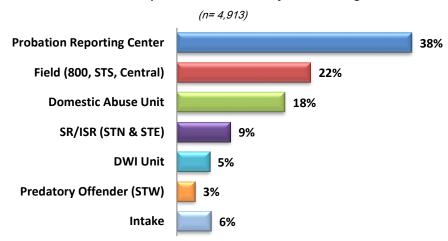
Ramsey County Probation: The Second Judicial Court places an adult offender on probation after he or she has pled or been found guilty for a crime. The Court outlines the specific conditions of probation an offender must follow in order to successfully complete probation.

**Inter/Intra State Probation:** Offenders that have been transferred to Ramsey County from other states or Minnesota counties for probation.

#### **Supervised Release/Intensive Supervised Release:**

Offenders released from Minnesota prisons are assigned to supervised release or intensive supervised release based on the type of offense and their risk for reoffending. Offenders remain on SR/ISR until they reach expiration of their sentence.

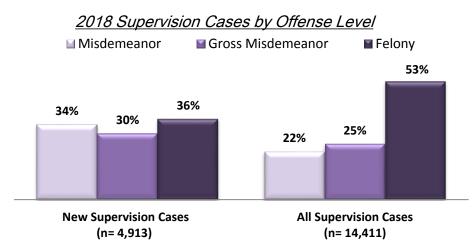
#### 2018 New Supervision Cases by Unit Assigned



In 2018, there was an increase in the percentage of cases assigned to the Probation Reporting Center (38% of cases in 2018 versus 32% in 2017).

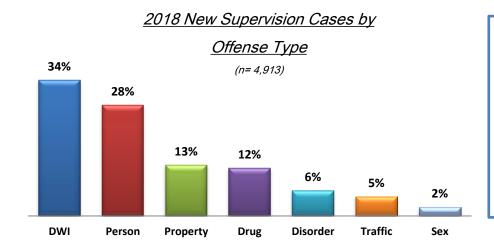
This can be attributed to an increase in DWI cases placed on probation by the Court, as the result of a reduction in probation fees for these clients.

The chart below compares the level of offense of new supervision cases with all cases supervised in 2018. New supervision cases are a subset of all supervision cases.



In 2018, there was an increase in the percentage of new misdemeanor and gross misdemeanor level cases.

This can be attributed to an increase in DWI cases placed on probation by the Court, as the result of a reduction of probation fees for these clients.



In 2018, there was an increase in the percentage of new supervision cases that are DWI offenses.

This can be attributed to an increase in DWI cases placed on probation by the Court, as the result of a reduction of probation fees for these clients.

<u>DWI</u> includes driving while intoxicated, DWI test refusal, criminal vehicular operation, criminal vehicular operation, and underage drinking and driving offenses.

<u>Person</u> includes murder, manslaughter, criminal vehicular homicide, assault, robbery, domestic abuse, order for protection and no contact order violations, interfering with a 911 call, kidnapping, stalking, terroristic threats, malicious punishment of a child, harassment, riot, and weapons offenses.

<u>Property</u> includes burglary, theft, arson, forgery, counterfeiting, fraud, identity theft, receiving stolen property, and criminal damage to property offenses.

*Drug* includes drug sale and drug possession offenses.

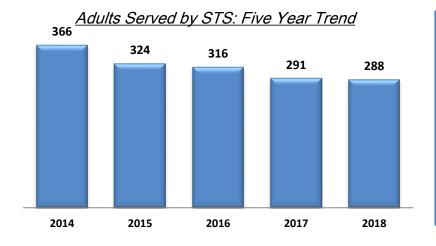
<u>Disorder</u> includes aiding an offender, fleeing police, false info to police, obstructing the legal process, and disorderly conduct offenses.

*Traffic* includes careless driving, reckless driving, and driving after cancellation,

<u>Sex</u> includes criminal sexual conduct, sex trafficking, pornography, prostitution, and violation of predatory offender registration offenses.

#### How many adults were served by Sentence to Service (STS)?

STS is an alternative to jail time for low-risk clients. STS offers an opportunity for eligible clients to repay the community for harm incurred by working on community service projects.



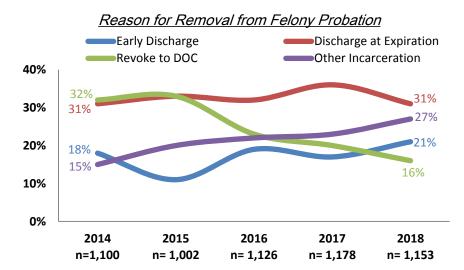
Over the past five years, there has been a 21% decrease in clients served by STS.

This trend is a result of a combination of factors, such as judges decreasing the use of STS as a diversion practice and significant reductions in state funding.

#### How long do adults stay on felony probation?

In 2018, there were **1,153** adults who were closed/removed from felony probation. Clients may be closed for various reasons:

- *Early Discharge* Client successfully completes probation early.
- *Discharge at Expiration* Client is discharged upon completion of full probation term.
- Revoke to MN Department of Corrections (DOC) Client has probation revoked and is committed to prison.
- *Other Incarceration* Client is discharged from probation upon release from RCCF or for credit for time served in custody.
- *Other reasons* (not plotted on the chart) Client removed from probation due to death or other court action.

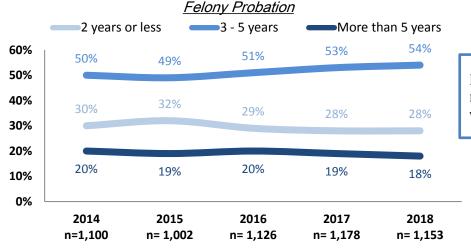


On average, 17% of felony level clients were removed from probation as the result of an early discharge over the past five years.

Over the past five years, the percentage of felony clients removed from probation as the result of a revocation to DOC (prison) has decreased by 50%.

The chart below shows the length of probation term served for adults who were closed/removed from felony probation, regardless of the reason for closure.

#### Probation Term Served for Adults Removed from



In 2018, 54% of adults removed from probation were open for 3 to 5 years.

<sup>&</sup>lt;sup>4</sup>Clients sentenced to probation in Ramsey County. Excludes clients discharged from inter/intra state probation or supervised release. Excludes clients sentenced in Ramsey County but transferred out to another county or jurisdiction for probation.

# RAMSEY COUNTY CORRECTIONAL FACILITY

Correctional Facility Superintendent: Allen Carlson 651-266-1441

**Assistant Superintendent**: Elizabeth Reetz

The Ramsey County Correctional Facility (RCCF) is a 556-bed facility, housing both male and female adult inmates who have received a sentence from the Court for up to one year. In addition to housing Ramsey County inmates, RCCF contracts with Dakota County to board its female inmates, both sentenced and pre-sentence. After receiving a sentence, inmates will either turn themselves in at a date and time agreed upon by the Court, or they may be transported to the RCCF from the Ramsey County Jail after their court hearings.

- Once at RCCF, both male and female inmates are given access to phones, hygiene items, clothing, mail and visiting privileges.
- After meeting with medical personnel and their individual probation officer, a plan is created to address the personal needs of the inmate.
- A plan may include mental health assessments, addiction counseling services, medical treatments or other court-ordered requirements.
- If an inmate is eligible, RCCF offers Electronic Home Monitoring (EHM), where their sentence can be served at home and monitored with an ankle bracelet.
- RCCF offers a Work and School Release Program, where eligible men and women can
  continue to work and go to school, and then return to the facility while serving their
  sentence.

RCCF offers programming to all inmates serving their sentence.

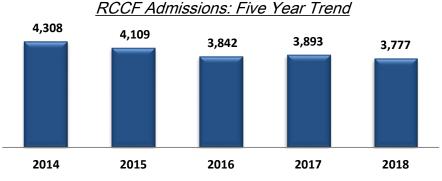
- Work opportunities for minimum security inmates include the on-site Nursery, Ponds at Battle Creek golf course and Boys Totem Town and Juvenile Detention Center kitchens.
- Work opportunities for close-security inmates include the in-house RCCF Laundry, Kitchen and Housekeeping details.
- Inmates may earn certificates and education credit in partnership with local colleges and the on-site Learning Center.
- Through the Learning Center, all inmates may earn their GED, take ESL and many other college level courses.
- Through RCCF Probation Officers, inmates are offered courses in Domestic Violence Education and Cognitive Skills for Employment Opportunities in partnership with Workforce Solutions.
- Through the RCCF Transition Services, both men and women are offered services for veterans, housing and healthcare, ID or driver's license renewal and child support.

With the help of over 120 volunteers, RCCF staff hope that through personal accountability, the men and women serving their sentences at RCCF have more opportunity and investment as they return to the communities we serve.

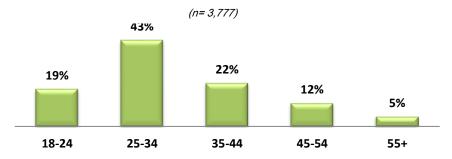
#### Who were the inmates served?

In 2018, RCCF served **4,076** inmates. This includes both inmates in custody prior to January 1, 2018 **(299)**, and new inmates admitted during 2018 **(3,777)**. In addition to housing Ramsey County offenders, RCCF contracts with Dakota County to board its female offenders, both sentenced and presentenced.

Since 2014, the number of admissions to RCCF has decreased by 12%.

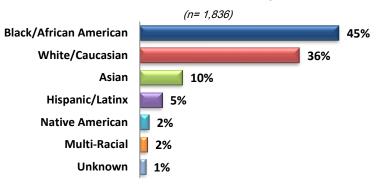


# 2018 Admissions by Age Range



# 2018 Male Admissions by Race

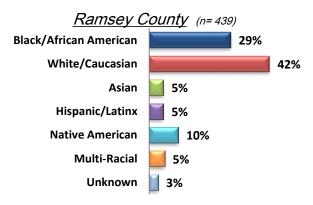
Compared to the overall adult population in Ramsey County, inmates incarcerated at RCCF are disproportionately persons of color.



#### 2018 Female Admissions by Race

# Dakota County (n= 1,502) Black/African American 17% White/Caucasian 2% Hispanic/Latinx 7% Native American 8% Multi-Racial 4% Unknown 2%

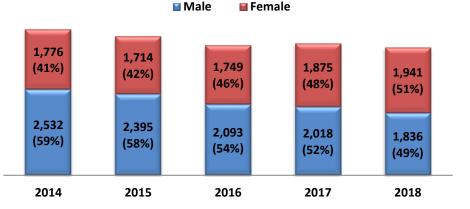
#### 2018 Female Admissions by Race



#### Admissions by Gender: Five Year Trend

In 2018, 51% of admissions were female, 49% male.

Over the past five years, female admissions have increased by 9% while male admissions have decreased by 27%.

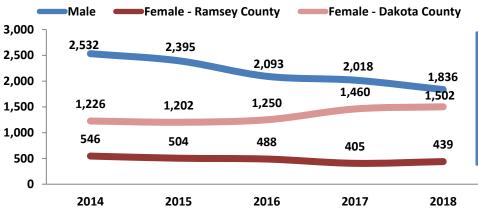


Inmates come to RCCF predominantly from two county jurisdictions:

**Ramsey County**: Male and female inmates by the Ramsey County 2nd Judicial Court.

**Dakota County:** RCCF contracts with Dakota County to board its female inmates, both sentenced and pre-sentenced.





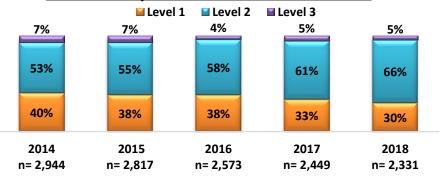
Over the past five years, Dakota County females account for a greater percentage of admissions to RCCF (28% of admissions in 2014 versus 40% in 2018).

Within 72 hours of being booked into the facility, inmates are classified based largely on their offense history and previous institutional behavior. Classification determines dorm assignment, work opportunities, and other privileges. Level 1 is the least restrictive classification, Level 3 the most restrictive.

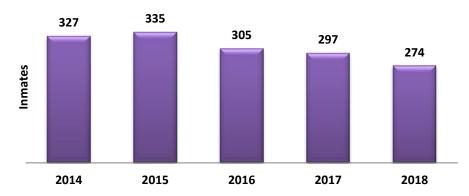
The following inmates do not receive a classification: (a) those admitted but released on the same day to electronic home monitoring; and (b) those who stay less than 72 hours.

#### Admissions by Classification: Five Year Trend

Since 2014, there has been an increase in the percentage of Level 2 classifications, coupled with a decrease in Level 1 classifications.



#### Average Daily Population: Five Year Trend

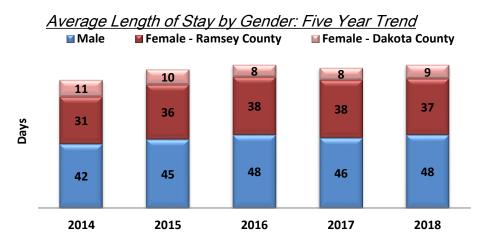


The average daily population (ADP) reflects inmates being served in the facility. Since 2014, the ADP has decreased by 16%.

#### Who were the inmates released?

In 2018, 3,823 inmates were released from RCCF.

Males accounted for 49% of the releases, Ramsey County females for 12%, and Dakota County females for 39%.

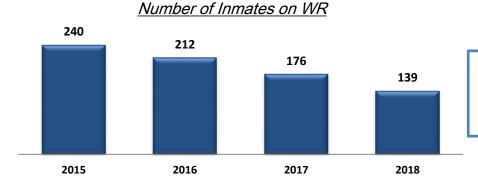


The average length of stay (ALOS) reflects the number of days inmates are under the custody of the RCCF. Over the past five years, the ALOS has remained fairly consistent.

# Who participated in the work release program?

The work release (WR) program allows eligible inmates to work or attend school while serving their sentence at RCCF. Inmates must have authorization from the Court, provide proof of continuous and legitimate employment/post-secondary enrollment, and meet other eligibility requirements to participate.

In 2018, **139** inmates participated in WR.



Since 2015, there has been a 42% decrease in inmates participating in WR.

#### Who participated in the electronic home monitoring program?

The electronic home monitoring (EHM) program allows eligible inmates to be released from custody at RCCF and serve their sentence at home using an electronic monitoring system, as an alternative to incarceration. Inmates need to have authorization from the Court, have a sentence between 20-150 days on a non-person/violent offense, be drug free, and meet other eligibility criteria for the RCCF EHM program. Dakota County female inmates are not eligible for EHM.

In 2018, **432** RCCF inmates participated in EHM.

